# ASKING GPT FOR THE ORDINARY MEANING OF STATUTORY TERMS

Christoph Engel<sup>†</sup> and Richard H. McAdams<sup>††</sup>

### Abstract

We report on our test of the Large Language Model (LLM) ChatGPT (GPT) as a tool for generating evidence of the ordinary meaning of statutory terms. We explain why the most useful evidence for interpretation involves a distribution of replies rather than only what GPT regards as the single "best" reply. That motivates our decision to use Chat 3.5 Turbo instead of Chat 4 and to run each prompt we use 100 times. Asking GPT whether the statutory term "vehicle" includes a list of candidate objects (e.g., bus, bicycle, skateboard) allows us to test it against a benchmark: the results of a high-quality experimental survey (Tobia 2000) that asked over 2,800 English speakers the same questions. After learning what prompts fail and which one works best (a belief prompt combined with a Likert scale reply), we use the successful prompt to test the effects of "informing" GPT that the term appears in a particular rule (one of five possible) or that the legal rule using the term has a particular purpose (one of six possible). Finally, we explore GPT's sensitivity to meaning at a particular moment in the past (the 1950s) and its ability to distinguish extensional from intensional meaning. To our knowledge, these are the first tests of GPT as a tool for generating empirical data on the ordinary meaning of statutory terms.

Based on our results, we offer five lessons for using LLMs to generate empirical evidence of the ordinary meaning of statutory terms, a move toward developing a set of best practices. Legal actors have good reason to be cautious, but LLMs have the potential to radically facilitate and improve legal tasks, including the interpretation of statutes.

<sup>†</sup> Director, Max Planck Institute for Research on Collective Goods, Professor, University of Bonn, Professor Emeritus, Erasmus University Law School.

<sup>††</sup> Bernard D. Meltzer Professor, University of Chicago Law School. The authors thank Elliott Ash, Tom Ginsburg, Dan Klerman, Jonathan Masur, Kevin Tobia, and participants of the workshop at the Center for Law and Economics at ETH Zurich and the University of Chicago Law School for excellent comments on an earlier draft. McAdams acknowledges and appreciates support from the Robert B. Roesing Faculty Fund.

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#### INTRODUCTION

Large language models are fast becoming a standard legal tool.<sup>1</sup> Despite some well-publicized "hallucinations,"<sup>2</sup> where lawyers relied on non-existent cases made up by LLMs, existing scholarship already demonstrates the ability of LLMs to identify and summarize judicial cases, write the first draft of briefs and memos, and interpret contract terms.<sup>3</sup> A natural extension is to use LLMs to supply evidence of the ordinary meaning of statutory terms. We predicted as

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<sup>1.</sup> See, e.g., Chief Justice John G. Roberts, Jr., 2023 Year-End Report on the Federal Judiciary, U.S. SUP. CT. 1, 5 (Dec. 31, 2023), https://www.supremecourt.gov/publicinfo/year-end/2023year-endreport.pdf [https://perma.cc/7NYW-NEH3] (noting that AI "drives new, highly accessible tools that provide answers to basic [legal] questions" for those who cannot afford a lawyer).

<sup>2.</sup> See Benjamin Weiser, Here's What Happens When Your Lawyer Uses ChatGPT, N.Y. TIMES (May 27, 2023), https://www.nytimes.com/2023/05/27/nyregion/avianca-airline-lawsuit-chatgpt.html [https://perma.cc/ZE7N-UK52] (reporting on lawyer who cited non-existent cases in brief based on ChatGPT); Benjamin Weiser & Jonah E. Bromwich, Michael Cohen Used Artificial Intelligence in Feeding Lawyer Bogus Cases, N.Y. TIMES (Dec. 29, 2023), https://www.nytimes.com/2023/12/29/nyregion/michael-cohen-ai-fake-cases.html [https://perma.cc/AK44-QYAQ] (reporting the same problem with Google Bard).

<sup>3.</sup> See, e.g., Yonathan Arbel & David A. Hoffman, Generative Interpretation, 99 NYU L. REV. 451, 455 (2024) (using LLMs to resolve contested meaning of contract terms); Daniel Schwarcz & Jonathan H. Choi, AI Tools for Lawyers: A Practical Guide, 108 MINN. L. REV. 1, 20–33 (2023) (describing how lawyers can exploit LLMs to produce first drafts of memos and briefs); Neel Guha et al., LegalBench: A Collaboratively Built Benchmark for Measuring Legal Reasoning in Large Language Models, OSGOODE LEGAL STUD. RSCH. PAPER NO. 4583531, (Sept. 26, 2023) (reporting on studies of LLM success at various lawyering tasks).

much in the draft of this article accepted for publication, and soon thereafter a federal appellate judge proved us right.<sup>4</sup> In May 2024, Judge Kevin Newsom of the U.S. Court of Appeals for the Eleventh Circuit wrote a substantial concurring opinion advocating the use of LLMs to resolve questions of ordinary meaning.<sup>5</sup> The case that prompted his "preliminary thoughts about whether and how LLMs might aid lawyers and judges in the interpretive enterprise" involved contract interpretation, but he endorsed LLMs generally as "one implement . . . in the textualist toolkit" "to inform ordinary-meaning analyses of legal instruments," including statutes.<sup>6</sup> No doubt many appellate lawyers will now take up this suggestion.

In this article, we make the modest claim that, with the right prompting techniques, the LLM GPT (which is popularly accessed via ChatGPT) very cheaply provides useful data for the empirical assessment of the ordinary meaning of statutory terms. "GPT has certain advantages over existing empirical methods for assessing ordinary meaning, as it enables quicker, richer, and more differentiated investigations."<sup>7</sup> At the least, one can use GPT to "triangulate" meaning by using it in combination with other methods.<sup>8</sup> "And yet, the wrong methods produce misleading information, a form of junk science that will distract rather than advance the interpretive task."<sup>9</sup>

The value of GPT to statutory interpretation arises despite contentious theoretical questions that divide judges and legal academics about statutory interpretation.<sup>10</sup> In the end, most textualists and non-textualists alike place at least *some* value on an empirical assessment of the ordinary meaning of statutory terms.<sup>11</sup> On the one hand, textualists famously prioritize ordinary meaning—

6. Id. at 1226, 1234.

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9. See Snell, 102 F.4th at 1230 (Newsom, J., concurring) ("[A]n LLML 'hallucinates' when ... it generates facts that ... just aren't true.").

10. See Statutory Interpretation: Theories, Tools, and Trends R45153, CONG. RSCH. SERV.1, 11 (last updated Apr. 5, 2018), https://crsreports.congress.gov/product/pdf/R/R45153/2 [https://perma.cc/7RTL-ERS9] (stating that disagreement on theories of statutory interpretation is "based in large part on distinct views of the institutional competence of the courts"); William Baude & Stephen E. Sachs, *The Law of Interpretation*, 130 HARV. L. REV. 1079, 1082 (2017) (noting that there are disagreements between those who argue that "the text enacts *just is* whatever the text says it is" and those who have a "more skeptical view of interpretation").

11. See James Macleod, Finding Original Public Meaning, 56 GA. L. REV. 1, 4–6 (2021) (explaining that textualists view their inquiry into "original public meaning" as "factual and empirical, not normative"); Kevin Tobia & John Mikhail, *Two Types of Empirical Textualism*, 86 BROOK. L. REV. 461, 461 (2021) ("There is significant debate about the meaning of 'ordinary meaning,' but there is general agreement that it is an *empirical* notion, closely connected to facts about how ordinary people understand language."); Kevin Tobia et al., *Ordinary Meaning and Ordinary People*, 171 U. PENN. L. REV. 365, 368 (2023) ("Scholars . . . including non-textualists—appeal to ordinary meaning."). The term "textualism" itself refers to a set of related interpretive theories rather than a single method. *See, e.g.*, Tara Leigh Grove, *Which Textualism*<sup>2</sup>, 134 HARV. L. REV. 265,

<sup>4.</sup> Snell v. United Specialty Ins. Co., 102 F.4th 1208, 1228 (11th Cir. 2024) (Newsom, J., concurring) (discussing the use of LLMs to determine the ordinary meaning of "landscaping" in a contract). *See also* United States v. Deleon, No. 23-10478, 2024 U.S. App. LEXIS 22623, at \*39–52 (11th Cir. Sept. 5, 2024) (Newsom, J., concurring) (discussing the use of LLMs to determine the ordinary meaning of "physically restrains" in a criminal statute).

<sup>5.</sup> Snell, 102 F.4th at 1221.

<sup>7.</sup> Id. at 1230.

<sup>8.</sup> *See id.* at 1226, 1230 (stating that LLMs such as GPT train on ordinary meaning databases and compile available data from said datasets); Kevin Tobia et al., *Triangulating Ordinary Meaning*, 112 GEO. L.J. ONLINE 23, 24–25 (2023) (describing methods of triangulating ordinary meaning).

"how the ordinary English speaker ... would understand the words of a statute,"<sup>12</sup> which naturally demands an empirical understanding of how ordinary people use the terms to be interpreted.<sup>13</sup> As Gary Lawson puts it, "[m]eaning is an empirical fact."<sup>14</sup> That is why textualists have recently shown interest in moving beyond dictionaries to find evidence of meaning in corpus linguistics—the systematic exploration of large corpora of written English.<sup>15</sup> It is why Judge Newsom touts the potential of LLMs that are trained on "data that aim to reflect and capture how individuals use language in their everyday lives."<sup>16</sup>

On the other hand, even non-textualists usually begin with and always consider the text, and usually consider its ordinary meaning.<sup>17</sup> Even if non-

Gary Lawson, Reflections of an Empirical Reader (Or: Could Fleming Be Right this Time?), 96 B.U. 14. L. REV. 1457, 1475 (2016). See also id., at 1460 ("If one genuinely and honestly tries to figure out what the document actually says ... one must be an empirical reader ...."). Even when their focus is constitutional originalism, scholars like Lawson make the point in an intentionally general way that applies to statutory interpretation as well. On the link between the two, see ANTONIN SCALIA, A MATTER OF INTERPRETATION: FEDERAL COURTS AND THE LAW 38 (Amy Gutmann ed., 1997) ("What I look for in the Constitution is precisely what I look for in a statute: the original meaning of the text ...."); Steven G. Calabresi & Hannah M. Begley, Originalism and Same-Sex Marriage, 70 U. MIAMI L. REV. 648, 649 (2016) ("[A]II modern originalists . . . are original public meaning textualists . . . ."). Other originalists echo Lawson's point about empiricism. See Larry Alexander, Connecting the Rule of Recognition and Intentionalist Interpretation: An Essay in Honor of Richard Kay, 52 CONN. L. REV. 1513, 1525 (2021) ("Interpretation of legal texts is an empirical, not a normative, endeavor."); Lawrence B. Solum, Originalist Methodology, 84 U. CHI. L. REV. 269, 278 (2017) (explaining that "interpretation is a factual inquiry that yields communicative content . . . ."); Randy Barnett, Interpretation and Construction, 34 HARV. J.L. & PUB. POL'Y 65, 66 (2011) ("It cannot be overstressed that the activity of determining semantic meaning at the time of enactment required by the first proposition is empirical, not normative.").

15. See Stefan Th. Gries & Brian Slocum, Ordinary Meaning and Corpus Linguistics, 2017 BYUL. REV. 1417, 1423 (2017) (arguing that corpus linguistics provides helpful generalizations about language usage); Thomas R. Lee & Stephen C. Mouritsen, Judging Ordinary Meaning, 127 YALE L.J. 788, 829 (2018) (advocating that corpus linguistics seem to be the most promising tool for analyzing the relative frequency of the competing senses of a term); James C. Phillips et al., Corpus Linguistics & Original Public Meaning: A New Tool to Make Originalism More Empirical, 126 YALE L.J.F. 21, 21 (2016) (proposing that corpus linguistics determine original public meaning); Lawrence M. Solan, Can Corpus Linguistics Help Make Originalism Scientific?, 126 YALE L.J.F. 57, 57 (2016) (expressing support for corpus linguistics to Reveal Original Language Conventions, 50 U.C. DAVIS L. REV. 1181, 1202 (2017) (stating that the primary use of corpus linguistics is "to see how words are used ... in common parlance.").

16. See Snell v. United Specialty Ins. Co., 102 F.4th 1208, 1226 (11th Cir. 2024) (Newsom, J., concurring) (saying that LLMs can provide predictions about how people ordinarily use words and phrases).

17. See Jonathan T. Molot, *The Rise and Fall of Textualism*, 106 COLUM. L. REV. 1, 3 (2006) ("[T]extualism has so succeeded in discrediting strong purposivism that it has led even nonadherents to give great weight to statutory text."). For case examples, *see* Sebelius v. Cloer, 569 U.S. 369, 370 (2013) ("As in any statutory construction case, this Court proceeds from the understanding that '[u]nless otherwise defined, statutory terms are generally interpreted in accordance with their ordinary meaning.") (*quoting* BP Am. Product. Co. v. Burton, 549 U.S. 84, 91 (2006)); United States ex rel. Hartpence v. Kinetic Concepts, Inc., 792 F.3d 1121, 1128 (9th Cir. 2015) (en banc) (When interpreting a statute, "our inquiry begins with the statutory text, and ends there as well if the [statute's] text is unambiguous.") (*quoting* BedRoc Ltd. v. United States, 541 U.S. 176, 183 (2004)); *see also* Abbe R. Gluck & Richard A. Posner, *Statutory Interpretation on the Bench: A Survey of Forty-Two Judges on the Federal Court of Appeals*, 131 HARV. L. REV. 1298, 1303–04 (2018) (finding that even the nineteen "legal process institutionalists," the older generation of federal appellate judges interviewed, "do not ignore statutory text and indeed many emphasize it"); *Statutory Interpretation: Theories, Tools, and Trends* 

<sup>279 (2020) (</sup>noting a distinction between a "formalistic version" of textualism, and a "more flexible version"); William N. Eskridge at al., *Textualism's Defining Moment*, 123 COLUM. L. REV. 1611, 1616–1621 (2023) (highlighting the debate between textualists on issues of interpretation in recent U.S. Supreme Court cases).

<sup>12.</sup> Amy Coney Barrett, Congressional Insiders and Outsiders, 84 U. CHI. L. REV. 2193, 2194 (2017).

<sup>13.</sup> See id. at 2204 (stating that whether textualism captures ordinary usage is an empirical question).

textualist interpretation sometimes *also* requires normative reasoning, or positive reasoning about technical or legalistic meaning, ordinary meaning still matters.<sup>18</sup> As Dan Farber explains: "[E]very legal system recognizes the importance of ordinary meaning... What method of statutory interpretation would view the ordinary meaning of words as completely irrelevant?"<sup>19</sup> William Eskridge explains why: "A polity governed by the rule of law aspires to have legal directives that are known to the citizenry, that are predictable in their application, and that officials can neutrally and consistently apply based upon objective criteria."<sup>20</sup>

Ordinary meaning refers in some way to how real people ordinarily use the terms being interpreted, which is an empirical issue.<sup>21</sup> GPT builds on billions of words human speakers have written down, more than any individual human being could ever read or write in her entire lifetime.<sup>22</sup> Arguably, its unprecedented knowledge base, combined with the power of the algorithm that taps into this mass of language, turns it into a new and powerful source of empirical evidence for how people use words.<sup>23</sup> We explore its potential through three Parts. Part I offers essential background. We begin with the importance of empirical evidence of ordinary meaning and then describe LLMs and their potential for providing such evidence. Finally, Part I asks "which LLM" one should use and explains why we conducted our testing on ChatGPT 3.5 Turbo.

Part II offers the first assessment of GPT as a source of evidence for the ordinary meaning of statutory terms. This Part exploits the fact that Kevin Tobia has run an experimental survey on the meaning of "vehicle," which asked a large number of respondents to identify whether particular objects (*e.g.*, buses, bicycles, roller skates) were a vehicle.<sup>24</sup> We use Tobia's results as a basic

*R45153*, *supra* note 10, at 11 (stating that the idea that courts should give words their "usual" meaning is old and straddles judicial philosophies).

<sup>18.</sup> See Tobia et al., supra note 11, at 368 ("Scholars . . . including non-textualists—appeal to ordinary meaning.").

<sup>19.</sup> Dan Farber, Hermeneutic Tourist: Statutory Interpretation in Comparative Perspective, 81 CORNELL L. REV. 513, 516 (1996).

<sup>20.</sup> WILLIAM N. ESKRIDGE, JR., INTERPRETING LAW: A PRIMER ON HOW TO READ STATUTES AND THE CONSTITUTION 35 (2016).

<sup>21.</sup> See Amy Coney Barrett, supra note 12, at 2194 (stating that the ordinary meaning canon aims to uncover "how the ordinary English speaker . . . would understand the words of a statute"); the exact definition of ordinary meaning is theoretically contestable. See Thomas R. Lee & Stephen C. Mouritsen, *The Corpus and the Critics*, 88 U. CHI. L. REV. 275, 296 (2021) (explaining the need "to decide whether ordinary meaning encompasses only the most frequent sense of a term in a given context, to all permissible meanings of a term, or perhaps to the term's prototypical meaning").

<sup>22.</sup> See Alex Hughes, ChatGPT: Everything You Need to Know About OpenAI's GPT-4 Tool, BBC SCIENCE FOCUS (Sept. 25, 2023, 11:13 AM), https://www.sciencefocus.com/future-technology/gpt-3 [https://perma.cc/89X5-BMQA] (stating that Chat GPT was trained on over 300 billion words); Matt O'Brien, AI 'Gold Rush' for Chatbot Training Data Could Run Out of Human-Written Text as Early as 2026, PBS News (June 6, 2024, 2:16 PM), https://www.pbs.org/newshour/economy/ai-gold-rush-for-chatbot-training-data-could-run-out-of-human-written-text-as-early-as-2026 [https://perma.cc/L48M-4AWW] (reporting that GPT could run out of written text to train on).

<sup>23.</sup> See Snell v. United Specialty Ins. Co., 102 F.4th 1208, 1226 (11th Cir. 2024) (Newsom, J., concurring) ("LLMs are quite literally 'taught' using data that aim[s] to reflect and capture how individuals use language in their everyday lives.").

<sup>24.</sup> See generally Kevin P. Tobia, *Testing Ordinary Meaning*, 134 HARV. L. REV. 726, 753–77 (2020) (explaining the meaning of vehicle by having participants identify objects).

benchmark for evaluating GPT.<sup>25</sup> We evaluate four prompting techniques and demonstrate whether they do or do not create results reasonably similar to Tobia's.<sup>26</sup>

Part III moves beyond benchmarking. In III.A, we test the effects of "telling" GPT that we want to know the meaning of "vehicle" because there is a ban on vehicles in the park. In III.B, we expand this approach by stating that we want to know the meaning of "vehicle" because it appears in some other kind of rule. We test a total of five statutory rules. In III.C, we shift from testing differences in rules to testing differences in the stated purpose of the rule. We report on results of six different statutory purposes. Finally, III.D tests GPT's ability to distinguish between intensional and extensional types of meaning, and its ability to provide evidence of meaning for some historic moment (the 1950s).

In Part IV, we reflect on what we have discovered and offer five tentative lessons for the use of GPT to generate empirical evidence of the ordinary meaning, including some important cautions.

## I. THE VALUE OF EMPIRICAL INFORMATION ABOUT STATUTORY MEANING

#### A. The Value of Empiricism for Ordinary Meaning

As stated in the introduction, textualists clearly believe that meaning is empirical.<sup>27</sup> We pause briefly to consider and reject some arguments that empirical evidence of meaning should *not* matter to non-textualists.<sup>28</sup>

Suppose a new municipal ordinance declares, as in H.L.A. Hart's classic hypothetical, "No vehicles in the park."<sup>29</sup> The question arises whether "vehicle" includes a bicycle.<sup>30</sup> Imagine that you are the interpreter (a judge or enforcer), and you discover a recent empirical study on the subject. You are persuaded as to the high quality of the study's methodology. In particular, you are impressed by the fact that the study focused on the meaning of "vehicle" among the precise population of individuals who are subject to the ordinance, the residents of the municipality that enacted and enforce it. But mysteriously, you are missing some printed pages of the study and are, for the moment, left with this frustrating uncertainty: the study concluded *either* that (a) ninety-nine percent or (b) one percent of the population believe that the term "vehicle" includes a bicycle. Does your theory of statutory interpretation tell you not to bother going back to the website for the missing pages? Is empirical evidence of meaning *that* irrelevant?

<sup>25.</sup> See infra Part II.A.

<sup>26.</sup> See infra Part II; see also Jonathan H. Choi, How to Use Large Language Models for Empirical Legal Research, 108 J. INST. & THEORETICAL ECON. 214, 214–22 (discussing prompting for LLM models).

<sup>27.</sup> See Lawson, supra note 14, at 1475 ("Meaning is an empirical fact.").

<sup>28.</sup> See, e.g., John F. Manning, *What Divides Textualists From Purposivists?* 106 COLUM. L. REV. 70, 91 (2006) (emphasizing that "[p]urposivists give precedence to *policy* context—evidence that goes to the way a reasonable person conversant with the circumstances underlying enactment would suppress the mischief and advance the remedy.").

<sup>29.</sup> H.L.A. Hart, *Positivism and the Separation of Law and Morals*, 71 HARV. L. REV. 593, 607 (1958). Many scholars have continued to use this example, which is why we explored it using GPT. *See infra* Part III.

<sup>30.</sup> Hart, supra note 29, at 607.

We think not. As non-textualists ourselves, we believe the textualists are right that empirical evidence of this sort is at least relevant to statutory interpretation.<sup>31</sup> Language is a practice and when meaning is contested, it is an empirical question that has the superior understanding of linguistic practice at issue.<sup>32</sup> When judges consult a dictionary, they are trying to find a stronger empirical basis for their interpretation than their personal expertise as speakers.<sup>33</sup> Even when they consult nothing but "common sense" or how they could use words at a cocktail party without getting a funny look,<sup>34</sup> they rely on their own intuitive empirical assessment, as someone part of the American culture who communicates in the same language as the statutory text.<sup>35</sup>

To be sure, there is room for disagreement about (1) exactly what empirical evidence has the most direct value, as well as (2) the best methodology for acquiring that evidence.<sup>36</sup> One of many examples of the first issue is whether we should want to know how people in the relevant community *use* the word "vehicle" or *understand* it when others use the word.<sup>37</sup> As for methodology, one of many examples is whether researchers should merely observe people in the community using language (spoken and written) including the word "vehicle," ask them open-ended questions about the word's meaning, or engage them in a careful experimental survey in which they apply their knowledge in various ways, or something else.<sup>38</sup> Without engaging these questions, our point remains simple: statutory meaning turns, in part, on empirical facts about how people use and understand language. We shall see that GPT offers some evidence of these relevant facts.<sup>39</sup>

Nonetheless, let us pause again and briefly engage the putative dissenters, those who *seem* to resist the relevance of empirical evidence to statutory meaning.<sup>40</sup> First, some of the criticism of empiricism in statutory interpretation derives from the fact that judges have sometimes been very bad at it, as Anya

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<sup>31.</sup> See Macleod, supra note 11, at 4–6 (explaining that textualists view their inquiry into "original public meaning" as "factual and empirical, not normative").

<sup>32.</sup> See Tobia & Mikhail, supra note 11, at 461 (stating there is a general agreement that the ordinary meaning of a word is empirical).

<sup>33.</sup> See Tobia, supra note 24, at 731 (stating that consulting a dictionary definition is an empirical method).

<sup>34.</sup> See Johnson v. United States, 529 U.S. 694, 718 (2000) (Scalia, J., dissenting) ("[T]he acid test of whether a word can reasonably bear a particular meaning is whether you could use the word in that sense at a cocktail party without having people look at you funny."); Biden v. Nebraska, 600 U.S. 477, 511 (2023) (Barrett, J., concurring) (referring to the controversial major questions doctrine as "reflecting 'common sense") (*quoting* FDA v. Brown & Williamson Tobacco Corp., 529 U.S. 120 (2000)).

<sup>35.</sup> Lee & Mouritsen, supra note 15, at 806.

<sup>36.</sup> See Tobia, supra note 24, at 731–33 (stating that several methods are used, but "their reliability has never been rigorously assessed"); Tobia, supra note 24, at 731 (explaining that "there are several empirical methods used to inquire into a text's ordinary meaning").

<sup>37.</sup> See, e.g., *id.* at 751 (explaining that modern people do not use "vehicle" to refer to horse-drawn carriages, but we understand that the carriages are vehicles).

<sup>38.</sup> Ignacio M. Palacios Martinez, *Methods of Data Collection in English Empirical Linguistics Research: Results of a Recent Survey*, 78 LANGUAGE SCIENCES 1, 10 (2020) (noting that in sociolinguistics methods used included sociolinguistic interviews and experimental studies).

<sup>39.</sup> See infra Part II.B.

<sup>40.</sup> See Anya Bernstein, *Democratizing Interpretation*, 60 WM. & MARY L. REV. 435, 443 (2018) (positing that empirical assumptions are "often weak, if not absurd").

Bernstein has trenchantly demonstrated.<sup>41</sup> Bernstein observed judicial opinions citing nineteenth century English novels for the meaning of twentieth century American statutes.<sup>42</sup> As she notes, novels intentionally use words in nonstandard ways, English speakers of different nations use words differently, and meaning can drift considerably from one century to the next.<sup>43</sup> We might add that a single instance of usage is a mere anecdote about what a word can mean, no matter how distinguished the novelist.<sup>44</sup> But the fact that judges have sometimes stumbled badly in the empirical enterprise of interpretation is not a good reason to think that the enterprise is not empirical.<sup>45</sup>

Second, Brian Slocum observes that efforts of empiricism may fail because they are insufficiently sensitive to the contextual nature of language.<sup>46</sup> For example, the fact that the term appears in a legal statute (as opposed, say, to a news article or short story) is vital context, as are the precise constellation of other terms in the statutory text.<sup>47</sup> An empirical method that ignores such context may lead us astray.<sup>48</sup> To illustrate, gathering data from how people use the term *vehicle* when they are thinking of an insurance policy coverage for vehicles or when they are thinking of criminal liability for operating a vehicle under the influence of alcohol, may not predict how they think of vehicles when the context is "no vehicles in the park."<sup>49</sup>

No one really denies that context matters to meaning, but we offer two replies to this concern. First, using the right prompts, it is possible, as we show, to gather evidence via GPT that is sensitive to context.<sup>50</sup> One can then use this data, perhaps in combination with other empirical evidence, to determine the meaning of statutory terms.

Second, at a more general level, we agree that data from the precise context at issue—the ideal data—is definitely better than data from any other context—

<sup>41.</sup> *Id.* ("[Judicial] [o]pinions routinely do not offer empirically valid presentations of how a given community of speakers uses a legal term ....").

<sup>42.</sup> See *id.* at 444–46 (referring to Whitfield v. United States, 574 U.S. 265, 268 (2015), where Justice Scalia cited, among other things, Jane Austen's *Pride and Prejudice* (published 1813) and Charles Dickens's *David Copperfield* (published 1849) for the meaning of "accompany" in a federal statute enacted in 1934; pointing also to Muscarello v. United States, 524 U.S. 125, 126 (1998), where Justice Breyer cited, among other things, Herman Melville's *Moby-Dick* (1851) and the *King James Bible* (1611) to determine the meaning of "acry" in a federal statute enacted in the 1960s).

<sup>43.</sup> Id. at 446-47.

See id. at 451 (stating that the justices "do not even acknowledge the implicit claims of relevance that underlie the use of others' language use.").

<sup>45.</sup> See Lee & Mouritsen, supra note 15, at 865–67 (responding to anticipated objection that judges are not proficient at making linguistic determinations by arguing that judges are still required to resolve ambiguities in interpretation).

<sup>46.</sup> See Brian G. Slocum, Big Data and Accuracy in Statutory Interpretation, 86 BROOK. L. REV. 357, 363 (2021) (discussing how ordinary meaning would be incoherent if it was not placed in the correct context).

<sup>47.</sup> See *id.* at 370 (providing that "other interpretive sources may provide information relevant to one framing of communicative meaning but not another").

<sup>48.</sup> See id. at 380:

Statutory interpretation involves consideration of evidence of both general and specific language usage. Corpus linguistics can provide important information about general language usage, but such evidence must be combined with consideration of the specific context of a statute. The latter inquiry is not determined through corpus analysis. The empirical view thus fails to sufficiently account for judicial consideration of the specific context of a statute....

<sup>49.</sup> Id.

<sup>50.</sup> See infra Part III.

the non-ideal data.<sup>51</sup> But there remains the *possibility* that non-ideal data is better than nothing.<sup>52</sup> For example, suppose that 99% of respondents in the municipality think that separate ordinances on liability insurance for vehicles and on operating a *vehicle* while under the influence do *not* apply to bicycles. In these contexts, a bicycle is, by this evidence, not a vehicle. While that is not itself determinative for the meaning of "no vehicles in the park," it does create a presumption in favor of excluding bicycles for that as well.<sup>53</sup>

It may be a weak presumption, one that can be overcome merely by any reason to suppose that the specific context of "no vehicles in the park" will change the meaning in favor of greater breadth, at least to bicycles.<sup>54</sup> But if there is no such argument, or if the argument is met by an equally strong counterargument that the context of "no vehicles in the park" justifies a narrower reading of vehicles, then the evidence from another context may still tip the balance.<sup>55</sup> In the end, the relevance of context to meaning cannot ultimately be a reason to squarely disregard the empirical evidence from any other contexteven "nearby" ones—unless one embraces an unappealing particularism, in which the same words in different contexts not only have different shades of meaning but meanings that are not even correlated with each other.<sup>56</sup>

Finally, Tara Leigh Grove objects to the reduction of statutory interpretation to empirical fact because the claim ignores normative steps in interpretation.<sup>57</sup> We do not contest that there may be normative questions embedded in interpretation alongside empirical ones.<sup>58</sup> For example, we agree with Grove that there are normative issues about "how well-informed the hypothetical reasonable reader" of a statute "should presumptively be."59 But however one answers these analytic and normative questions, an empirical project remains.<sup>60</sup> One cannot determine how any particular reader, actual or

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<sup>51.</sup> See Slocum, supra note 46, at 377 (explaining that data relevant to the prototypical meaning can cause words to be defined too narrowly on its own).

<sup>52.</sup> See, e.g., id. at 381 (stating that corpus analysis could "determine communicative meaning in at least some cases, which could at least give statutory interpretation some empirical basis" even if the corpus analysis lacks contextual parameters).

<sup>53.</sup> See Lee & Mouritsen, supra note 15, at 853–54 (noting that a large enough dataset in corpus analysis can allow some inferences about how prohibitions such as "no vehicles" are understood).

<sup>54.</sup> See Slocum, supra note 46, at 384 ("An examination of [the] context [of the 'no vehicles' rule] may well reveal features . . . that make the ordinary exceptions inapplicable.").

<sup>55.</sup> Id. at 383-84.

<sup>56.</sup> Put differently, we read as Slocum's point, that interpretation is not, in general, empirical, id. at 387-88, as really a claim that interpretation is not *merely* empirical. That is consistent with our claim that empirical evidence is relevant and useful to interpretation. See also Brian G. Slocum & Stefan Th. Gries, Judging Corpus Linguistics, 94 S. CAL, L. REV. POSTSCRIPT 13, 20 (2020) (stating that "statutory interpretation is not empirical in any real sense, even if one or more aspects of an interpretation may have an empirical basis"). The last clause justifies our inquiry into how LLM can improve the empiricism for those aspects that are empirical.

<sup>57.</sup> See Tara Leigh Grove, Testing Textualism's 'Ordinary Meaning,' 90 GEO. WASH. LAW REV. 1053, 1066 (2022) (noting that textualists are concerned with empirical evidence of what the reasonable reader thinks although that method of interpretation depends on normative values).

<sup>58.</sup> See id. at 1063 (clarifying that the search for ordinary meaning includes both normative and empirical questions).

<sup>59.</sup> Id. at 1070-71.

<sup>60.</sup> See id. at 1063 ("I do not claim that the search for ordinary meaning ... is entirely legal and normative . . . .").

hypothetical, will understand a statute without empirical guidance.<sup>61</sup> Only an empirical understanding of how ordinary people reason about meaning in a specific context could illuminate ordinary meaning.<sup>62</sup> As we read her, Grove does not argue otherwise.<sup>63</sup>

There remains the possibility of a theory that says that some normative duty—perhaps grounded in a contentious moral or political theory—compels a particular interpretation regardless of what any particular group of people would imagine the words mean.<sup>64</sup> Perhaps. We will grant that if there are such judges, they will not be interested in empirical evidence of meaning, because they see their role entirely as doing whatever their version of justice requires.<sup>65</sup> But we have now ventured away from the usual meaning of a judge.<sup>66</sup> In the post-legal realist world, the judge may care about normative theory, but the broadest conceptions of judging ordinarily require some fidelity to statutory text, some weight given to the formal legal materials rather than one's preferred normative view of the world.<sup>67</sup> As long as the text matters at all, it also matters not just what the judge thinks the words should mean, but what others think the words do mean.<sup>68</sup> And that inquiry is empirical.<sup>69</sup>

# B. LLMs as a Source of Ordinary Meaning Empiricism

The empirical turn in legal scholarship in recent years<sup>70</sup> has led to an empirical turn in legal scholarship on statutory meaning.<sup>71</sup> Various scholars have offered different ways of improving on the empiricism embedded in dictionary definitions.<sup>72</sup> Kevin Tobia in particular has authored or coauthored a series of

<sup>61.</sup> See id. (stating that language depends on conventions).

<sup>62.</sup> See id. at 1073 (stating that empirical methods provide possible meanings of terms, and this is how many textualists use dictionaries: to provide meanings to be applied to the specific use).

<sup>63.</sup> See *id.* at 1073–74 (noting with apparent approval empirical work that does not "go[] so far as to proclaim that statutory analysis can be *entirely* data-driven") (emphasis added).

<sup>64.</sup> *Id.* at 1053.

<sup>65.</sup> *Id.* at 1073–74.

<sup>66.</sup> *Id.* 

<sup>67.</sup> Id. at 1053.

<sup>68.</sup> See Jeremy Waldron, Vagueness in Law and Language: Some Philosophical Issues, 82 Cal. L. Rev. 509, 510 (1994) ("Words do not determine meanings, people do.").

<sup>69.</sup> See Grove, supra note 57, at 1053(explaining that ordinary meaning is an empirical concept).

<sup>70.</sup> See, e.g., Thomas J. Miles & Cass R. Sunstein, *The New Legal Realism*, 75 U. Chi. L. Rev. 831, 833 (2008) ("But recently, the appetite for empirical work in general has grown rapidly among law professors, and empirical research within law schools has become so prevalent as to constitute its own subgenre of legal scholarship, "empirical legal studies."); Christina L. Boyd, *In Defense of Empirical Legal Studies*, 63 Buff. L. Rev. 363 (2015); Tom Ginsburg & Thomas Miles, *Empiricism and the Rising Incidence of Coauthorship in Law*, 2011 U. Ill. L. Rev. 1785 (2011). Regarding the expansion of experimental methods in law, *see, e.g.*, Kevin Tobia, *Experimental Jurisprudence*, 89 U. Chi. L. Rev. 735, 735 (2022) ("Scholars in this flourishing movement conduct empirical studies about a variety of legal language and concepts."); Roseanna Sommers, *Experimental Jurisprudence: Psychologists Probe Lay Understandings of Legal Constructs*, 373 SCIENCE 394 (2021). Cornell University Law School published Volume 1, Issue 1 of the Journal of Empirical Legal Studies in March 2004. A couple of years later, Law Professors Bernie Black, Jennifer Arlen, Geoffrey Miller, Ted Eisenberg, and Michael Heise organized the first Conference on Empirical Legal Studies, which has met annually since.

<sup>71.</sup> See generally Tobia, supra note 70, at 735.

<sup>72.</sup> See generally Tobia et al., *supra* note 8 (discussing the dictionary-based responses to the meaning of "or" in statutory interpretation); William N. Eskridge, et al., *The Meaning of Sex: Dynamic Words, Novel Applications, and Original Public Meaning*, 119 MICH. L. REV. 1503, 1503 (2021).

papers using experimental surveys to test questions of ordinary meaning (some results of which we use below),<sup>73</sup> while Jonathan Choi offers computational methods to estimate the cosine similarity of different words.<sup>74</sup>

LLMs such as GPT are a new possible source of empirical information about meaning.<sup>75</sup> To date, no one has explored how GPT might provide empirical evidence to assist lawyers and judges in statutory interpretation.<sup>76</sup> We contend that this new source has great potential and is therefore worth considering for the legal community. At the same time, our efforts to use GPT demonstrates some of the pitfalls to be avoided.<sup>77</sup> We begin with some essential background.

#### 1. General Background on LLMs

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LLMs are prediction engines.<sup>78</sup> Given the prompt they receive from the user and given the large amount of text on which they have been trained, they predict the most likely continuation of the text.<sup>79</sup> Since ChatGPT has been released, ordinary people have seen it with their own eyes.<sup>80</sup> When they type in a question in plain English, they get a meaningful response.<sup>81</sup> The model is not only able to interpret plain language, and to respond in a non-technical manner.<sup>82</sup>

The second paper is Ghua, et al., *supra* note 3 (summarizing existing literature on LLMs including GPT and legal reasoning). Some of the paper concerns interpretation, and some of that concerns statutory interpretation, but only to (1) answer specific legal questions about clear statutory text (as in the prior paper), *id.*, at 103–05, or (2) identify if a judicial opinion used a certain kind of methodology, such as textualism, when interpreting a statute. *Id.* at 116–18. *See also* Nils Holzenberger et al., *A Dataset for Statutory Reasoning in Tax Law Entailment and Question Answering*, NLLP, https://ceur-ws.org/Vol-2645/paper5.pdf [https://perma.cc/Q8UM-CEQ8] (testing not GPT but an older machine learning model on a dataset of rules derived from the US Internal Revenue Code).

77. See infra Part IV (describing lessons learned from this study).

78. Lucas Mearian, *What Are LLMs, and How Are They Used in Generative AI?*, COMPUTER WORLD (Feb. 7, 2024), https://www.computerworld.com/article/1627101/what-are-large-language-models-and-how-are-they-used-in-generative-ai.html [https://perma.cc/7X2T-MKME].

80. Introducing ChatGPT, OPEN AI (Nov. 30, 2022), https://openai.com/index/chatgpt/ [https://perma.cc/D4UR-CJKC].

<sup>73.</sup> Tobia et al., *supra* note 8; Tobia & Mikhail, *supra* note 11; Tobia et al., *supra* note 11; Kevin Tobia et al., *statutory Interpretation from the Outside*, 122 COLUM. L. REV. 213 (2022) (using survey experiments to test whether ordinary people subscribe to traditional canons of interpretation).

<sup>74.</sup> Jonathan H. Choi, *Measuring Clarity in Legal Text*, 91 U. CHI. L. REV. 1.

<sup>75.</sup> See Kevin Tobia, Algorithmic Interpretation, U. CHI. L. REV. ONLINE 1, 1–2 (2024) ("Scholars have begun to consider machine learning and artificial intelligence (AI), specifically word embeddings and large language models (LLMs).").

<sup>76.</sup> We have located two unpublished papers that are closest to our own. Andrew Blair-Stanek et al., *Can GPT-3 Perform Statutory Reasoning?*, https://arxiv.org/pdf/2302.06100.pdf [https://perma.cc/E7L9-3YWV] It focuses, however, on asking GPT to provide the legal answers in factual scenarios where the answer requires *statutory reasoning*, *i.e.*, finding relevant statutory provisions and matching the facts of the case to them. For example, the authors ask, "how much tax an individual had to pay," *id.* at 2, given some set of facts. Thus, the issue being tested is whether GPT can interpret reasonably clear statutes on its own without assistance by a professionally trained lawyer (and the results are quite mixed). Our inquiry, by contrast, tests whether GPT can give meaningful and reliable responses if the law itself has decided that its interpretation shall not be filtered by legal experts matters, but the interpretation by representative members of the general public.

<sup>79.</sup> On this core feature of LLMs, see Yutian Chen, et al., Token Prediction as Implicit Classification to Identify LLM-Generated Text (Nov. 15, 2023), https://arxiv.org/pdf/2311.08723 [perma.cc/WAX6-DYQT].

<sup>81.</sup> Id.

<sup>82.</sup> Id.

It also, *grosso modo*, is able to offer reasons.<sup>83</sup> These models are still far from perfect.<sup>84</sup> In particular, their tendency to hallucinate has caught public attention.<sup>85</sup> Not so rarely, responses "invent" a reality that does not exist.<sup>86</sup> The responses should therefore be dealt with caution.<sup>87</sup> But for the most part, the responses are grounded and coherent.<sup>88</sup> This includes legal applications, where the responses have been compared with "labelled" data, *i.e.*, lists of responses that are considered correct.<sup>89</sup>

The impressive performance of LLMs results from their architecture, and the data on which they have been trained. An LLM is a neural network characterized by two features: the architecture is layered, and the model is able to work bidirectionally.<sup>90</sup> The first feature makes it possible to have separate passes at the input data, for instance to distinguish basic grammar from the tone of a sentence.<sup>91</sup> The second feature is particularly congenial to language.<sup>92</sup> In a sentence, the same sequence of characters can have very different meaning, depending on the words by which this set of characters is surrounded.<sup>93</sup> The language model can therefore build an expectation when receiving the first words and can revise this expectation in the light of the concluding words.<sup>94</sup>

87. See, e.g., Introducing ChatGPT, supra note 80 ("ChatGPT sometimes writes plausible-sounding but incorrect or nonsensical answers.").

88. See Tom B. Brown et al., Language Models are Few-Shot Learners, ARXIV 1, 17 (May 28, 2020), https://arxiv.org/pdf/2005.14165 [https://perma.cc/BN7G-3YGD] ("GPT-3 achieves 81.0% accuracy zero-shot, 80.5% accuracy one-shot, and 82.8% accuracy few-shot ....").

89. Ghua, et al., supra note 3.

90. For an accessible introduction into the architecture of machine learning models, and neural networks in particular, *see* GARETH JAMES ET AL., AN INTRODUCTION TO STATISTICAL LEARNING WITH APPLICATIONS IN R (2013).

<sup>83.</sup> Id.; Hello GPT-4o, OPEN AI (May 13, 2024), https://openai.com/index/hello-gpt-4o/ [https://perma.cc/Y5J5-VS2Y].

<sup>84.</sup> *See id.* ("Through our testing and iteration with the model, we have observed several limitations that exist across all of the model's modalities . . . .").

<sup>85.</sup> Karen Weise & Cade Metz, *When A.I. Chatbots Hallucinate*, N.Y. TIMES (May 1, 2023), https://www.nytimes.com/2023/05/01/business/ai-chatbots-hallucination.html?searchResultPosition=10 [https://perma.cc/5NNC-5UZE].

<sup>86.</sup> See Weiser, supra note 2; Hongbin Ye et al., Cognitive Mirage: A Review of Hallucinations in Large Language Models, ARXIV (Sept. 13, 2023), https://arxiv.org/pdf/2309.06794 [https://perma.cc/VVW2-LEWG]; Yue Zhang, et al., Siren's Song in the AI Ocean: A Survey on Hallucination in Large Language Models, ARXI (24 Sept. 2023), https://arxiv.org/abs/2309.01219 [https://perma.cc/3TD8-CJ7N].

<sup>91.</sup> See Usama Tahir, Generative AI Fundamentals: Exploring the 6-Layer Architecture, EPICAL, (June 12, 2024), https://www.epicalgroup.com/blogs/generative-ai-fundamentals-exploring-6-layer-architecture [https://perma.cc/EQ4Y-Z7T9] ("These models, trained on extensive text data, generate human-like text, understand context, and perform a wide range of language-related tasks, driving advancements in NLP.").

<sup>92.</sup> See Sanjay Krishna Anbalagan, ABC of Generative AI: How Bidirectional Context Unlocks Meaning?, MEDIUM, https://medium.com/@sanjay1909/abc-of-generative-ai-how-bi-directional-context-unlocksmeaning-cef651abe692 (Feb. 25, 2024) ("The imperative for bi-directional analysis has led to the development of contextual databases, transforming words into vectors that encapsulate their meanings within context.") [https://perma.cc/P3E6-PJQK].

<sup>93.</sup> See id. ("Understanding the word 'crane' in two distinct contexts poses an intriguing challenge: 1: 'I saw a crane holding a fish.' 2: 'Sanjay is driving a crane in the forest.'").

<sup>94.</sup> See id. ("These models have revolutionized machine understanding of language by dynamically assessing the context around each word, irrespective of its sentence position.").

Technically, LLMs do not actually work with words, they work with vectors of probabilities, called embeddings.<sup>95</sup> Computationally, numbers are much easier to handle than words.<sup>96</sup> More importantly, these vectors of probabilities have a very high dimension, and hence characterize the individual word, the entire sentence, or the entire paragraph, in a high number of respects.<sup>97</sup> The translation of verbal input into such vectors is called a transformer.<sup>98</sup> The use of transformers has revolutionized neural networks.<sup>99</sup> It has not only made them much more efficient, but also much more accurate.<sup>100</sup>

Any algorithm is only as good as the data on which it has been trained.<sup>101</sup> For its latest model, GPT-4, its provider OpenAI has not disclosed the composition of the training data.<sup>102</sup> This is different for the predecessor model GPT-3.5 Turbo (which we use in this project for reasons that we explain below).<sup>103</sup> The basic ingredients are a moderated version of the Common Crawl dataset (410 billion words),<sup>104</sup> an expanded version of the WebText dataset (19 billion words),<sup>105</sup> two Internet based corpora of books (12 and 55 billion words), and English language Wikipedia (3 billion words).<sup>106</sup> This huge body of text is much bigger than the amount any human being has a chance to read during her

98. See What Are Transformers in Artificial Intelligence?, AWS, https://aws.amazon.com/whatis/transformers-in-artificial-intelligence/ [https://perma.cc/J7ZB-LCR5] (last visited Sept. 9, 2024) ("Transformers are a type of neural network architecture that transforms or changes an input sequence into an output sequence. They do this by learning context and tracking relationships between sequence components.").

99. See id. ("Transformer models fundamentally changed NLP technologies by enabling models to handle such long-range dependencies in text.").

100. See *id.* ("Transformers enable machines to understand, interpret, and generate human language in a way that's more accurate than ever before."); *see generally* UDAY KAMATH ET AL., TRANSFORMERS FOR MACHINE LEARNING: A DEEP DIVE (2022).

101. Katharine Miller, *Data-Centric AI: AI Models Are Only as Good as Their Data Pipeline*, STAN. UNIV. HUM. CENTERED A.I. (Jan. 25, 2022), https://hai.stanford.edu/news/data-centric-ai-ai-models-are-only-good-their-data-pipeline [https://perma.cc/8HBS-8HUA].

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<sup>95.</sup> Id.; Embeddings, OPENAI PLATFORM, https://platform.openai.com/docs/guides/embeddings/whatare-embeddings [https://perma.cc/9M8M-3XNN] (last visited Sept. 9, 2024, 2:54 PM) ("An embedding is a vector (list) of floating point numbers. The distance between two vectors measures their relatedness. Small distances suggest high relatedness and large distances suggest low relatedness.").

<sup>96.</sup> See Andree Toonk, Diving into AI: An Exploration of Embeddings and Vector Databases, MEDIUM (May 1, 2023), https://atoonk.medium.com/diving-into-ai-an-exploration-of-embeddings-and-vector-databasesa7611c4ec063 [https://perma.cc/A5JT-PGHF] ("Imagine you have a word, say hamburger. In order to use this in an LLM (large language model) like GPT, the LLM needs to know what it means. To do that, we can turn the word hamburger into an embedding.").

<sup>97.</sup> See *id.* ("These vector databases are specifically designed for storing, managing, and efficiently searching through large amounts of embeddings. They are optimized for high-dimensional vector data and can handle operations such as nearest neighbor search, which is crucial for finding the most similar items to a given query.").

<sup>102.</sup> See GPT-4 Technical Report, OPENAI (Dec. 19, 2023), https://cdn.openai.com/papers/gpt-4.pdf [ https://perma.cc/8V59-KN73] (explaining that the Technical Report is silent on the training data).

<sup>103.</sup> *Id.* 

<sup>104.</sup> See Overview, COMMON CRAWL, https://commoncrawl.org/the-data/ [https://perma.cc/S8NN-ALT8] (last visited Sept. 8, 2024); Junjie Ye et al., A Comprehensive Capability Analysis of GPT-3 and GPT-3.5 Series Models, ARXIV (Mar. 18, 2023), https://arxiv.org/pdf/2303.10420 [https://perma.cc/YV6A-S6TS].

<sup>105.</sup> Alec Radford et al., *Language models are Unsupervised Multitask Learners*, OPENAI (2019), https://cdn.openai.com/better-language-models/language\_models\_are\_unsupervised\_multitask\_learners.pdf [https://perma.cc/BH2J-H8EK].

<sup>106.</sup> Tom B. Brown et al., *Language Models are Few-Shot Learners*, OPENAI. (July 22, 2020), https://arxiv.org/abs/2005.14165 [https://perma.cc/V8FS-7CD9].

entire life.<sup>107</sup> Indeed, these training materials include vastly more words than the corpora on which corpus linguistics is based, which ranges in the hundreds of millions.<sup>108</sup> In short, LLMs are based on a *large* quantity of data.<sup>109</sup>

Architecture and training data make us confident in the great potential of GPT to assess the ordinary meaning of English words.<sup>110</sup> GPT has not been specifically trained on legal text.<sup>111</sup> For consideration of the "ordinary meaning" of words, this is a feature, not a bug. Critics of corpus linguistics have argued that there are some contexts in which statutory terms should be interpreted according to the non-ordinary, technical meaning of experts.<sup>112</sup> If so, one may still benefit from an LLM, just one trained on the relevant technical language.<sup>113</sup> Yet, more generally, because there is value to making law transparent to ordinary citizens, ordinary meaning is always at least relevant to issues of interpretation.<sup>114</sup>

#### 2. The Potential of LLMs for Statutory Interpretation

LLMs offer a readily accessible means of empirically testing claims of ordinary meaning.<sup>115</sup> As long as one is transparent about the prompts one uses for a particular LLM, new users can seek to replicate and thereby falsify or corroborate the testing others have conducted.<sup>116</sup> And compared to other methods of empirical testing, LLMs are particularly affordable.<sup>117</sup> Generating the rich empirical evidence we present below<sup>118</sup> did not cost more than some fifty dollars, and, consolidating all the time engaging GPT, did not take longer than a couple of days.

<sup>107.</sup> Chas Warren, *How many words can one read in a lifetime*?, QUORA, https://col.quora.com/How-many-words-can-one-read-in-a-lifetime [https://perma.cc/N9DX-XN7R] (last visited Sept. 9, 2024).

<sup>108.</sup> See Mark Davies, NOW Corpus (News on the Web), ENGLISH CORPORA, https://www.englishcorpora.org/now/ [https://perma.cc/BEL7-L9QW] (last visited Sept. 8, 2024) (The NOW corpus (News on the Web) currently claims to have 18.5 billion words of data). See also Tobia, et al., supra note 8, at 37 (using the NOW data to explore ordinary meaning); Lee & Mouritsen, supra note 21, at 304 (reporting that the relevant corpora for corpus linguistics "range from hundreds of millions of words to several billion words").

<sup>109.</sup> See Lee & Mouritsen, supra note 21, at 304 (reporting that the relevant corpora for corpus linguistics "range from hundreds of millions of words to several billion words").

<sup>110.</sup> See infra Part IV (describing the potential of GPT to assess ordinary meaning of English words).

<sup>111.</sup> See GPT-4 Technical Report, supra note 102 (The Technical Report is silent on the training data); see Tyler Malin, The Future of Generative Pretrained Transformers (GPT) in Legal Practice, MEDIUM (Jan. 12, 2024), https://medium.com/@tylermalin/the-future-of-generative-pre-trained-transformers-gpt-in-legal-practice-13e5b5643652 [https://perma.cc/CUGR-Q59G] ("One such limitation is the technology's understanding of complex legal jargon and nuances, which can sometimes result in inaccurate or incomplete outputs.").

<sup>112.</sup> See, e.g., Evan C. Zoldan, Corpus Linguistics and the Dream of Objectivity, 50 SETON HALL L. REV. 401, 430–35 (2019) ("And the language used in the FDCA, like the language used in most statutes, reflects the fact that its primary if not exclusive audience is an audience of experts knowledgeable about the subject matter regulated by the statute.").

<sup>113.</sup> See, e.g., Introducing Protégé Your Personalized Legal AI Assistant, LEXISNEXIS, https://www.lexisnexis.com/en-us/products/lexis-plus-ai.page [https://perma.cc/Q888-876U] (last visited Sept. 6, 2024).

<sup>114.</sup> See supra notes 4-8 and Part I-A (elaborating on the value of ascertaining ordinary meaning).

<sup>115.</sup> See infra Section IV (discussing the results of this study and how LLMs are now an empirical tool).

<sup>116.</sup> See infra Section IV (discussing the need for sound methodology for consulting GPT).

<sup>117.</sup> See infra Part III.C (discussing the affordable cost involved in making observations from the study).

<sup>118.</sup> See infra Section II and Section III (discussing the study's GPT testing and results).

Admittedly, preparing the ultimate data generation pipeline was laborious. We had to overcome a series of coding challenges, in particular, originating in technical bugs of GPT itself.<sup>119</sup> Analyzing the data requires a certain degree of expertise with data wrangling. We therefore mainly present our own efforts as both a conceptual and a technical proof of concept. But the big providers of LLMs make it increasingly easy (almost as we speak) to build very accessible applications the use of which requires little if any coding expertise.<sup>120</sup> Were the legal community to embrace the method that we propose in this article, it would be possible to build such an interface, and to make it publicly available.<sup>121</sup>

LLMs therefore have the potential to democratize the use of empirical evidence.<sup>122</sup> Not only could judges run experiments of the kind that we report in this article, but so can the parties, or legal scholars observing the dispute.<sup>123</sup> Since our data generation was quick and cheap, the standard excuse for using inferior empirical methods, or just none, vanishes.<sup>124</sup> If it is of the upmost importance for the case at hand which interpretation gets it right, legal practitioners will likely not stop with probing LLMs.<sup>125</sup> But with the help of these models, it will often be possible to constrain the contested area. If, from the perspective of the LLM (or multiple competing LLMs, like GPT on the one hand, and Gemini on the other) one interpretation seems obvious, the burden of argumentation shifts to those who, nonetheless, plead for an alternative interpretation. Much more involved empirical exercises, like the use of computer linguistics, or surveys with human participants, can be reserved for plausibly critical cases, given the evidence from the LLM.<sup>126</sup>

The low cost of LLM use reveals a second advantage. Even well-endowed courts, and wealthy parties, can only afford the generation of so much evidence.<sup>127</sup> For this article, we have given GPT seventeen different tasks (reported in Parts II and III).<sup>128</sup> We have applied each task to twenty-five different candidate objects.<sup>129</sup> We have repeated each of these questions 100 times, to generate an entire distribution and observe the variance.<sup>130</sup> In sum, we

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<sup>119.</sup> See, e.g., Introducing ChatGPT, supra note 80 ("ChatGPT is sensitive to tweaks to the input phrasing or attempting the same prompt multiple times.").

<sup>120.</sup> See, e.g., New APIs, OPENAI: COOKBOOK, https://cookbook.openai.com [https://perma.cc/5FQP-PLK7] (last visited Sept 6, 2024).

<sup>121.</sup> See Christoph Engel et al., Integrating Machine Behavior into Human Subject Experiments: A User-Friendly Toolkit and Illustrations, MAX PLANCK INST. (Dec. 20, 2023), https://papers.ssm.com/sol3/ papers.cfm?abstract\_id=4682602 [https://perma.cc/3H3C-Z9WM] (Noting how one author has already built such an interface for another use case, the implementation of interactive behavioral experiments between multiple instances of LLMs).

<sup>122.</sup> See infra Section III.D (discussing data determination).

<sup>123.</sup> See infra Section IV (discussing how GPT can help legal professionals in the future).

<sup>124.</sup> *Id.*; *see infra* Part III.C (discussing the affordable cost involved in making observations from the study).

<sup>125.</sup> See infra Part I.B.2 (discussing the ease and inexpensiveness of using AI to perform studies).

<sup>126.</sup> See infra Part I.B.3.

<sup>127.</sup> Shawn M. Winterich, *Why does litigation cost so much?*, QUORA, https://www.quora.com/Why-does-litigation-cost-so-much [https://perma.cc/FRS9-QVS2] (last visited Sep. 20, 2024).

<sup>128.</sup> See infra Part II and Part III (discussing each task given to GPT).

<sup>129.</sup> See generally Tobia, supra note 24 (discussing the candidate objects).

<sup>130.</sup> See Memory and New Controls for ChatGPT, infra note 232 (describing the process of repeating the questions).

made 42,500 requests.<sup>131</sup> Even relatively cheap procedures for generating responses from human subjects, like Amazon Mechanical Turk which researchers like Tobia have used, would not be able to generate that much data.<sup>132</sup> For the courts and the parties, such a data generation exercise would not be affordable.<sup>133</sup> LLMs therefore make it possible to run much more differentiated empirical investigations.<sup>134</sup> It would also be possible to do this iteratively. This opens up the possibility that the judicial users of the evidence come back, once they have seen the first batch of evidence, and probe the empirical basis of their provisional conclusions more closely.

Notwithstanding these advantages, we concede that accuracy is not the only concern. Interpreting statutes is an exercise of power.<sup>135</sup> Democracy values putting power in the hands of the elected representatives in the legislature.<sup>136</sup> The rule of law values giving those who are subject to a law a reasonable chance to foresee what the law demands of them.<sup>137</sup> For these reasons,<sup>138</sup> it would be good to understand exactly what GPT does when responding to a query of the sort that we have given it. Yet the precise architecture of the algorithm is proprietary, as is the exact composition of the training data. GPT is a proverbial black box.<sup>139</sup> Critics of corpus linguistics have objected to that tool because most citizens lack the ability to understand and use corpora,<sup>140</sup> but GPT is even less transparent than corpora, which are merely repositories of text.<sup>141</sup>

In this respect, using GPT to generate evidence about the ordinary meaning of statutory terms might be compared to using a risk assessment tool like

<sup>131.</sup> Id.

<sup>132.</sup> See generally Tobia, supra note 24 (discussing Amazon's Mechanical Turk and its processing capabilities).

<sup>133.</sup> Id.

<sup>134.</sup> See generally GARETH JAMES ET AL., supra note 90 (discussing the architecture of LLMs and their large quantity of data); Lee & Mouritsen, supra note 21.

<sup>135.</sup> Carl McGowan, A Reply to Judicialization, 1986 DUKE L.J., 217, 236 (1986).

<sup>136.</sup> See Thomas O. Melia, *What Makes Legislatures Strong*?, 21 J. DEMOCRACY 166, 166 (discussing the first constitutional convention and the value of creating the legislature).

<sup>137.</sup> Jeremy Waldron, *The Rule of Law*, STAN. ENCYCLOPEDIA PHIL (June 22, 2016), https://plato.stanford.edu/entries/rule-of-law/ [https://perma.cc/WTQ6-GT94].

<sup>138.</sup> See supra notes 135–37.

<sup>139.</sup> A related normative concern is that many members of the public distrust decisions made by algorithms, and prefer a human decision-maker, so might object to anything that seems like judicial deference to a machine interpretation of legislation. *See* Berkeley J. Dietvorst, et al., *Algorithm Aversion: People Erroneously Avoid Algorithms After Seeing Them Err*, 144 J. EXPERIMENTAL PSYCH: GEN. 1, 2 (2015) (discussing human aversion to algorithms after seeing them make errors and the unknown composition of the algorithm).

<sup>140.</sup> See, Carissa Byrne Hessick, Corpus Linguistics and the Criminal Law, 2017 BYU L. REV. 1503, 1514–16 (2017) (discussing notice and accountability and how the average American could not do appropriate legal research without legal training).

<sup>141.</sup> Given a benchmark for comparison, this concession does not undermine the claim that LLMs effectively assists with ordinary meaning, any more than the black-box nature of AlphaZero impedes its ability to play chess or Go, given the benchmark of competition. *See* Hessick, *supra* note 140 (discussing the lack of transparency in corpora); *see generally* David Silver, *et al.*, *A General Reinforcement Learning Algorithm that Masters Chess, Shogi, and Go through Self-Play*, 362 SCIENCE 1140, 1140–1142 (2018) (describing an algorithm designed to play board games and how its training data affects it).

COMPAS to generate evidence about recidivism risk for criminal sentencing.<sup>142</sup> COMPAS—Correctional Offender Management Profiling for Alternative Sanctions—has proved to be controversial.<sup>143</sup> Critics assail COMPAS and similar algorithms for the low accuracy of their predictions,<sup>144</sup> for racial bias,<sup>145</sup> and for the fact that the data and algorithm are the property of a politically unaccountable, for-profit firm.<sup>146</sup> The critics argue that trial courts could be overly influenced by the seeming precision of the machine predictions,<sup>147</sup> and lack the expertise to properly assess their probative value.<sup>148</sup> These critiques are part of a broader legal debate over using machine predictions for legal decision making, and the sometimes false allure of quantitative objectivity.<sup>149</sup>

We take these concerns seriously, but do not think they justify ignoring a reliable source of empirical data. The general answer to concerns about false precision is to avoid overclaiming what the data show and to highlight the inevitable margins of error, and we try to do that here.<sup>150</sup> As for transparency, LLMs differ only by degree from other conventional sources of meaning.<sup>151</sup>

Id. at 754.

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<sup>142.</sup> See State v. Loomis, 881 N.W.2d 749 (Wisc. 2016) (upholding constitutionality of using COMPAS assessments in criminal sentencing as a reason to deny an offender probation). The court explains:

COMPAS is a risk-need assessment tool designed by Northpointe, Inc .... A COMPAS report consists of a risk assessment designed to predict recidivism and a separate needs assessment for identifying program needs in areas such as employment, housing and substance abuse. The risk assessment portion of COMPAS generates risk scores displayed in the form of a bar chart, with three bars that represent pretrial recidivism risk, general recidivism risk, and violence recidivism risk ... on a scale of one to ten.

<sup>143.</sup> Iñigo De Miguel Beriain, Does the Use of Risk Assessments in Sentences Respect the Right to Due Process? A Critical Analysis of the Wisconsin v. Loomis Ruling, 17 L., PROBAB. & RISK 45 (2018).

<sup>144.</sup> See id. (discussing the Wisconsin v. Loomis ruling and the issues that come with the COMPAS risk scores).

<sup>145.</sup> See, e.g., Aziz Z. Huq, Racial Equity in Algorithmic Criminal Justice, 68 DUKE L.J. 1043, 1048 (2019) (discussing racial bias as it relates to criminal justice algorithms); Sonja B. Starr, Evidence-Based Sentencing and the Scientific Rationalization of Discrimination, 66 STAN. L. REV. 803, 813 (2014) (discussing discrimination as it relates to evidence and the issue with sentencing that results).

<sup>146.</sup> See, e.g., Emily Y. Berman, A Government of Laws and Not of Machines, 98 B.U. L. REV. 1277, 1329 (2018) (questioning machine learning algorithms and their use by government bodies in the context of law enforcement); Alyssa M. Carlson, *The Need for Transparency in the Age of Predictive Sentencing Algorithms*, 103 IOWA L. REV. 303, 323 (2017) (discussing the issues that come with black box algorithms as they are used in predictive sentencing); Katherine Freeman, *Algorithmic Injustice: How the Wisconsin Supreme Court Failed to Protect Due Process Rights in State v. Loomis*, 18 N.C. J. LAW & TECH. 75, 84 (2016) (discussing the State v. Loomis case and the issues related to the algorithm used in COMPAS).

<sup>147.</sup> See Freeman, supra note 146, at 97–98 (discussing the inaccuracy of COMPAS and the issues with relying on it in State v. Loomis); see also State v. Loomis: Wisconsin Supreme Court Requires Warning Before Use of Algorithmic Risk Assessments in Sentencing, 130 HARV. L. REV. 1530, 1536 (2017) (discussing Wisconsin's decision in State v. Loomis and the issue of judge's relying too heavily on machine assessments).

<sup>148.</sup> State v. Loomis, supra note 147, at 1535; see Megan T. Stevenson, Assessing Risk Assessment in Action, 103 MINN. L. REV. 303, 306 (2018) (discussing the ability of judges and courts to assess the value of these risk assessment machines).

<sup>149.</sup> See, e.g., Zoldan, supra note 112, at 410 (criticizing corpus linguistics for offering a fantasy of objectivity).

<sup>150.</sup> See Freeman, supra note 146, at 84 (discussing State v. Loomis and the issues of precision and errors associated with risk assessment machines).

<sup>151.</sup> See, e.g., Looking It Up: Dictionaries and Statutory Interpretation, 107 HARV. L. REV. 1437, 1437 (1994) ("[C]ourts have long used dictionaries to aid their interpretive endeavors; the Supreme Court has referred to dictionaries in more than six hundred cases over a period of two centuries"); Austin Peters, Are They All Textualists Now?, 118 NW. UNIV. L. REV. 1201, 1235 fig.7 (2024) (showing increase in judicial use of

Consider the dictionary, a standard tool of statutory interpretation.<sup>152</sup> Even though some dictionaries offer a description of their editorial process at a high level of generality, the public does not know the process by which editors formulated the definition of the particular words whose meaning is subject to a legal dispute. For example, what usage evidence was considered or what alternative definitions were rejected and the reasons for rejecting them.<sup>153</sup> And the processes, even if known, are not democratic.<sup>154</sup> LLMs may be marginally worse than dictionaries in some ways. In principle, one could depose a dictionary editor about the process leading to a specific definition, but we see no clear reason why dictionaries should be orthodox while LLMs unthinkable.<sup>155</sup>

Perhaps courts should tell litigants not to cite to such evidence in legal briefs or court arguments, unless and until the LLMs are open source.<sup>156</sup> We do not object to such a proposal, yet we think that widespread use of proprietary LLMs is inevitable in law for reasons we have explained—their immediate accessibility.<sup>157</sup> Soon enough, we surmise, people will use online LLMs as much as they use online dictionaries, if not more. In our federal system, we predict that many judges will follow Judge Newsom in considering such evidence,<sup>158</sup> so we offer our analysis for how best to proceed. If GPT is coming or already here, we should make the most of it, harnessing it to provide reliable evidence of statutory meaning, and to avoid the unreliable.<sup>159</sup> Legal scholars need to evaluate its use now rather than later.

We also note some reply to the democratic concern. Unlike an AI tool designed for governmental agents, LLMs are widely available to ordinary people.<sup>160</sup> They can be asked questions by anyone using ordinary language and will reply with ordinary language.<sup>161</sup> GPT is a populist tool in a way that COMPAS is not.<sup>162</sup>

Consider an analogy to a textualist argument for the preeminence of ordinary meaning: the claim that such interpretations are more transparent to

155. See *id.* ("[A]lthough we tend to take dictionaries for granted, as if delivered by a prophet, the precise details of their construction aren't always self-evident.").

dictionaries since 2000). That dictionaries are a standard too does not mean their use is uncontroversial. See Ellen P. Aprill, *The Law of the Word: Dictionary Shopping in the Supreme Court*, 30 ARIZ. ST. L.J. 275, 293–297 (1998) (criticizing the use of dictionaries in statutory interpretation).

<sup>152.</sup> *Id*.

<sup>153.</sup> See Aprill, supra note 151, at 293–97 ("Whatever the sources of citations, a dictionary's citation file is only the first step in writing a definition. Definers must sort the citations for each word into various categories and then begin to abstract the definitions from the survey of usages. Such abstraction imposes a cost.").

<sup>154.</sup> See Snell v. United Specialty Ins. Co., 102 F.4th 1208, 1228 (11th Cir. 2024) (Newsom, J., concurring) (discussing the democratic concerns inherent in the design of LLMs).

<sup>156.</sup> Prototypes of open-source LLMs are already available: *Meet Llama 3.1*, META, https://ai.meta.com/llama/ [https://perma.cc/2XFZ-T33B] (last visited Sep 9, 2024); *Frontier AI in Your Hands*, MISTRAL AI, https://mistral.ai [https://perma.cc/R7LL-DD8J] (last visited Sep 9. 2024).

<sup>157.</sup> See infra Section IV (discussing the results of this study and how LLMs are now an empirical tool).

<sup>158.</sup> See Snell, 102 F.4th at 1228 (Newsom, J., concurring) (discussing the future of how LLMs might be used in future lawyer work).

<sup>159.</sup> See infra Part IV (discussing the uses of ChatGPT and how to provide reliable results for statutory interpretation).

<sup>160.</sup> See id. (discussing how ChatGPT is more accessible and easier to use to people).

<sup>161.</sup> Id.

<sup>162.</sup> *See id.* (discussing the ordinary usage of GPT by the average person); *see generally* State v. Loomis, 881 N.W.2d 749 (Wisc. 2016) (discussing the use of COMPAS by Wisconsin police).

ordinary citizens.<sup>163</sup> As the argument goes, the statute will give better notice to those governed by a rule if the textual terms at least presumptively carry a meaning the ordinary citizen expects.<sup>164</sup> That argument is always limited by the fact that citizens do not usually learn of the content of law by reading statutes.<sup>165</sup> The governed mostly get their knowledge of law indirectly, and not always accurately whatever the method of interpretation.<sup>166</sup>

Yet here is where LLMs have unexpected value. As others have noticed, LLMs have the potential to improve access to justice merely by accessing and explaining law to those who ask.<sup>167</sup> We must be vigilant in monitoring GPT in this function, much as we should be concerned that websites offering expert advice—think of WebMD or DIY sites for electrical rewiring work—do not lead people astray.<sup>168</sup> But where the answers are accurate, GPT can potentially lower legal ignorance on a large scale.<sup>169</sup>

A parallel possibility exists for lawyers seeking to support legal arguments of ordinary statutory meaning. Where only the most well-funded lawyers (usually meaning lawyers with the most affluent clients) can afford to conduct experimental survey research or spend the time to learn the best uses of corpus linguistics or cosine similarities, or to hire experts to do the work for them,<sup>170</sup> most lawyers could follow our best prompt method to gather similar information from GPT. Moreover, scholars and others can offer templates for such research.<sup>171</sup> In this respect, the use of the black box of GPT for statutory

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<sup>163.</sup> See, e.g., William N. Eskridge, Jr. & Philip P. Frickey, *Statutory Interpretation as Practical Reasoning*, 42 STAN. L. REV. 321, 340 (1989-1990) ("[T]extualism appeals to the rule-of-law value that citizens ought to be able to read the statute books and know their rights and duties."); Bostock v. Clayton Cnty., 590 U.S. 644, (2020) (Kavanaugh, J., dissenting) (asserting that deviations from ordinary meaning "deprives the citizenry of fair notice of what the law is").

<sup>164.</sup> See generally Bostock, 590 U.S. (Kavanaugh, J., dissenting) (discussing the importance of citizens being able to understand statutes in order to receive due notice).

<sup>165.</sup> See Benjamin van Rooij, Do People Know the Law? Empirical Evidence about Legal Knowledge and Its Implications for Compliance, CAMBRIDGE HANDBOOK OF COMPLIANCE 467 (Benjamin van Rooij & D. Daniel Sokol, eds., 2021) (noting that the usual way citizens learn about the law is through indirect means, rather than by reading the law directly).

<sup>166.</sup> *Id*.

<sup>167.</sup> See, e.g., Roberts, supra note 1, at 5 ("AI obviously has great potential to dramatically increase access to key information for lawyers and non-lawyers alike."); Amy B. Cyphert, A Human Being Wrote This Law Review Article: GPT-3 and the Practice Of Law 55 U.C. DAVIS L. REV. 401, 422 (2021) ("Scholars have acknowledged that [AI] will not fully solve the justice gap, but have nonetheless predicted it could make a real difference."); Kristen Sonday, Forum: There's Potential for AI Chatbots to Increase Access to Justice, THOMAS REUTERS (May 25, 2023), https://www.thomsonreuters.com/en-us/posts/legal/forum-spring-2023-ai-chatbots/ [https://perma.cc/SLZ5-JANG] ("Organizations like the Legal Services Corporation and Pro Bono Net have already made great strides in building out content-rich online guides, which will become even more intelligent, accurate, and efficient by using AI.").

<sup>168.</sup> C.f. Weiser, supra note 2 (reporting on a lawyer who used fake cases in a brief that came from GPT).

<sup>169.</sup> Snell v. United Specialty Ins. Co., 102 F.4th 1208, 1228 (11th Cir. 2024) (Newsom, J., concurring) ("The LLMs' easy accessibility . . . offers the promise of 'democratizing' the interpretive enterprise both . . . by leveraging inputs *from* ordinary people and by being available for use *by* ordinary people. Second, it provides judges, lawyers, and litigants with an inexpensive research tool.").

<sup>170.</sup> *C.f.* Engel et al., *supra* note 121 (discussing an interface for the integration of interactive behavioral experiments).

<sup>171.</sup> See supra notes 120–21.

interpretation might not be ideal for democratic governance, but there is the real prospect of compensating democratic returns.<sup>172</sup>

### 3. Which LLM?

At the time of generating the evidence for this project, we had a choice between the two models provided by OpenAI<sup>173</sup>: GPT-3.5 Turbo and GPT-4. On most benchmarks, GPT-4 outperforms GPT-3.5 Turbo.<sup>174</sup> Seemingly, we should therefore have used the "better" model. We have, however, decided against GPT-4 as we are chiefly interested in the capability of LLMs to generate distributions of outcomes.<sup>175</sup> We interpret these distributions as the analogue to a sample of human participants. Hardly any behavioral experiment with human participants generates a near uniform set of responses.<sup>176</sup> Rather for a host of reasons, responses vary: the task may be difficult, and not all participants are equally good at finding the individually optimal solution; in generating the response, several behavioral effects compete, and participants differ in how they balance these motives; behavioral regularities are a matter of degree, and different individuals are differently influenced by these regularities.<sup>177</sup> One of us has shown in other work that GPT is subject to similar influences.<sup>178</sup>

The main selling point of GPT-4 is improved accuracy.<sup>179</sup> We were concerned that this improvement comes at the cost of reducing variance. For our purposes, this would be counterproductive: we would no longer see the set of plausible responses that GPT infers from its training data. As we have explained, technically LLMs do next word prediction.<sup>180</sup> Arguably, an increase in

<sup>172.</sup> We thus agree with the general approach of David Engstrom and Daniel Ho, who argue for monitoring, regulating, and improving rather than rejecting AI tools. *See* David Freeman Engstrom & Daniel E. Ho, *Algorithmic Accountability in the Administrative State*, 37 YALE J. REGUL. 800, 854 (2020) ("Given [the significant] stakes, policymakers, agency administrators, judges, lawyers, and technologists should think hard, and concretely, about how to spur, not stymie, government adoption of AI tools while building appropriate accountability mechanisms around their use.").

<sup>173.</sup> Gemini Pro has only become publicly available after most of the data generation had already been completed. Originally this model could also only be accessed through chat, via Google Bard, while we need the API to generate data in a fully controlled manner, and to enable multiple repetitions, for generating a complete distribution. As of writing this paper, Gemini Ultra has not been made publicly available. *See GPT-4 Technical Report, supra* note 102, at 5–7 (describing the different models of GPT).

<sup>174.</sup> Id.

<sup>175.</sup> *Cf. id.* (describing the development of GPT-4, which is silent on its ability to generate distributions of outcomes).

<sup>176.</sup> See Kassiani Nikolopoulou, *What is Response Bias? Definition & Examples*, SCRIBBR (Oct. 20, 2022), https://www.scribbr.com/research-bias/response-bias/ [https://perma.cc/3CEZ-JCJ3] (defining response bias and giving reasons why respondents do not always respond appropriately to behavioral questions).

<sup>177.</sup> Id.

<sup>178.</sup> See Engel et al., supra note 121 (discussing the implementation of interactive behavioral experiments in LLMs including GPT).

<sup>179.</sup> See GPT-4 Technical Report, supra note 102, at 5–7 (discussing the accuracy of GPT-4).

<sup>180.</sup> Matthew Burtell & Helen Toner, *The Surprising Power of Next Word Prediction: Large Language Models Explained, Part 1*, CTR. SEC. & EMERGING TECH. (Mar. 8, 2024), https://cset.georgetown.edu/article/the-surprising-power-of-next-word-prediction-large-language-models-explained-part-1/ [https://perma.cc/SP6S-ZDZF].

prediction accuracy results from increasing the probability that the language model identifies the best possible response, given the prompt.<sup>181</sup>

For many use cases, it is important to get the best possible response. If one is exclusively interested in the model's best guess, one of course wants the model to pick the response that it considers most likely right even if the response is a close call. We are concerned, however, that GPT-4, by discriminating more vigorously between the majoritarian response and minority responses would deny us information about the minoritarian response even though the latter would not have been implausible in the first place.<sup>182</sup> That would defeat the purpose of using an LLM to explore ordinary meaning, where the issue is often whether there is more than one plausible meaning of a term.<sup>183</sup>

To put the idea into numbers: there may be two plausible responses, one with probability 51% (*e.g.*, that *vehicle* includes *bicycle*), the other with probability 49% (*e.g.*, that *vehicle* excludes *bicycle*). Or even worse: there may be three plausible responses, one with probability 35%, the next with probability 33%, and the third with probability 32% (*e.g.*, respectively, the context of DUI makes it more likely that *vehicle* includes *bicycle*, the context makes it less likely that *vehicle* includes *bicycle*, the context makes it less likely that *vehicle* includes *bicycle*, and the context makes no difference). Then the most likely response only has the support of a little more than a third, but for all we know—given that the algorithm is not publicly known—it might still constitute the "best reply" according to GPT-4.<sup>184</sup> For our purposes, the ability of LLM to reveal "close calls" is a critical advantage.<sup>185</sup> If we can learn how much the model *had to struggle* with alternative responses, this tells us something about the likely distribution of ordinary meaning in the population.

In principle, one could just ask the model to disclose the responses it has considered, and the probabilities it has assigned to them being the right response. Yet unfortunately, GPT-3.5-Turbo does not readily disclose these probabilities.<sup>186</sup> But there is a workaround. GPT makes it possible to define a parameter that it calls "temperature."<sup>187</sup> In the user community, this parameter is often discussed as allowing the model to be more or less "creative."<sup>188</sup> For us it simply is a technology for not only eliciting the one most likely response.<sup>189</sup>

<sup>181.</sup> C.f. GPT-4 System Card, OPENAI (Mar. 23, 2023), https://cdn.openai.com/papers/gpt-4-system-card.pdf [https://perma.cc/6QVU-XGLU].

<sup>182.</sup> See id. at 6 (discussing how GPT-4 is trained to remove "hallucinations" to improve performance).

<sup>183.</sup> See Tobia et al., supra note 8 (discussing the usage of LLMs to determine ordinary meaning); see generally Snell v. United Specialty Ins. Co., 102 F.4th 1208, 1228 (11th Cir. 2024) (Newsom, J., concurring) (referring to the importance of ordinary meaning when interpreting statutes).

<sup>184.</sup> See Snell, 102 F.4th at 1228-32 (Newsom, J., concurring) (discussing the algorithm of GPT-4).

<sup>185.</sup> C.f. GPT-4 System Card, supra note 181 (describing the enhanced ability of GPT-4 to make decisions by removing "hallucinations").

<sup>186.</sup> See generally James Hills & Shyamal Anadkat, Using Logprobs, OPENAI COOKBOOK, Dec. 19, 2023, https://cookbook.openai.com/examples/using\_logprobs [https://perma.cc/8NEZ-8Z8N] (describing a roundabout method of getting GPT-3.5-Turbo to output log probabilities because it does not readily do so).

<sup>187.</sup> API Reference, OPENAI, https://platform.openai.com/docs/api-reference/chat/create.

<sup>188.</sup> Joshua Davis et al., *The Temperature Feature of ChatGPT: Modifying Creativity for Clinical Research*, 11 J. OF MED. INTERNET RSCH. HUM. FACTOR 1, 4 (Aug. 3, 2024).

<sup>189.</sup> See id. (discussing the temperature feature, where increasing it makes the next word choice "less probable").

Instead in all our data generation, we set this parameter at the high value of 1.<sup>190</sup> The resulting distribution of choices enables us to measure the probability, given the prompting question, that GPT would give a positive response. This is our proxy for the interpretation of the term in question in the general population.

# II. PROOF OF CONCEPT: TESTING GPT AGAINST A BENCHMARK OF STATUTORY MEANING

It is standard in computer science to assess the performance of an algorithm against generally accepted benchmarks.<sup>191</sup> In these tests, one compares the responses produced by the algorithm with "ground truth."<sup>192</sup> The closer the algorithm matches the ground truth on these benchmarks, the more one is willing to trust the algorithm in other domains.<sup>193</sup> This section is written in the same spirit. We have exploited the fact that, in 2020, Kevin Tobia published results of survey experiments he ran with human participants on the classic hypothetical widely discussed in legal theory: if there is a rule that forbids vehicles in the park, is a certain object to be classified as a vehicle?<sup>194</sup>

In this section, we report on four independent attempts at replicating his results with the help of GPT-3.5 Turbo.<sup>195</sup> We start with giving GPT the exact same question that Tobia had asked his participants.<sup>196</sup> The results are mildly

<sup>190.</sup> With temperature equal 1, GPT generates responses with the exact same probabilities as predicted by the model. Hence if the model predicts "X is a vehicle" with probability .7, one can expect that 70 of 100 responses are "Yes", and 30 are "No". *Id.* at 4 (discussing the temperature feature).

<sup>191.</sup> Andrew Lim et al., *Towards Definitive Benchmarking of Algorithm Performance*, EUR. CONF. INFO. SYS. 1, 1 (Jan. 2003), https://aisel.aisnet.org/cgi/viewcontent.cgi?article=1085&context=ecis2003 [https://perma.cc/SL5Z-3PDB].

<sup>192.</sup> Id.

<sup>193.</sup> See, e.g., Google Gemini Team, Gemini: A Family of Highly Capable Multimodal Models, GOOGLE DEEPMIND 1, 1 (2024), https://storage.googleapis.com/deepmind-media/gemini/gemini\_1\_report.pdf [https://perma.cc/2D9A-93QP] (noting that Google published a list of thirty-two benchmark scores for their "Gemini" model alongside other models). But the scores comparing Gemini with the competition, and in particular with GPT, should be used with care. On many benchmarks, Google has run multiple tests, but only uses the best performing for the comparison. For instance, in "Table 2" Google compares Gemini Ultra and Gemini Pro with various versions of GPT, but Google does not include Gemini Nano 1 or 2, which were "engineered for on-device deployments." *Id.* at 8. For other legal tasks, a prominent source is Guha et al., *supra* note 3, at 15–18 (considering the "average model performance" on issue-spotting, rule-recall, rule-application, rule-conclusion, interpretation, and thetorical-analysis).

<sup>194.</sup> See Hart, supra note 29, at 607 ("A legal rule forbids you to take a vehicle into the public park. Plainly this forbids an automobile, but what about bicycles, roller skates, toy automobiles.... Are these ... 'vehicles' for the purpose of the rule ... ?"); Lee & Mouritsen, supra note 15, at 836 ("The 'no vehicles' problem seems a mandatory subject for any serious treatment of statutory interpretation.... The scholars cited throughout this Article have offered their own views on the scope of 'vehicle.'") (citations omitted); see also Tobia, supra note 24 ("I recruited 2,835 'general population participants ....").

<sup>195.</sup> See infra Part II (the second attempt uses a "chain of thought" approach, the third uses a "elicitation of a belief," and the fourth uses a "coarser measure"); see also infra Part II.B, at 36 ("In our first attempt at replicating Tobia's results, we ask GPT the exact same question ...?") (footnote omitted). For the data, responses, and code, see GITHUB, infra note 230 (the responses are in the "responses" folder, "EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R'.").

<sup>196.</sup> See infra Part II.B ("In our first attempt at replicating Tobia's results, we ask GPT the exact same question . . . ?") (footnote omitted). For the data, responses, and code, *see* GTTHUB, *infra* note 230 (the responses are in the "responses" folder, "'EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R'").

impressive. GPT makes a difference between obvious and debatable cases.<sup>197</sup> But overall, it discriminates much less than human participants.<sup>198</sup> If performance could not be improved, one would have reason to be very cautious when introducing GPT data into legal discourse.

Now it has quickly become clear after the introduction of the first LLMs that how one asks matters greatly.<sup>199</sup> In our second attempt, we employ a prompting technique that is generally considered to be effective.<sup>200</sup> We no longer confine ourselves to asking for the final assessment (is the object in question a vehicle?).<sup>201</sup> Rather, we implement a "chain of thought"<sup>202</sup>: we first ask GPT to define a vehicle, and only thereafter ask it to classify the object in question. Yet for our purposes, this often-helpful prompt does not lead to a substantive improvement.<sup>203</sup> Inspired by a frequent procedure in experiments with human participants,<sup>204</sup> in our third attempt, we replace the original question (is the object of a vehicle?) by the elicitation of a belief.<sup>205</sup> We inform GPT that human

<sup>197.</sup> See infra Part II.B (GPT is hundred percent confident that eleven objects are vehicles, hundred percent confident that three objects are not vehicles, and the remaining objects GPT gives varying degrees of confidence in either direction); see also GITHUB, infra note 230 (the responses are in the "responses" folder).

<sup>198.</sup> See, e.g., *infra* Part II.A ("GPT has . . . fairly high confidence it classifies a wheelchair, a toy car and a drone as vehicles, whereas human participants are much more hesitant . . . . ") (footnote omitted); *see also infra* Part II.B, at 38 (figure 2 displays notable differences between Tobia's and GPT's responses) (footnote omitted); *see also* GITHUB, *infra* note 230 (the responses are in the "responses" folder and each figure is shown).

<sup>199.</sup> For an easily accessible introduction to prompt engineering for lawyers, *see* Jonathan H. Choi, *How to Use Large Language Models for Empirical Legal Research*, 180 J. INST. & THEORETICAL ECON. 214, 214 (2023) ("This article demonstrates how to use LLMs to analyze legal documents.").

<sup>200.</sup> See infra Part II.C ("[T]he accuracy of LLMs has been improved by what is called a 'chain of thought' prompt) (footnote omitted); see also, Wei et al., infra note 202, at 1 ("[C]hain of thought ... significantly improves the ability of large language models to perform complex reasoning.").

<sup>201.</sup> See infra Part II.C ("[W]e have defined the task for GPT as follows: .... [P]lease give us two responses: a) your definition of a vehicle b) the classification of the object."). For the data, responses, and code, see GITHUB, infra note 230 (the responses are in the "responses" folder, "EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R'").

<sup>202.</sup> Jason Wei et al., *Chain-of-Thought Prompting Elicits Reasoning in Large Language Models*, GOOGLE RSCH. BRAIN TEAM 1, 1 (Jan. 10, 2023), https://arxiv.org/abs/2201.11903 [https://perma.cc/MR79-2R28] ("[A] chain of thought—a series of intermediate reasoning steps . . . . [W]here a few chain of thought demonstrations are provided as exemplars in prompting.") Processes in the spirit of chain of thought prompting can also be used to fine-tune a large language model. *Id.* Fine-tuning is a much heavier intervention. The LLM is not only ad hoc induced to consider the additional information when preparing its response. Rather, the entire LLM is tuned towards the additional material. Fine tuning is of particular interest to the legal community as it cannot only be used to provide the LLM with knowledge about a specific context. It can also be employed if one wants responses to respect certain value judgements. *See* Yuntao Bai et al., *Constitutional AI: Harmlessness from AI Feedback*, ANTHROPIC 1, 2 (Dec. 15, 2022), https://www.anthropic.com/news/constitutional-ai-harmlessness-from-ai-feedback [https://perma.cc/PC2Y-RPKS] ("[O]ur Constitutional AI (CAI) process . . . consists of both a super vised learning (SL) stage . . . and a Reinforcement Learning (RL) stage . . . . Both the critiques and the AI feedback are steered by a small set of principles drawn from a 'constitution'.").

<sup>203.</sup> See infra Part II.C ("The results from human subjects do clearly not replicate.") (footnote omitted).

<sup>204.</sup> See Mariana Blanco et al., Belief Elicitation in Experiments: Is There a Hedging Problem?, 13 EXPERIMENTAL ECON. 412, 418 (2010) ("In total, we had 282 subjects participating in nine different treatments.") (footnote omitted); Stefan T. Trautmann & Gijs Kuilen, Belief Elicitation: A Horse Race Among Truth Serums, 125 ECON. J. 2116, 2123 (2015) ("Two hundred and six undergraduate students participated in a computerised experiment ....") (footnote omitted).

<sup>205.</sup> See infra Part II.D ("In the experimental literature, it is standard to elicit not only choices, but also beliefs.... In our third attempt at replicating Tobia's results, we leverage this approach.") (footnotes omitted). For the data, responses, and code, *see* GITHUB, *infra* note 230 (the responses are in the "responses" folder, "EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R'.").

participants have been asked this question.<sup>206</sup> We ask GPT to estimate how many of them have given an affirmative response.<sup>207</sup> This too does not substantially narrow the gap between Tobia's and our data.<sup>208</sup> We do, however, get much closer in our fourth and final attempt, once we replace the percentage scale by a coarser measure, a seven-point Likert scale<sup>209</sup> running from "(almost) none," "very few," "few," "about half of them," "many," "very many," to "(almost) all."

#### A. The Benchmark: Tobia 2020

As part of his 1958 debate with Lon Fuller over the nature of law, the philosopher, H.L.A. Hart, first proposed the hypothetical in which "A legal rule forbids you to take a vehicle into the public park."<sup>210</sup> He used the example to explore the shades of meaning possible in a word like "vehicle," which "[p]lainly . . . forbids an automobile, but what about bicycles, roller skates, toy automobiles? What about airplanes?"<sup>211</sup> The example has been used in jurisprudence ever since.<sup>212</sup> As the prohibition would almost certainly be a statute or ordinance, it has featured prominently in theories of statutory

<sup>206.</sup> See infra Part II.D ("In an experiment, 2,835 participants have been asked the question that we will show you below.").

<sup>207.</sup> See infra Part II.D ("From you we want to learn which percentage you believe have responded 'Yes'.").

<sup>208.</sup> See infra Part II.D ("[T]his response pattern is as clearly distinct from the results received from human participants as with the chain of thought prompt ....") (footnote omitted); see also infra Part II.D (figure 4 reveals significant differences between the Tobia data and the GPT data); see also GITHUB, infra note 230 (the figures are posted on the front page).

<sup>209.</sup> See, e.g., Rensis Likert, A Technique for the Measurement of Attitudes, 140 ARCHIVES PSYCH. 5, 14 (1932) ("[T]here was a series of propositions to be responded to by the words (a) strongly approve, (b) approve, (c) undecided, (d) disapprove, (e) strongly disapprove ...."); Andrew T. Jebb et al., A Review of Key Likert Scale Development Advances: 1995–2019, 12 FRONTIERS IN PSYCH. 1, 1 (2021) ("Likert scales provide a convenient way to measure unobservable constructs ....").

<sup>210.</sup> Hart, *supra* note 29, at 607. He continues to use the example, with modifications, in H.L.A. HART, THE CONCEPT OF LAW 125–27 (Penelope A. Bulloch & Joseph Raz eds., 2d ed. 1994). Hart's example engaged works such as LON FULLER, THE LAW IN QUEST OF ITSELF 12 (1940); Lon Fuller, *Human Purpose and Natural Law*, 53 J. PHIL. 697, 700 (1956) (using an example to help articulate "Any single human purpose—whether expressed in actions or words—is an incomplete thing when severed from the total system of which it forms a part."); *see also* Hart, *supra* note 29, at 627–28 (Hart directly comments on Fuller's example). Fuller responded in Lon L. Fuller, *Positivism and Fidelity to Law* – *A Reply to Professor Hart*, 71 HARV. L. REV. 630, 661–69 (1958), and later addressed similar issues in LON L. FULLER, THE MORALITY OF LAW 81–91 (rev. ed. 1969).

<sup>211.</sup> Hart, *supra* note 29, at 607.

<sup>212.</sup> A recent (Jan. 23, 2024) Westlaw search of the Law Reviews & Journals database returned 294 articles to the prompt "vehicle /s park /p hart" and 2602 articles to the prompt "vehicle /s park." The 50<sup>th</sup> anniversary of the debate did not go unnoticed. *See, e.g.,* Nicola Lacey, *Out of the 'Witches' Cauldron'?: Reinterpreting the Context and Reassessing the Significance of the Hart-Fuller Debate, in* THE HART-FULLER DEBATE IN THE TWENTY-FIRST CENTURY 1, 2 (Peter Cane ed., 2010) (searching for the debate on search engines returns tens of thousands of results and references). The NYU Law Review published a symposium on the anniversary. *See Forward: Fifty Years Later,* 83 N.Y.U. L. REV. 993, 995 (2008) ("Hart's lecture and Fuller's reply in its February 1958 volume.") (footnote omitted); *see also* Frederick Schauer, *A Critical Guide to Vehicles in the Park,* 83 N.Y.U. L. REV. 1109, 1109 (2008) ("The 1958 debate between Lon Fuller and H.L.A. Hart in the pages of the Harvard Law Review is one of the landmarks of modern jurisprudence.").

interpretation.<sup>213</sup> For example, three prominent articles study the power of corpus linguistics to shed light on the meaning of "no vehicles in the park."<sup>214</sup>

More relevant for our purposes, Tobia used Hart's hypothetical to test the ability of experimental survey methods to illuminate the empirics of ordinary meaning.<sup>215</sup> Tobia tested dictionary definitions and corpus linguistics against the most direct evidence of ordinary meaning: what some actual Americans—2,835 of them—thought about whether certain objects were "vehicles."<sup>216</sup> He found that corpus linguistics performed poorly in predicting ordinary meaning as compared to his experimental survey method.<sup>217</sup> In particular, corpus linguistics tends to reveal a term's "prototypical" uses, but not the full extent of its meaning.<sup>218</sup> We regard Tobia's study as the best extant evidence of ordinary meaning of "vehicles in the park," which is why we use it as benchmark for testing GPT.<sup>219</sup>

214. See Gries & Slocum, supra note 15, at 1463–1469 (discusses Hart's no vehicles in the park hypothetical as a mean to "illustrat[e] corpus analysis of statutes"); Lee & Mouritsen, supra note 15, at 836–45 (introduces Hart's hypothetical as means to discuss "NOW corpus"); Daniel Keller & Jesse Egbert, Hypothesis Testing Ordinary Meaning, 86 BROOK. L. REV. 489, 505, 510–32 (2021) (referring to Hart's hypothetical and using corpus linguistics to resolve whether a "scooter" is a vehicle).

216. *Id.* at 765 (noting these were "general population" participants from the United States recruited through Amazon's Mechanical Turk, or "Mturk," and were "randomly assigned to one of four methods").

217. Id. at 790 ("[R]elying solely on . . . legal corpus linguistics in determining ordinary meaning leads to significant and systematic errors—divergences between the methods and divergences from actual people's understanding of the relevant terms and phrases.").

218. Id. at 789-91.

More recently, the basic ordering of candidate vehicles in the Tobia results have been sustained by other statistical methods. *See, e.g.*, Choi, *supra* note 74 at 32 ("[C]ar' can appropriately substitute in almost all sentences where 'vehicle' is used, and 'crutches' can appropriately substitute in almost none."); Fenner Tanswell et al., *Comparative Judgement for Experimental Philosophy: A Method for Assessing Ordinary Meaning in* 

<sup>213.</sup> See, e.g., ANTONIN SCALIA & BRYAN A. GARNER, READING LAW: THE INTERPRETATION OF LEGAL TEXTS 36–39 (2012) (discussing "vehicles in the park"); Joshua Kleinfeld, *Textual Rules in Criminal Statutes*, 88 U. CHI. L. REV. 1791, 1809 (2021) (referring to Hart's "classic article" and its "no vehicles in the park" example); William N. Eskridge, Jr. & Judith N. Levi, *Regulatory Variables and Statutory Interpretation*, 73 WASH. U. L. Q. 1103, 1103 (1995) (beginning article with a discussion of vehicles in the park). Schauer recently called the example "tiredly familiar" as he continued to find it useful to a critique of the interpretation-construction distinction. *See* Frederick Schauer, *Constructing Interpretation*, 101 B.U. L. REV. 103, 119 (2021) ("[L]et us start by considering Lon Fuller's approach, in his side of the debate with H.L.A. Hart, to the interpretation of the 'no vehicles in the park' rule ....") (footnotes omitted).

<sup>215.</sup> See Tobia, supra note 24, at 739 ("Take the best-known hypothetical in legal interpretation: '[N]o vehicles in the park."") (footnote omitted); see also id. at 754–55 ("In the Concept condition, participants were simply asked to consider the noun 'vehicle.' Then they were asked to categorize ten entities.... [T]hey were asked: 'Is an automobile a vehicle?"").

<sup>219.</sup> The criticisms of Lee & Mouristen, *supra* note 21, at 315–30, do not persuade us otherwise. Most of their critique of Tobia goes to whether the disparity between the results of corpus linguistics and the results of Tobia's survey necessarily proves a weakness of corpus linguistics. *Id.* We believe in the idea of triangulating meaning through different empirical approaches so we would have no objection in principle to benchmarking GPT with corpus linguistics results. But as a starting point, we prefer Tobia. There would always be complex questions of whether one has correctly conducted the corpus linguistics for each of the two dozen vehicle candidates for which Tobia surveyed his respondents. Lee & Mouristen certainly raise important issues about the imperfections of linguistic surveys, which we agree are not "a privileged window into the ... mind." *Id.* at 320. But we also agree with the concession that "[s]urvey evidence *is* a measure of linguistic performance," which is "one *indirect* method of trying to understand *actual* linguistic perception and usage." *Id.* Tobia has a large and diverse set of respondents, and there is impressive agreement in results from laypeople, law students, and judges. *See, e.g.*, Tobia, *supra* note 24, at 765, 767 (Tobia used two thousand eight hundred thirty-five participants, and found that "[t]here is a striking similarity in the ordinary concept of a vehicle among those with very different legal and educational backgrounds.").

For our purposes, it is important to have sufficient variance in the responses from human subjects against which we want to compare the distribution of responses generated by GPT.<sup>220</sup> This is why we focus on the one test in which Tobia has used a large amount of test objects.<sup>221</sup> Specifically, the data reported in his Figure 5 results from asking 2,835 online participants (on MTurk): "is X a vehicle?"<sup>222</sup>

As our Figure 1 shows,<sup>223</sup> the responses he received are nearly uniform only for a few objects. Ninety-seven percent of all participants say that a "truck" is a vehicle.<sup>224</sup> On the other hand, only five and a half percent say that "crutches" are a vehicle.<sup>225</sup> For cars, buses, automobiles and ambulances, a very large majority say they are vehicles.<sup>226</sup> For zip lines and baby carriers, a very large majority say they are not vehicles.<sup>227</sup> Yet for most test objects, the views of

Vehicles in the Park Cases, PHIL. PSYCH. 1, 1–21 (Oct. 5, 2023) (concluded that the "vehicles in the park" question was a good way to examine "the use of comparative judgment in experimental philosophy and jurisprudence"). Also, a recent paper finds agreement between Tobia's results and corpus linguistics on the meaning of vehicle. See Justin Sytsma, Ordinary Meaning and Consilience of Evidence, ADVANCES EXPERIMENTAL PHIL. L. 18 (Stefan Magen & Karolina Prochownik, eds., 2023) (noting that the "attested uses" in a major corpus "closely correspond with the judgements of the majority or near-majority of Tobia's participants"; "[R]ather than finding that the corpus results and experimental results conflict with one another, they provide a consilience of evidence ....").

<sup>220.</sup> See, e.g., Choi supra note 74, at 23–25 (describing the advantages of using an "established similarity scale," like Hart's vehicle hypothetical, by allowing "an intuitive interpretation of unintuitive quantitative results . . . . [And] [t]his can help individual interpreters to explore the consistency of their intuitions between different contexts."); see also Tobia, supra note 24, at 765 ("I recruited 2,835 'general population' participants . . . .").

<sup>221.</sup> Id. at 766 (Figure 5 shows all twenty-five test objects).

<sup>222.</sup> Id. at 764–766 ("ordinary meaning" condition).

<sup>223.</sup> We are grateful to Kevin Tobia for sharing the data required for reconstructing Figure 1 with us; *see also id.* at 766 fig.5 ("Percentage of Participants Responding 'Yes' to 'Is [Entity] a Vehicle?").

<sup>224.</sup> See infra graph accompanying note 229 (showing the percentage of participants stating that a truck is a vehicle).

<sup>225.</sup> See id. (showing that figure 1 indicates that under five and a half percent of participants identified crutches as a vehicle).

<sup>226.</sup> See *id.* (showing that figure 1 indicates that ninety-four and a half percent of participants identified cars and buses as vehicles, and that over ninety-three percent of participants identified automobiles and ambulances as vehicles).

<sup>227.</sup> See *id.* (showing that figure 1 indicates that approximately nine and a half percent of participants identified a zip line as a vehicle, and less than eight and a quarter percent of participants identified a baby carrier as a vehicle).

human participants diverge.<sup>228</sup> For our purposes, this variance is fortunate, as it gives us a fine-grained benchmark.

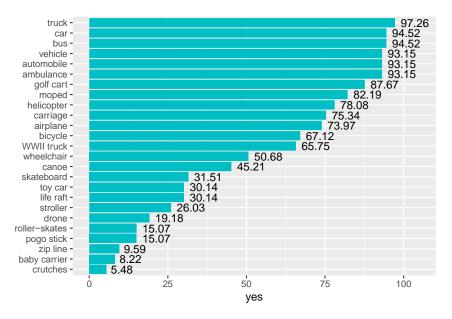


Figure 1<sup>229</sup> Ground truth: Kevin Tobia's data from MTurk participants

### B. An Attempt at Direct Replication

In our first attempt at replicating Tobia's results, we ask GPT the exact same question<sup>230</sup>:

"Is the following a vehicle: <vehicle>?"

<sup>228.</sup> See *id.* (showing that figure 1 indicates that participants gave a wide range of answers on whether an object was a vehicle, with some, only five and a half identified them as a vehicle, while other objects were identified as an object by ninety-seven and a quarter percent of participants).

<sup>229.</sup> See Tobia, supra note 24 (the data needed to reconstruct figure 1 was provided by Kevin Tobia); see also GITHUB, infra note 230 (figure 1 is posted on the main page).

<sup>230.</sup> For this first attempt, the system prompt reads simply: "We want to learn your assessment. Please exclusively respond 'Yes' or 'No."" The code we used is posted on GITHUB, https://github.com/ChristophEngel/GPT\_Ordinary\_Meaning/tree/main [https://perma.cc/RH38-B9HR] (last visited Sept. 9, 2024).

We use the exact same twenty-five candidate objects.<sup>231</sup> For each object, we request 100 independent responses.<sup>232</sup> We set "temperature" to 1 so that, in expectation, the distribution of responses reflects the probability that the large language model assigns to the possibility that human subjects respond "Yes".<sup>233</sup>

As Figure 2 shows, the attempted replication is only mildly successful.<sup>234</sup> GPT apparently has rather strong opinions. For eleven objects, the LLM is perfectly certain that they are vehicles.<sup>235</sup> For three objects, it is perfectly certain that they are not vehicles.<sup>236</sup> Hence with this procedure, the intermediate range shrinks. Moreover, GPT has a pronouncedly different opinion about three objects: with fairly high confidence it classifies a wheelchair, a toy car and a drone as vehicles, whereas human participants are much more hesitant with classifying these objects.<sup>237</sup>

<sup>231.</sup> See supra graph accompanying note 229(figure 1 signals that participants were questioned about twenty-five objects); see also Tobia, supra note 24, at 768 (figure 6 shows the same twenty-five objects). For the data, responses, figures, and code, see GITHUB, supra note 230 (the responses are in the "responses" folder, "EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R.").

<sup>232.</sup> We learned that GPT does not always respect the system prompt "Please exclusively respond 'Yes' or 'No.'" In the interest of always having 100 usable responses, we elicit a larger number (depending on the performance of GPT between 110 and 150). For data analysis, we use the 100 first usable responses. This procedure is innocent as GPT does not remember earlier responses unless explicitly instructed to do so (technically: only when using its chat functionality). *Memory and New Controls for ChatGPT*, OPENAI (Feb 13, 2024), https://openai.com/index/memory-and-new-controls-for-chatgpt/[https://perma.cc/98QD-6MPP] For the data used, and the responses, *see* GitHub *supra* note 230 (In Engel McAdams ReadMe.docx "Raw data, i.e. the responses given by GPT 3.5 Turbo, to each of the prompts defined in the draft, are in the folder 'responses'").

<sup>233.</sup> For why the temperature needs to be one, *see* Choi, *supra* note 199, at 217 ("GPT's API requires the user to specify the *temperature* of the model. A higher temperature will cause the model's outputs to evince greater stochastic variation . . . ."); *see also id.* ("I used a temperature setting of [zero] . . . for classification tasks and to improve reproducibility.").

<sup>234.</sup> See infra graph accompanying note 238 (figure 2 reveals notable differences between Tobia's Data and GPT's data); see also GITHUB, supra note 230 (figure 2 is available on the main page).

<sup>235.</sup> See infra graph accompanying note 238 (figure 2 indicates that GPT is confident that trucks, cars, buses, automobiles, ambulances, golf carts, mopeds, helicopters, airplanes, bicycles, and WWII trucks are vehicles); see also GITHUB, supra note 230 (figure 2 is available on the main page).

<sup>236.</sup> See infra 238 (figure 2 shows that GPT is confident that zip lines, baby carriers, and crutches are not vehicles); see also GITHUB, supra note 230 (figure 2 is available on the main page).

<sup>237.</sup> See Parts II.A, II.B (figure 2 shows that GPT is over eighty-five percent confident that wheelchairs, toy cars, and drones are vehicles. Meanwhile, figure one shows that only fifty and a half percent of participants in Tobia's data are confident that wheelchairs are vehicles, only thirty percent believe toy cars are vehicles, and only nineteen percent think drones qualify as vehicles). For the data, responses, figures, and code, *see* GITHUB, *supra* note 230 (the responses are in the "responses" folder, "EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R'.").

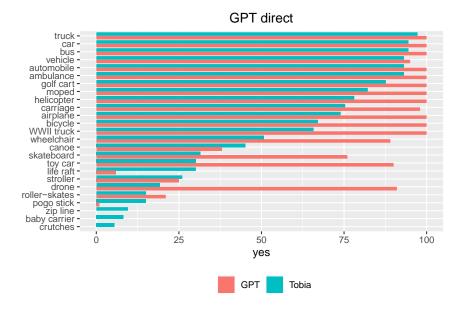


Figure 2<sup>238</sup> Attempt at directly replicating Tobia's experiment

We are interested in comparing the responses received from GPT with the responses given by human subjects. As both samples have been tested on twenty-five different objects, and responses of human participants vary considerably across objects, the appropriate statistical procedure for comparing the two data sets is a comparison of the two distributions.<sup>239</sup> A standard test for that purpose is Kolmogorov Smirnov.<sup>240</sup> It turns out highly significant (p = .0054).<sup>241</sup> We can therefore confidently conclude that human responses and these GPT responses are different from each other. This first attempt at replicating Tobia's results<sup>242</sup> is unsuccessful, one of several important cautions we discovered to those seeking to apply GPT to statutory interpretation.

<sup>238.</sup> See GitHub, supra note 230 (figure 2 and the code can be found on GitHub).

<sup>239.</sup> See, e.g., supra Part II ("It is standard in computer science to assess the performance of an algorithm against generally accepted benchmarks.") (footnote omitted); see also STATISTICS How To *infra* note 240 ("The Kolmogorov-Smirnov Goodness of Fit Test (K-S test) compares your data with a known distribution and lets you know if they have the same distribution.").

<sup>240.</sup> See Kolmogorov-Smirnov Goodness of Fit Test, STATISTICS HOW TO, https://www.statisticshowto.com/kolmogorov-smirnov-test/ [https://perma.cc/4P8P-TRDG] (last visited Aug. 8, 2024) ("The Kolmogorov-Smirnov Goodness of Fit Test (K-S test) compares your data with a known distribution and lets you know if they have the same distribution.").

<sup>241.</sup> See STATISTICS HOW TO, supra note 240 (noting that a p-value less than .05 is statistically significant).

<sup>242.</sup> See supra graph accompanying note 238 (figure 2 shows that the GPT and the Tobia data are quite different on a number of objects and therefore, indicates GPT cannot replicate Tobia's data with the current prompt).

#### C. Chain of Thought Prompt

For many tasks, the accuracy of LLMs has been improved by what is called a "chain of thought" prompt.<sup>243</sup> Rather than directly asking the question of interest, the LLM is guided towards the equivalent of a mental process for generating the response.<sup>244</sup> We have given GPT a classification task.<sup>245</sup> This is why, in this second attempt at replicating the results from human subjects,<sup>246</sup> we have defined the task for GPT as follows:

We have two related questions for you, one generic and one specific. In generic terms: how do you define a vehicle? Given this definition, do you classify the object that we will mention subsequently to be a vehicle? Hence please give us two responses:

a) your definition of a vehicle

b) the classification of the object.

Please only respond to the second question with "yes" or "no." Here is the specific question:<sup>247</sup>

Answers to the first, generic question strike us as intuitively comparable to dictionary definitions.<sup>248</sup> GPT has for instance told us:

<sup>243.</sup> See Wei et al., supra note 202, at 1 ("[C]hain of thought . . . significantly improves the ability of large language models to perform complex reasoning.").

<sup>244.</sup> For background and experiences with this prompting technique, *see* Wei et al., *supra* note 202, at 2 ("A *chain of thought* is a series of intermediate natural language reasoning steps that lead to the final output...").

<sup>245.</sup> See Jason Brownlee, 4 types of Classification Tasks in Machine Learning, MACHINE LEARNING MASTERY (Aug. 19, 2020), https://machinelearningmastery.com/types-of-classification-in-machine-learning/ [https://perma.cc/5QEK-LLAL] ("Classification is a task that requires the use of machine learning algorithms that learn how to assign a class label to examples from the problem domain."); see also infra Part II.C ("[W]e have defined the task for GPT as follows: .... [P]lease give use two responses ... b) the classification of the object.").

<sup>246.</sup> See supra Part II ("[W]e report on four independent attempts at replicating [Tobia's] results with the help of GPT-3.5 Turbo . . . . In our second attempt, we employ a prompting technique that is generally considered to be effective.") (footnotes omitted). For the other three attempts at replicating the results, see supra Part II.B, ("In our first attempt at replicating Tobia's results, we ask GPT the exact same question . . . ?" (footnote omitted); see also infra Part II.D ("In the experimental literature, it is standard to elicit not only choices, but also beliefs. . . . In our third attempt at replicating Tobia's results, we leverage this approach.") (footnotes omitted); see also infra Part II.E ("In this [fourth] attempt, we replicated the prior effort (a belief prompt) but also tried to bring GPT's measurement of human replies to a more human scale.") (footnotes omitted). For the data, responses, figures, and code, see GITHUB, supra note 230 (the responses are in the "responses" folder, "'EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R."").

<sup>247.</sup> For other types of similar "chain of thought" prompts, *see* Wei et al., *supra* note 202, at 1 (figure 1 indicates an example of how a "chain of thought" prompt might be structured in order to produce an accurate mathematical question). For the data, responses, figures, and code, *see* GITHUB, *supra* note 230 (the responses are in the "responses" folder, "EM240120DataPreparation.R' extracts the raw data, and prepares it for analysis," and "[t]he code for all data analysis is in script 'EM240120Analysis.R'.").

<sup>248.</sup> See, e.g., Vehicle, MERRIAM-WEBSTER DICTIONARY, https://www.merriam-webster.com/dictionary/ vehicle [https://perma.cc/NGG4-J3L9] (the first provided definition of a vehicle is "a means of carrying or transporting something") (last visited Sept. 25, 2024); see also infra Part II.C ("GPT has for instance told us: 'A vehicle is a machine designed or used to transport people or goods from one place to another.") (footnote omitted).

"A vehicle is a machine that is designed or used to transport people or goods from one place to another."<sup>249</sup>

"My definition of a vehicle is a machine or device used for transporting people or goods, typically on land, air, or water."<sup>250</sup>

"A vehicle is a man-made object that is designed to transport people or goods from one place to another, typically using wheels, and powered by an engine or some other form of propulsion."<sup>251</sup>

"My definition of a vehicle is a movable object designed to transport people or goods."<sup>252</sup>

"My definition of a vehicle is a mechanical device that is used for transportation, typically on roads or other designated routes."<sup>253</sup>

Yet as Figure 3 shows, with this prompting technique, GPT becomes even more opinionated.<sup>254</sup> It now is even 100% sure that 12 candidate objects are vehicles.<sup>255</sup> The Kolmogorov Smirnov test has an even smaller p-value (p = .0018).<sup>256</sup> The results from human subjects do clearly not replicate.<sup>257</sup>

<sup>249.</sup> OpenAI, *Response to: "your definition of a vehicle"*, ChatGPT (Sep. 9, 2024, 5:21 PM), https://chatgpt.com/ (enter query into "Message ChatGPT box where GPT provides an answer to the first question of the "chain of thought" prompt).

<sup>250.</sup> Id.

<sup>251.</sup> Id.

<sup>252.</sup> Id.

<sup>253.</sup> Id.

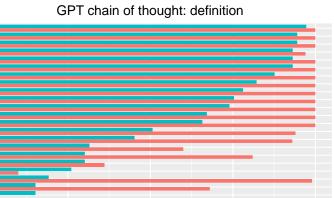
<sup>255.</sup> *I*u.

<sup>254.</sup> See infra graph accompanying note 258 (showing that GPT's responses are more extreme).

<sup>255.</sup> See id. (showing that GPT responded to 12 objects at 100% certainty they were vehicles).

<sup>256.</sup> See GITHUB, supra note 230 (the code to run the Kolmogorov Smirnov test can be found on GitHub); see also STATISTICS HOW TO, supra note 240 ("The Kolmogorov-Smirnov Goodness of Fit Test (K-S test) compares your data with a known distribution and lets you know if they have the same distribution.").

<sup>257.</sup> *See infra* graph accompanying note 258 (showing the difference between the human and GPT answers). *See also* GITHUB, *supra* note 230 (the figure 3 and the code can be found on Github).



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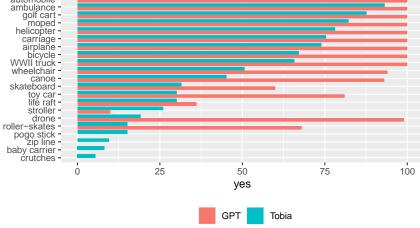


Figure 3<sup>258</sup> Attempt at replicating Tobia's experiment using a chain of thought prompt

#### Belief Prompt (Asking for a Percentage) D.

In the experimental literature, it is standard to elicit not only choices, but also beliefs.<sup>259</sup> If the experiment is interactive, beliefs inform the experimenter about the way how one participant has constructed the choices of another participant to which she reacts.<sup>260</sup> If they are concerned that stated beliefs are self-serving and therefore biased, experimenters sometimes invite a new set of participants, explain the design of the original experiment, and ask them for their postdiction of the choices made by participants in the first experiment.<sup>261</sup> In our third attempt at replicating Tobia's results,<sup>262</sup> we leverage this approach.

Specifically, we define the task as follows:

In an experiment, 2,835 participants have been asked the question that we will show you below.

What follows is the question that experimental participants have been asked, not the question we are asking you. From you we want to learn which percentage you believe have responded 'Yes'. Please do not

truck car -bus -vehicle automobile

<sup>258.</sup> See GITHUB, supra note 230 (the figure 3 and the code can be found on Github).

<sup>259.</sup> See Blanco et al., supra note 204, at 413 ("Experimental economists therefore often seek to measure subjects' beliefs ...."); Troutman et al., supra note 204, at 2117 (researching how truth serums affect results of belief elicitation experiments).

<sup>260.</sup> Id.

<sup>261.</sup> See Christoph Engel et al., Managing Expectations: How Selective Information Affects Cooperation and Punishment in Social Dilemma Games, 187 J. ECON. BEHAV. & ORG. 111, 119 (2021) (inviting new participants to measure their beliefs about the behavior of other participants).

<sup>262.</sup> See infra Part II.D (discussing the third attempt at replicating Tobia's study using GPT).

give any explanations. Exclusively respond with a number between 0 and 100.

This has been the question experimental participants have been asked:

["Is the following a vehicle: <vehicle>?"]<sup>263</sup>

As Figure 4 shows,<sup>264</sup> this prompting strategy has a dramatic effect. While in Figure 2 and Figure 3, many of GPT's responses were extreme, now almost all responses are close to the midpoint.<sup>265</sup> If one inspects individual choices, one sees that this pattern does not result from GPT predominantly giving responses at or near 50%.<sup>266</sup> Rather there is a "regression to the mean": GPT gives responses all over the range from 0 to 100%.<sup>267</sup>

Unsurprisingly, this response pattern is as clearly distinct from the results received from human participants as with the chain of thought prompt (Kolmogorov Smirnov, p = .0019).<sup>268</sup>

<sup>263.</sup> OpenAI, Response to: "From you we want to learn which percentage you believe have responded 'Yes'. Please do not give any explanations. Exclusively respond with a number between 0 and 100.

This has been the question experimental participants have been asked: ["Is the following a vehicle: <vehicle>?"]" CHATGPT (Sep. 7, 2024, 1:21 PM), https://chatgpt.com/ (enter query into "Message ChatGPT" box).

<sup>264.</sup> *See generally infra* graph accompanying note 269 (detailing ChatGPT's belief about human choices). 265. *Id.* 

<sup>266.</sup> See OpenAI, supra note 263 (recording mean of results to the yes or no question). See also infra graph accompanying note 269 (showing that the graph of GPT responses is largely around the middle 50%).

<sup>267.</sup> Id.

<sup>268.</sup> See supra Part II.C (finding the Kolmogorov Smirnov test has a p-value (p = .0018) for chain of thought prompt).

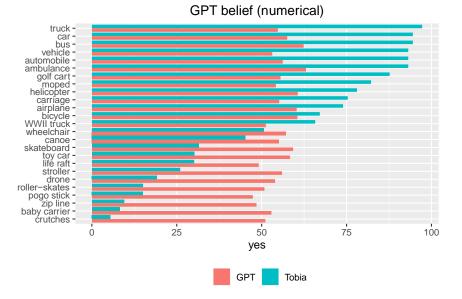


Figure 4<sup>269</sup>

Attempt at replicating Tobia's experiment asking for percentage beliefs about human choices

#### *E.* Belief Prompt (Using a Likert Scale)

It is well known that LLMs are not good at quantitative reasoning.<sup>270</sup> Upon a moment's reflection this is not too surprising. As the name says, large language models have been trained on human language, and have been trained for responding in a way that human recipients can immediately understand.<sup>271</sup> Language is not per se good at quantitative assessments.<sup>272</sup> Actually, a whole branch of developmental psychology has established the distinction between formal and intuitive mathematics: as long as they have not been mathematically trained, and in particular as they are still children, human subjects typically reason about quantitative tasks in a much coarser, qualitative way.<sup>273</sup> This

<sup>269.</sup> See GITHUB, supra note 230 (the figure 4 and the code can be found on Github).

<sup>270.</sup> See Shima Imani et. al., *MathPrompter: Mathematical Reasoning using Large Language Models*, MICROSOFT RSCH. REDMOND 1, 2 (Mar. 4, 2023), ("Since the LLMs are generative models, it becomes very tricky to ensure that the generated answers are accurate, especially for mathematical reasoning tasks.").

<sup>271.</sup> Harish Babu et al., *Do LLMs Really Understand Human Language?*, TMFORUM (Apr. 28, 2023) https://inform.tmforum.org/features-and-opinion/do-llms-really-understand-human-language

<sup>[</sup>https://perma.cc/5HWW-QN6E] ("Language models are trained mainly through text data . . . . Machines incrementally learn to perform various tasks, such as next sentence/word prediction, question and answering, text summarization and text generation.").

<sup>272.</sup> See Imani et al., supra note 270, at 1 (discussing that language understanding does not have a single correct answer, unlike mathematical problems).

<sup>273.</sup> See Elizabeth S. Spelke, *Natural Number and Natural Geometry*, SPACE, TIME AND NUMBER IN THE BRAIN 287 (Stanislas Dehaene & Elizabeth M. Brannon, eds., 2011) (examining how children develop their foundation for mathematics through learning language and other symbol systems); 2 HALLARD T. CROFT ET AL.,

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analogy<sup>274</sup> has triggered our fourth attempt at replicating the decisions made by human participants. In this attempt, we replicated the prior effort (a belief prompt) but also tried to bring GPT's measurement of human replies to a more human scale.<sup>275</sup> Rather than asking for a precise percentage, we have introduced a 7-point Likert scale.<sup>276</sup> Hence, instead of asking, "Exclusively respond with a number between 0 and 100," we instruct GPT:

Just respond in one of these seven ways:

(almost) none very few few about half of them many very many (almost) all<sup>277</sup>

As Figure 5 shows, the mapping is still not perfect, but much improved over all earlier attempts.<sup>278</sup> Visibly, the seven levels on the Likert scale, expressed in ordinary language, are much more congenial to the language model.<sup>279</sup> Now GPT no longer underestimates the probability that objects are vehicles that are relatively clear cases for human participants.<sup>280</sup> This is an improvement over asking for beliefs with a numerical scale (Figure 4).<sup>281</sup> On the other hand, GPT no longer overestimates the probability that objects are vehicles about which human participants are less confident (Figure 2 and Figure 3).<sup>282</sup> Effectively, the correlation between human and GPT responses is quite high for objects that human participants consider likely candidates (for the upper half of

UNSOLVED PROBLEMS IN INTUITIVE MATHEMATICS: UNSOLVED PROBLEMS IN GEOMETRY, (1991) (discussing the study of intuitive math problems); Moira R. Dillon et al., *Cognitive Science in the Field: A Preschool Intervention Durably Enhances Intuitive but not Formal Mathematics*, 357 SCIENCE 47, 1 (2017) (studying the effect of mathematical intervention on preschoolers).

<sup>274.</sup> See Spelke supra note 273, at 287 ("As children learn language and other symbol systems, they begin to combine their core numerical and geometrical representations productively, in uniquely human ways.").

<sup>275.</sup> See supra Part II.D (describing the method utilizing the belief prompt).

<sup>276.</sup> Note that this procedure is not inconsistent with putting temperature at the high value of 1. Temperature defines the degree of variance that the language model is allowed in generating responses. Shifting from percentages to the seven-point Likert scale is a change in the definition of the task. To see this difference, consider the results reported in subsection B (the attempt at a direct replication). In that data generating process, following the lead of Tobia, we even had constrained the set of potential responses to only two: yes or no. *Supra* Part II.B (constraining the set of potential responses to yes or no instead of using a seven-point Likert scale).

<sup>277.</sup> OpenAI, Response to: "Just respond in one of these seven ways: (almost) none, very few, few, about half of them, many, very many, (almost) all.", CHATGPT (Sept. 7, 2024, 1:21 PM), https://chatgpt.com/ (enter query after initial question into "Message ChatGPT" box).

<sup>278.</sup> See infra note 292 (graphing ChatGPT beliefs about human choices on a Likert scale).

<sup>279.</sup> See id. (Comparing figure 5 to figure 4, GPT's responses are more accurate).

<sup>280.</sup> Tobia, *supra* note 24; *Response to: Just respond in one of these seven ways, supra* note 277 (showing GPT more accurately estimates humans' beliefs that objects like trucks, cars, buses, automobiles are vehicles); OpenAI, *supra* note 263 (GPT underestimates humans' beliefs that objects like trucks, cars, buses, and automobiles are vehicles).

<sup>281.</sup> See supra graph accompanying note 269 (showing that GPT's responses to the same questions were relatively similar).

<sup>282.</sup> See supra graphs accompanying notes 238, 258 (showing graphs of GPT overestimating the probability that certain objects are vehicles).

the figure).<sup>283</sup> On the lower end, the mapping is less good.<sup>284</sup> For multiple objects (like toy cars, drones, or roller skates), GPT ratings are considerably more inclusive.<sup>285</sup> Yet overall, the mapping is now reasonably good.<sup>286</sup> The null hypothesis that both distributions are indistinguishable can no longer be rejected (Kolmogorov Smirnov, p = .2798).<sup>287</sup>

This is, of course, not the same as proving that both distributions are indistinguishable. But the data from human participants are also not perfectly representative.<sup>288</sup> The participants on MTurk are not a random draw from a sample that is representative of the United States' population (as most Americans do not participate in MTurk).<sup>289</sup> Despite the remaining differences between both distributions, we therefore feel entitled to use the belief prompt with a Likert scale<sup>290</sup> as the starting point for the investigations in the following section. Still, legal users may want to double check with alternative empirical methods if they are skeptical. There seems to be a risk that GPT is overinclusive (while it seems unlikely that the LLM is underinclusive).<sup>291</sup>

<sup>283.</sup> See id. (showing that GPT's responses to the prompt are similar to human responses to the prompt, in the upper half of the graph).

<sup>284.</sup> See id. (showing that GPT's responses to the prompt are far different from human responses to the prompt beginning at the lower half of the graph).

<sup>285.</sup> See id. (showing that GPT found more often that toy cars, drones, and roller skates were vehicles, compared to humans who were asked the same prompt).

<sup>286.</sup> Infra note graph accompanying 292 (showing GPT's responses were more similar to its human counterparts).

<sup>287.</sup> Tobia, supra note 24; Response to: Just respond in one of these seven ways, supra note 277; see Kolmogorov Smirnov, supra note 240 (discussing that Kolmogorov Smirnov test and how if a p-value is higher than .05, you cannot reject the null hypothesis).

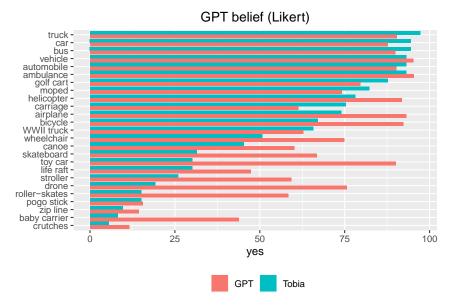
<sup>288.</sup> Tobia, *supra* note 24; *see supra* Part II.A (explaining that Tobia's study used participants from MTurk).

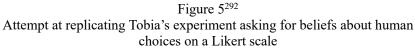
<sup>289.</sup> Tobia, *supra* note 24, at 763 (discussing MTurk participants used for study); *see* Aaron Moss, *How Many Amazon Mechanical Turk Workers are There in* 2019?, CLOUDRESEARCH, https://www.cloudresearch.com/resources/blog/how-many-amazon-mturk-workers-are-there/

<sup>[</sup>https://perma.cc/46RB-JR8R] (last visited Sept. 7, 2024) ("More than 226,500 of [MTurk] workers are based in the US.").

<sup>290.</sup> See infra Part III.

<sup>291.</sup> See supra notes 238, 258, 292 (showing that GPT found more objects to be vehicles than its human counterparts); see Response to: Just respond in one of these seven ways, supra note 277 (showing that GPT is still overinclusive with a majority of objects).





In sum, we consider our last effort to "benchmark" GPT to be a success. With the right prompts, GPT gives us empirical data on the meaning of terms that is reasonably close to the results of a large and sophisticated experimental survey of English-speaking humans.<sup>293</sup> More such testing is needed, but this is an initial proof of concept for using GPT to explore the ordinary meaning of statutory terms. Along the way, however, we discovered the bracing and important lesson that three very logical and plausible prompts generated unreliable results.<sup>294</sup>

### III. BEYOND REPLICATION: INTRODUCING CONTEXT TO GPT PROMPTS

In the previous section, we have shown that using a belief prompt, and asking for an assessment on a seven-point Likert scale, brings GPT responses reasonably close to human responses.<sup>295</sup> In the remainder of this paper, we use this prompt as our workhorse to investigate the effect of alternative interpretative techniques.<sup>296</sup> As in the previous section, we always elicit 100 responses, for

<sup>292.</sup> See GITHUB, supra note 230 (the figure 5 and the code can be found on Github).

<sup>293.</sup> See supra Part II.E.

<sup>294.</sup> See OpenAI, supra graph accompanying note 238 (showing GPT response is overinclusive in yes or no test); OpenAI, supra note 247 (showing GPT response is overinclusive in chain of thought test); OpenAI, supra note 263 (showing GPT response is underinclusive in percentage test).

<sup>295.</sup> See supra Part II.E (discussing how a Likert scale improves GPT's responses and makes them closer to human responses when asked the same question).

<sup>296.</sup> Infra Part III.

each of the twenty-five candidate objects.<sup>297</sup> When generating data with GPT, we can introduce context in a very precise manner. Technically, we exploit the possibility to add an "assistant prompt" to the exact same "system prompt" that we have used to generate the context free evidence reported in section II.E.<sup>298</sup>

We proceed as follows. In III.A, we "inform" GPT of the context for our inquiry—that we want to know whether an object is a "vehicle" because of a ban on vehicles in the park.<sup>299</sup> In III.B, we broaden this idea by "informing" GPT of multiple alternative statutes in which the term "vehicle" is used.<sup>300</sup> In III.C, we switch from testing different statutory contexts to testing six different purposes for the original no-vehicles-in-the-park rule.<sup>301</sup> Finally, in III.D, we test whether GPT can distinguish intensional and extensional meaning, and whether it can provide evidence of meanings from the past.<sup>302</sup>

## A. Disclosing the Wording of the Rule

Textualists do not subscribe to mere "literalism."<sup>303</sup> They would grant that textualism is about semantic meaning,<sup>304</sup> and that meaning depends on context.<sup>305</sup> The debate among textualists focuses on what counts as context.<sup>306</sup> As a rule of thumb, the more direct the context, the more likely it is to be considered.<sup>307</sup>

In the first step, we investigate whether, and if so how, informing GPT about the wording of the no-vehicles-in-the-park rule matters to the results on the meaning of the debated term. Specifically, we use the following assistant prompt to instruct GPT:

You are asking back: Why do you want to know?

<sup>297.</sup> See, e.g., Response to: Just respond in one of these seven ways, supra note 277 (asking GPT 100 times to respond to prompt using the Likert scale for each object).

<sup>298.</sup> See Response to: Just respond in one of these seven ways, supra note 277 (giving GPT system prompt using the Likert scale).

<sup>299.</sup> OpenAI, infra note 308.

<sup>300.</sup> See, e.g., OpenAI, *infra* note 319 (prompting GPT: "You are asking back: Why do you want to know? I am answering: There is a rule that says: no vehicles in the park").

<sup>301.</sup> See, e.g., OpenAI, *infra* note 357 (providing GPT with alternative purpose for no-vehicle-in-parkrule: "no vehicles in the park, since people using the park have been annoyed at the loud sounds and air pollution of vehicles in the park").

<sup>302.</sup> See OpenAI, *infra* note 438 (using extension prompt to ask GPT whether participants in the 1950s would have thought an object was a vehicle); OpenAI *infra* note 439 (using intension prompt to ask GPT whether participants in the 1950s would have thought would be within the general scope of vehicle).

<sup>303.</sup> See SCALIA & GARNER, supra note 213, at 40 ("The soundest legal view seeks to discern literal meaning in context."); John F. Manning, *The Absurdity Doctrine*, 116 HARV. L. REV. 2387, 2456 (2003) (arguing that textualists are different from "their literalist predecessors in the 'plain meaning' school").

<sup>304.</sup> See Manning, supra note 28, at 70 (claiming that textualism "gives priority to semantic context").

<sup>305.</sup> Lawrence B. Solum, *Communicative Content and Legal Content*, 89 NOTRE DAME L. REV. 479, 480 (2013) (arguing different contexts "lead to systematic differences in the ways we discern the communicative content of different types of legal texts").

<sup>306.</sup> See Eskridge, Slocum & Tobia, supra note 11, at 1660-67 (discussing how textualists disagree whether and to what extent broader contexts such as social and historical context are relevant to semantic meaning).

<sup>307.</sup> See id. at 1662 (stating that more weight should be given to textual context that is closest to the provision or word at issue).

# ASKING GPT FOR ORDINARY MEANING

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I am answering: There is a rule that says: no vehicles in the park.<sup>308</sup>

As Figure 6 shows, if the content of the rule is disclosed, GPT becomes more cautious.<sup>309</sup> Except for the somewhat enigmatic question of whether a vehicle is a vehicle, GPT gets less confident than in the neutral setting.<sup>310</sup> One might even wonder whether GPT implicitly assumes that the rule wants to protect visitors of the park from harm.<sup>311</sup> That interpretation might explain why so many responses are positive for mopeds and strollers, and so little responses are positive for drones and wheelchairs.<sup>312</sup>

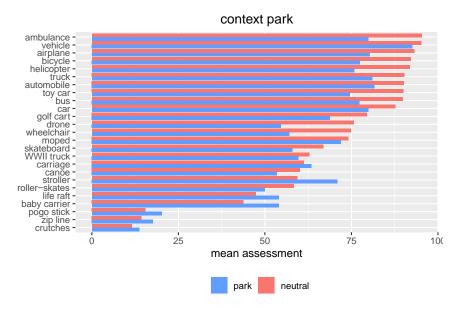


Figure 6<sup>313</sup> Effect of disclosing the content of the rule

If we reuse the same metric as employed in the previous section, *i.e.*, compare the two distributions with the help of the Kolmogorov Smirnov test, we find a weakly significant difference (p = .0754).<sup>314</sup> This result nicely fits the impression conveyed by Figure 6: taking into account the content of the rule that

<sup>308.</sup> OpenAI, Response to: "You are asking back: Why do you want to know? I am answering: There is a rule that says: no vehicles in the park.", CHATGPT (Sept. 9, 2024, 10:48 AM), https://chatgpt.com (adding assistant prompt into "Message ChatGPT" box after initial question).

<sup>309.</sup> See id. (showing a lower mean assessment for GPT responding by saying that an object is a vehicle when given assistant prompt).

<sup>310.</sup> Id.

<sup>311.</sup> See id. (inferring that the lower mean assessment may be due to GPT making assumptions about the rule).

<sup>312.</sup> Id.

<sup>313.</sup> See GitHub, supra note 230 (figure 6 and the code can be found on GitHub).

<sup>314.</sup> See STATISTICS How To, supra note 240 (discussing that Kolmogorov Smirnov test is used to compare two data sets and the levels of significance).

uses the term "vehicle," interpretations do not radically change.<sup>315</sup> But there is a small discernible shift. When probing GPT, there is some difference between the general meaning and the meaning in a particular context.<sup>316</sup> Context matters.

## B. Disclosing Alternative Rules

The prior finding<sup>317</sup> invites an obvious extension: In which ways does GPT change its mean response if the classification of an object as a vehicle is relevant for *different* legal rules? We tested five. We always gave GPT the system prompt that has performed best in the comparison with Tobia's data from human participants.<sup>318</sup> Our manipulation is in the additional assistant prompts. We compare the following five prompts:

**park:** You are asking back: Why do you want to know? I am answering: There is a rule that says: no vehicles in the park.<sup>319</sup>

**dui:** You are asking back: Why do you want to know? I am answering: There is a rule that says: it is a crime to conduct a vehicle under the influence of drugs or alcohol.<sup>320</sup>

**liab:** You are asking back: Why do you want to know? I am answering: There is a rule that says: if an accident has been caused by a vehicle, the owner is liable even if she has not been negligent.<sup>321</sup>

**enhance:** You are asking back: Why do you want to know? I am answering: There is a rule that says: if a vehicle is used to commit violent crime, punishment is increased by 30%.<sup>322</sup>

**census:** You are asking back: Why do you want to know? I am answering: mandatory census requires that owners list any vehicle they own.<sup>323</sup>

<sup>315. &</sup>quot;You are asking back: Why do you want to know? I am answering: There is a rule that says: no vehicles in the park.", supra note 308; Response to: "Just respond in one of these seven ways, supra note 277. 316. "You are asking back: Why do you want to know? I am answering: There is a rule that says: no

vehicles in the park.", supra note 308; Response to: "Just respond in one of these seven ways, supra note 277. 317. Supra Part III.A.

<sup>318.</sup> See Tobia, *supra* note 24 (asking human participants whether the statutory term "vehicle" includes a list of candidate objects); *Response to: "Just respond in one of these seven ways, supra* note 277 (asking GPT the same question and requiring response using Likert scale).

<sup>319.</sup> OpenAI, Response to: "You are asking back: Why do you want to know? I am answering: There is a rule that says: no vehicles in the park.", CHATGPT (Sept. 9, 2024, 12:44 PM), https://chatgpt.com (enter assistant prompt into "Message ChatGPT" box).

<sup>320.</sup> OpenAI, Response to: "You are asking back: Why do you want to know? I am answering: There is a rule that says: it is a crime to conduct a vehicle under the influence of drugs or alcohol.", CHATGPT (Sept. 9, 2024, 1:06 PM), https://chatgpt.com (enter assistant prompt into "Message ChatGPT" box).

<sup>321.</sup> OpenAI, Response to: "You are asking back: Why do you want to know? I am answering: There is a rule that says: if an accident has been caused by a vehicle, the owner is liable even if she has not been negligent.", CHATGPT (Sept. 9, 2024, 1:08 PM), https://chatgpt.com (enter assistant prompt into "Message ChatGPT" box).

<sup>322.</sup> OpenAI, Response to: "You are asking back: Why do you want to know? I am answering: There is a rule that says: if a vehicle is used to commit violent crime, punishment is increased by 30%.", CHATGPT (Sept. 9, 2024, 1:08 PM), https://chatgpt.com (enter assistant prompt into "Message ChatGPT" box).

<sup>323.</sup> OpenAI, Response to: "You are asking back: Why do you want to know? I am answering: mandatory census requires that owners list any vehicle they own.", CHATGPT (Sept. 9, 2024, 1:09 PM), https://chatgpt.com (enter assistant prompt into "Message ChatGPT" box).

As Figure 7 shows, the dominant determinant is the character of the object and not the regulatory context, but context does have a secondary significance.<sup>324</sup> When Hart first proposed his hypothetical about vehicles in the park, he asserted that there must be "a core of settled meaning" for a term like "vehicle," in addition to "a penumbra of debatable cases in which words are neither obviously applicable nor obviously ruled out."<sup>325</sup> Indeed, GPT finds a core meaning for "vehicle."<sup>326</sup> Across the legislative contexts we tested, automobiles, trucks, airplanes and cars are very likely to be considered vehicles irrespective of the context of the particular rule.<sup>327</sup> Likewise pogo sticks, zip lines and crutches are unlikely to be considered vehicles across all rules.<sup>328</sup>

By contrast, many terms qualify as penumbral, and the legislative context often has some influence.<sup>329</sup> Of greatest interest is the object that has generated the most academic interest ever since Hart proposed the hypothetical: the bicycle.<sup>330</sup> For the bicycle, there is a twelve-point gap in the two legislative contexts in which GPT regards a bicycle to be *most* and *least* likely to be a vehicle (eighty-two percent for a criminal penalty enhancement versus seventy per cent for the DUI crime).<sup>331</sup> Somewhat similar to a bicycle is a "moped," which also has a twelve-percentage point gap between GPT considering it a vehicle in the context of a vehicle-in-the-park ban (seventy-two percent).<sup>332</sup> Other penumbral objects with the greatest variation across contexts are the stroller (gap of sixteen percentage points), <sup>333</sup> carriage (fourteen percentage points), wheelchair (fourteen percentage points), and skateboard (thirteen percentage

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<sup>324.</sup> See infra graph accompanying note 342 (suggesting that the character of the object plays the primary role in determining the assessments, rather than the specific regulatory context, which shows some but less significant variability).

<sup>325.</sup> Hart, supra note 29, at 607.

<sup>326.</sup> OpenAI, Response to: "Is the following a vehicle: <vehicle>. Exclusively respond with a number between 0 and 100", CHATGPT, (Feb. 1, 2024), (https://chat.openai.com/) (highlighting for GPT the context in five different scenarios: there is a rule that says (1) no vehicle in the park, (2) it is a crime to conduct a vehicle under the influence of drugs or alcohol, (3) if an accident has been caused by a vehicle, the owner is liable even if she has not been negligent, (4) if a vehicle is used to commit violent crime, punishment is increased by 30%, and (5) mandatory census requires that owners list any vehicle they own).

<sup>327.</sup> See infra graph accompanying note 342 (showing that regardless of the context, automobiles, trucks, airplanes, and cars are likely to be considered vehicles by GPT).

<sup>328.</sup> See *id.* (demonstrating that these items consistently receive very low assessments in all regulatory contexts. This indicates that GPT recognizes these objects as falling outside the "core meaning" of "vehicle" and places them in the "penumbra of debatable cases" where they are not typically considered vehicles under any rule or context).

<sup>329.</sup> See infra notes 330–33, 342 (highlighting that while there are clear examples of what constitutes a "vehicle" (the core meaning), many other terms or objects fall into the "penumbra," which refers to ambiguous or debatable cases where it's not obvious whether the term applies. In these cases, the specific legislative or regulatory context can influence the interpretation).

<sup>330.</sup> Hart, *supra* note 29, at 611. *See* Cane, *supra* note 212; *Fifty Years Later, supra* note 212; Schauer, *supra* note 212 (exploring the Hart-Fuller debate regarding the status of bicycle in the definition of a vehicle).

<sup>331.</sup> See infra graph accompanying note 342 (showing the twelve-point gap regarding response for bicycle).

<sup>332.</sup> Id.

<sup>333.</sup> *Id. But see* Bostock v. Clayton County, Ga., 590 U.S. 644, 785 (2020) (Kavanaugh, J., dissenting) ("A statutory ban on 'vehicles in the park' would literally encompass a baby stroller. But no good judge would interpret the statute that way because the word 'vehicle,' in its ordinary meaning, does not encompass baby strollers.").

points).<sup>334</sup> Yet for most other penumbral objects, we fail to detect any substantial variation by legislative context.<sup>335</sup>

If we focus on the contexts rather than the objects, we see a possibly disturbing pattern. In a criminal law context, objects are more likely to be classified as vehicles.<sup>336</sup> With not many exceptions, this holds for driving under influence, and for a criminal enhancement if a vehicle has been instrumental in committing the crime.<sup>337</sup> While we object to this result on policy grounds and the interpretive canon of lenity,<sup>338</sup> perhaps it captures disproportionate American training data, reflecting American views on criminal punishment.<sup>339</sup> On the other hand, if people in a census are asked to list all vehicles in the household, many objects are less likely to be classified as vehicles.<sup>340</sup> These remarks highlight only some of the results reported in Figure 7.<sup>341</sup>

339. See, e.g., John Rappaport, Some Doubts About 'Democratizing' Criminal Justice, 87 U. CHI. L. REV. 711, 764–65 ("[W]hile public opinion is certainly less punitive today than it was three decades ago . . . it remains quite harsh." Our point here is not that Americans always favor harsher punishment but only that the particular context of criminal law triggers greater rather than lesser public concern for the law having a broad scope.).

340. Response to: "Is the following a vehicle: <vehicle>. Exclusively respond with a number between 0 and 100," supra note 326.

341. See infra graph accompanying note 342 (displaying an odd result that shows the importance of caution is the upper left-most cell, where we essentially asked GPT whether a "vehicle" is a "vehicle," and consistently got less than a 100% positive reply (83% to 93% in Fig. 7); *see* Fig.1 (illustrating where only 93.15% of Tobia's respondents identified a "vehicle" as a "vehicle." We note, however, that we are following Tobia in asking this question and, surprisingly enough, he got a similar answer).

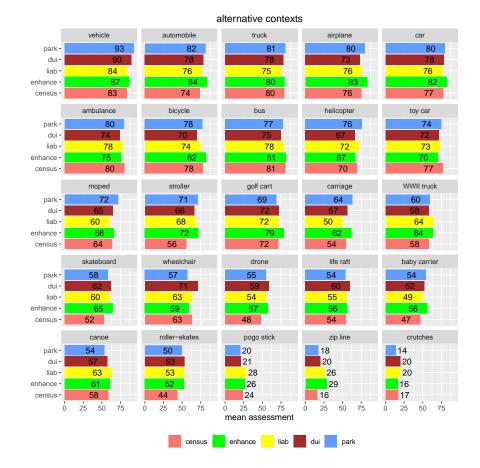
<sup>334.</sup> See infra graph accompanying note 342 (showing the different percentages an object is considered a vehicle in different contexts).

<sup>335.</sup> Id.

<sup>336.</sup> Id.

<sup>337.</sup> Id.

<sup>338.</sup> See, e.g., United States v. Santos, 553 U.S. 507, 514 (2008) (referring to the "venerable" rule of lenity, which "requires ambiguous criminal laws to be interpreted in favor of the defendants subjected to them"); David S. Romantz, *Reconstructing the Rule of Lenity*, 40 CARDOZO L. REV. 523, 524 (2018) ("[L]enity . . . is a rule of statutory construction that requires a court to resolve statutory ambiguity in favor of a criminal defendant, or to strictly construe the statute against the state."). *But see*, *e.g.*, Wooden v. United States, 595 U.S. 360, 377 (2022) (Kavanaugh, J., concurring) (noting that, because recent cases indicate a role for lenity only when the statute remains "grievously" ambiguous after considering all other methods of resolving ambiguity, "the rule of lenity therefore rarely if ever" comes into play).



# Figure 7<sup>342</sup> Effect of alternative contexts

# C. Disclosing Alternative Purposes

Having varied the rules in which the word "vehicle" appeared, we returned to the original rule<sup>343</sup>—no vehicles in the park—and varied its purpose. That is, we "informed" GPT of the reason for the rule.<sup>344</sup> Obviously, this data is more of interest to non-textualists who primarily focus on the context of legislative purpose.<sup>345</sup> But even though textualists generally reject consideration of the subjective intent of the legislators who voted to enact a bill into law (and

<sup>342.</sup> See GitHub, supra note 230 (figure 7 and the code can be found on GitHub).

<sup>343.</sup> See supra Part II.A (discussing the origin of the rule, no vehicles in the park).

<sup>344.</sup> See infra Part II.C (discussing the different ways ChatGPT was informed of the reason for the rule).

<sup>345.</sup> See, e.g., Manning, *supra* note 28, at 87 ("[P]urposivism is characterized by the conviction that judges should interpret a statute in a way that carries out its reasonably apparent purpose and fulfills its background justification ....").

therefore reject legislative history evidence<sup>346</sup>), statutory purpose is by no means irrelevant to textualists.<sup>347</sup> They are willing to contemplate a legislative purpose stated or implied in the text of the statute.<sup>348</sup> For that reason,<sup>349</sup> we wondered if GPT might provide a means of testing how statutory purpose influences the meaning of statutory terms. We investigated our ability to probe purpose with different prompts.

We first tried the workhorse prompt that had been reasonably successful with replicating Tobia's data,<sup>350</sup> and that had worked well for investigating the effect of context.<sup>351</sup> We added purpose to these tasks with the help of the assistant prompts reported below.<sup>352</sup> Yet results were not convincing. GPT again was overinclusive.<sup>353</sup> It had a strong tendency to classify very many objects to be very likely vehicles.<sup>354</sup>

Results became much more plausible with an additional "chain of thought" element.<sup>355</sup> For the investigation of purposivism, we eventually used the following system prompt:

In this question, we do not ask you about your own assessment. Rather we want to learn your beliefs.

2,835 human subjects have participated in an experiment. They have been informed about a rule, and its official justification. The experiment has consisted of two stages. In the first stage, participants have been asked to list 5 objects to which the rule, given the justification, is meant to apply. In the second stage, the experimenter has mentioned one object. Participants are asked whether, to their judgement, the object comes under the rubric of the rule.

We are asking you two questions:

348. Richard M. Re, *The New Holy Trinity*, 18 GREEN BAG 2D 407, 408–09 (2015) (arguing that purposivism creeps into textualist analysis because the determination of whether there is textual ambiguity includes consideration of purpose).

349. Id.; Manning, supra note 28; Krishnakumar, supra note 347.

350. See *supra* Part II (testing GPT's ability to calculate the ordinary meaning of "vehicle" in comparison to Tobia's experiment with real people).

353. See infra graph accompanying note 367 (showing a graph where GPT answered the prompts in a way that tended to be overinclusive of objects as vehicles).

354. Id.

<sup>346.</sup> *Id.* at 84 ("[T]extualists generally forgo reliance on legislative history as an authoritative source of [legislative] purpose . . . . ").

<sup>347.</sup> Id. ("Because speakers use language purposively, textualists recognize that the relevant context for a statutory text includes the mischiefs the authors were addressing. Thus, when a statute is ambiguous, textualists think it quite appropriate to resolve that ambiguity in light of the statute's apparent overall purpose."); Anita S. Krishnakumar, *Backdoor Purposivism*, 69 DUKE L.J. 1275, 1299, 1305 (2020) (concluding based on analysis of 965 opinions from 2005-2016, that "the purposivis Justices on the Roberts Court do *not* appear to have retreated from traditional purposive analysis" and that the textualist justices also regularly "traversed into guessing or asserting that Congress had X specific intent or Y specific purpose in mind when it enacted the statute").

<sup>351.</sup> See *supra* Parts II.A, II.B (discussing a wide range of opinions which the authors use as a benchmark to compare GPT's answers in regards to Tobia's results and finding responses less varied than human participants).

<sup>352.</sup> OpenAI, *Response to: "which are the 5 objects that you consider most likely participants have listed"*, CHATGPT, (Feb. 1, 2024), https://openai.com/chatgpt/ (telling GPT we do not ask about its own assessment, but rather what its beliefs are when applying six distinct prompts: annoyance, accident, space, damage, local, and beauty).

<sup>355.</sup> Supra OpenAI, note 352.

1. which are the 5 objects that you consider most likely participants have listed?

2. How many participants do you think have responded that the object in question comes under the rubric of the rule, given the justification? [Answers limited to our seven-point Likert scale.<sup>356</sup>]

We now show you the rule and the justification that participants have seen, and the object that they have been asked to classify.<sup>357</sup>

We tested the following six alternative purposes for not allowing vehicles in the park:

**annoyance.** The rule says: no vehicles in the park, since people using the park have been annoyed at the loud sounds and air pollution of vehicles in the park.<sup>358</sup>

**accident.** The rule says: no vehicles in the park, since there have been a number of accidents in the park involving collisions between inattentive pedestrians and cars or bicycles.<sup>359</sup>

**space.** The rule says: no vehicles in the park, since some vehicles are taking up too much space, shrinking the space available for enjoying the park.<sup>360</sup>

**damage.** The rule says: no vehicles in the park, since the grass, gardens, and some small structures in the park have been damaged by vehicles.<sup>361</sup>

**local.** The rule says: no vehicles in the park, since people who live far away and who don't pay local taxes to support the park are driving to the park and making it crowded.<sup>362</sup>

**beauty**. The rule says: no vehicles in the park, since vehicles are diminishing the beauty of the park.<sup>363</sup>

We summarize our results in Figure 8. As with disclosing alternative rules, (Figure 7), the dominant effect of disclosing legislative purpose remains the character of the object.<sup>364</sup> Irrespective of the declared purpose, an automobile is far more likely to be classified as a vehicle than a pogo stick.<sup>365</sup> Yet when confronted with an explicit purpose, GPT makes slightly stronger differences within one and the same candidate object depending on the stated purpose of the rule.<sup>366</sup>

357. Id.

366. Id.

<sup>356.</sup> *Id.* (telling ChatGPT just respond to the second question in one of these seven ways: (almost) none, very few, few, about half of them, many, very many, (almost) all).

<sup>358.</sup> See id. (introducing the first alternative purpose).

<sup>359.</sup> See id. (introducing the second alternative purpose).

<sup>360.</sup> See id. (introducing the third alternative purpose).

<sup>361.</sup> *See id.* (introducing the fourth alternative purpose).

<sup>362.</sup> See id. (introducing the fifth alternative purpose).

<sup>363.</sup> See id. (introducing the sixth alternative purpose).

<sup>364.</sup> Response to: "which are the 5 objects that you consider most likely participants have listed", supra note 352; Response to: "Is the following a vehicle: <vehicle>. Exclusively respond with a number between 0 and 100", supra note 326.

<sup>365.</sup> See infra graph accompanying note 367 (showing that regardless of the different purposes, GPT is much more likely to classify an automobile as a vehicle and not a pogo stick).

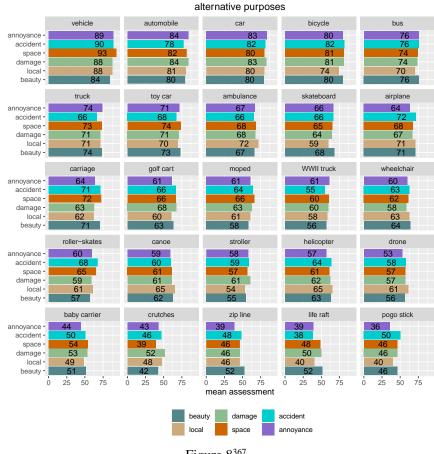


Figure 8<sup>367</sup> Effect of alternative purposes

Overall, purpose matters. If the stated reason for not admitting vehicles to the park is the annoyance of its visitors, objects are least likely to be classified as vehicles.<sup>368</sup> If the stated purpose is protecting the local community, the mean probability of being rated as a vehicle is very similar.<sup>369</sup> But for all other purposes, the probability is higher, most pronouncedly for a rule motivated with limited space.<sup>370</sup>

Descriptively, GPT also makes meaningful differences within objects. Compared with the ratings assuming other purposes, GPT sees less reason to classify a carriage, a golf cart, roller-skates, a baby carrier, a zip line, or a pogo stick as a vehicle if the purpose of the rule is said to protect visitors from being

<sup>367.</sup> See GITHUB, infra note 230 (figure 8 is posted on the main page).

<sup>368.</sup> See supra graph accompanying note 367 (showing that different results based on different purposes for the proposed rule).

<sup>369.</sup> Id.

<sup>370.</sup> Id.

annoyed.<sup>371</sup> On the other hand, GPT sees even more reason to classify the object as a vehicle if the purpose is preventing annoyance and the object is an automobile.<sup>372</sup> If the stated purpose is preventing accidents, GPT sees more reason to include wheelchairs, roller-skates, crutches and pogo sticks in the definition.<sup>373</sup> It interestingly sees less reason to include automobiles, trucks, World War II trucks, and life rafts, given the intention to prevent accidents.<sup>374</sup> This suggests that GPT is convinced about these objects coming with sufficient safety conveyances.

If the stated purpose is limited space, GPT considers it less necessary to include crutches, and more necessary to include carriages and life rafts.<sup>375</sup> Likewise, if the prohibition has been introduced with the aim of preventing damage to the park, GPT feels less obliged to include crutches, and more obliged to include automobiles, carriages and mopeds.<sup>376</sup> For a fair number of objects, GPT considers it less necessary to prohibit their access to the park if the rule is meant to protect the local community.<sup>377</sup> Specifically, with this purpose, GPT is less likely to classify bicycles, buses, skateboards, life rafts and pogo sticks as vehicles.<sup>378</sup> Finally, if the norm has been introduced to preserve the beauty of the park, GPT is even more concerned about skateboards, carriages, zip lines and life rafts, and it is less concerned about mopeds, roller-skates and crutches.<sup>379</sup>

One may wonder how much trust to put on these results. Differences between objects are pronounced, but differences between purposes are small, and within each object, it often is hard to discern any effect of inducing alternative purposes.<sup>380</sup> As this is standard in quantitative empirical analysis, one may want to use statistical conventions to assess differences.<sup>381</sup> One may want to rely on the finding only if the p-value is below .05.<sup>382</sup> If one regresses the fraction of positive classifications (x is a vehicle) on the object ("vehicle" being the reference category) and purpose ("annovance" being the reference category),

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<sup>371.</sup> Id.

<sup>372.</sup> Id.

<sup>373.</sup> Id.

<sup>374.</sup> Id.

<sup>375.</sup> *Id*.

<sup>376.</sup> Id.

<sup>377.</sup> *Id.* 378. *Id.* 

<sup>379.</sup> *Id.* 

<sup>380.</sup> Id.

<sup>381.</sup> See generally Jacob Shreffler & Martin R. Huecker, *Hypothesis Testing, P Values, Confidence Intervals, and Significance,* STATPEARLS (Mar. 13, 2023), https://www.ncbi.nlm.nih.gov/books/NBK557421/ [https://perma.cc/R4QT-P6KP] (explaining methods to determine quantitative differences in statistical conventions).

<sup>382.</sup> Id. ("data yielding a p<0.05 or p<0.01 is considered statistically significant"). Technically, the p-value measures the probability of wrongly concluding that the hypothesized effect is present in the population one wants to understand, given a thought experiment: one draws an infinite number of samples from the population of interest (with replacement), and registers, independently for each sample, whether the null hypothesis (stating that actually the hypothesized effect is not present) is rejected. If this probability is below 5%, one concludes that a false positive result (wrongly accepting the hypothesis) is sufficiently unlikely.

all objects are significantly different from the reference category, as are all purposes except "local."<sup>383</sup>

A straightforward test for individual objects is a chi square test that compares the number of positive classifications across the two purposes that one wants to compare.<sup>384</sup> With the actual data, these tests are never significant at the (conventional) 5% level.<sup>385</sup> Four comparisons are significant at the 10% level ("weakly significant"): pogo stick annoyance vs. accident (36 vs. 50, p = .063); life raft accident vs. beauty (38 vs. 52, p = .065); crutches space vs. damage (39 vs. 52, p = .088); zip line annoyance vs. beauty (39 vs. 52, p = .088).<sup>386</sup> Yet by statistical standards, these results would not be credible, as they rely on multiple testing.<sup>387</sup>

Yet these tests are questionable in the first place for an interesting reason.<sup>388</sup> In the standard case that motivates statistical conventions, the researcher only has access to a limited sample, and wants to make sure this sample is not an atypical draw from the population.<sup>389</sup> We have used one standard test (Kolmogorov Smirnov) for the comparison between Tobia's and our own data.<sup>390</sup> That was appropriate since Tobia's data are limited.<sup>391</sup> We have no chance to increase the number of his observations.<sup>392</sup> Yet this is different for the present question, where we compare different conditions in data that all result from repeatedly asking GPT.<sup>393</sup> The fact that we only use the 100 first complete responses is just a matter of convenience: the number of "yes" responses directly translates into the percentage. Yet at a very affordable cost, we could multiply the number of observations.<sup>394</sup>

Were we to elicit 1,000 responses instead of 100, results are bound to be very similar: they reflect the degree of certainty GPT has, given its training data

<sup>383.</sup> Response to: "which are the 5 objects that you consider most likely participants have listed," supra note 352.

<sup>384.</sup> See University Libraries, SPSS Tutorials: Chi-Square Test of Independence, KENT STATE UNIV., https://libguides.library.kent.edu/SPSS/ChiSquare [https://perma.cc/VJ2M-5X5L] (last visited Sept. 10, 2024) ("The Chi-Square Test of Independence determines whether there is an association between categorical variables (i.e., whether the variables are independent or related).").

<sup>385.</sup> See Response to: "which are the 5 objects that you consider most likely participants have listed", supra note 352 (yielding the data gathered). See also supra note 367 and the accompanying graph (detailing the data in graph format from the various prompts GPT was asked).

<sup>386.</sup> *Id*.

<sup>387.</sup> See Priya Ranganathan et al., Common pitfalls in statistical analysis: The perils of multiple testing, 7 PERSPECTIVES IN CLINICAL RSCH., 106, 106 (2016), https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4840791/ [https://perma.cc/JM6P-NDEN] (discussing the issues of multiple testing when authors try to salvage a negative study).

<sup>388.</sup> See infra Part III.C (explaining why the tests are questionable).

<sup>389.</sup> Jason Seawright & John Gerring, Case Selection Techniques in Case Study Research: A Menu of Qualitative and Quantitative Options, 61 POLITICAL RESEARCH QUARTERLY 294, 295–96 (Jun. 2008).

<sup>390.</sup> I.M. CHAKRAVARTI ET AL., HANDBOOK OF METHODS OF APPLIED STATISTICS, (1967); Tobia, *supra* note 24, at 726.

<sup>391.</sup> See supra Part II (discussing Kolmogorov Smirnov test results).

<sup>392.</sup> Id.

<sup>393.</sup> See supra Part II, ("[W]e no longer confine ourselves to asking for the final assessment (is the object in question a vehicle?). Rather we implement a 'chain of thought': We first ask GPT to define a vehicle, and only thereafter ask it to classify the object in question.").

<sup>394.</sup> See supra Part I.B.2, ("Generating the rich empirical evidence we present below did not cost more than some fifty dollars, and, consolidating all the time engaging GPT, did not take longer than a couple of days.").

and our prompt.<sup>395</sup> Had we ten times more observations, many more comparisons would become significant at conventional levels, for instance for automobiles the comparison between accident and space (78% vs. 82%, p = .029).<sup>396</sup> Other comparisons would remain insignificant, for instance for automobiles the comparison between local and beauty (81% vs. 82%, p = .604).<sup>397</sup> But even this comparison would become significant if we were to elicit 20,000 responses per condition (p = .011).<sup>398</sup> Were we to elicit 50,000 responses per condition, we would not only find a significant difference for any comparison (unless percentages are identical).<sup>399</sup> We could even apply a (maximally conservative Bonferroni) correction for the fact that we compare six different purposes.<sup>400</sup> For instance, the comparison between local and beauty for automobiles, with the correction applied, would be significant at p = .035.<sup>401</sup>

These examples show: *For assessing the relevance of findings from GPT* (*alone*), *significance is not a meaningful criterion*.<sup>402</sup> As long as there is any difference between two conditions, small though it may be, one can always increase the number of requests to GPT until the difference is significant at conventional levels.<sup>403</sup> The important category is what statisticians call the effect size: how big must the gap be to be meaningful? This is not a statistical but a legal question. For some legal problems, it may be possible, or even advisable, to ignore small effects.<sup>404</sup> For other legal problems, even a tiny difference may be critical.<sup>405</sup> For example, some statutory interpretations are subject to strong presumptions, as where the Supreme Court requires a "clear statement rule," allowing some governmental action only where the legislative authorization is unusually clear.<sup>406</sup> In such a case, it might be irrelevant that GPT believes that 55% or 60% of all imaginary respondents would understand the statutory terms to allow the governmental action.<sup>407</sup> Where no such presumption applies, small differences might indeed be determinative.<sup>408</sup>

<sup>395.</sup> See id. (discussing how the study repeats each "question[] 100 times, to generate an entire distribution . . . .) (footnote omitted).

<sup>396.</sup> Response to: "which are the 5 objects that you consider most likely participants have listed," supra note 367.

<sup>397.</sup> Id.

<sup>398.</sup> Id.

<sup>399.</sup> Id.

<sup>400.</sup> Hence, would have to multiply calculated p-values by 6! = 720.

<sup>401.</sup> Response to: "which are the 5 objects that you consider most likely participants have listed", supra note 367.

<sup>402.</sup> See supra pp. 57–58 (discussing impact of increasing number of requests); see also Leonard Knoedler et al., *In-depth analysis of ChatGPT's performance based on specific signaling words and phrases in question stem of 2377 USMLE step 1 style questions*, 14 SCI. REPS. 13553 (2024), https://doi.org/10.1038/s41598-024-63997-7 [https://perma.cc/NEC9-U894] ("[D]espite its significance, there remains a knowledge gap to this day investigating the ChatGPT's performance on USMLE Step 1 test question in a large-scale study.").

<sup>403.</sup> Id.

<sup>404.</sup> See infra text accompanying notes 407–13 (providing an example).

<sup>405.</sup> *Id*.

<sup>406.</sup> See, e.g., Carissa Byrne Hessick & Joseph E. Kennedy, Criminal Clear Statement Rules, 97 WASH. U. L. REV. 351, 351 (2019) (advocating the expanded use of such rules for criminal statutes); John F. Manning, Clear Statements Rules and the Constitution, 110 COLUM. L. REV. 399 (2010) (critiquing such rules).

<sup>407.</sup> Id.

<sup>408.</sup> Id.

Applying this principle<sup>409</sup> to the present investigation, it is worth noting that GPT makes fairly little difference between alternative motives for banning vehicles from the park.<sup>410</sup> If the object has little resemblance with prototypical vehicles (like a pogo stick or crutches), GPT remains hesitant to bring the object under the rubric of the rule, even if the object might have effects similar to the ones that have motivated the prohibition.<sup>411</sup> And if the object obviously falls under the ordinary understanding of the term, GPT has little inclination to exclude it from the prohibition, even if the stated concern seems rather farfetched.<sup>412</sup> GPT is, in other words, not very inclined towards reasoning by analogy or by teleological reduction. At least with the rule that we have tested (no vehicle in the park), revealing the intended purpose of the prohibition makes little difference for GPT, and by implication for the way members of the general public are likely to interpret the rule.<sup>413</sup>

### D. Using GPT to Explore Historic Meaning: Extensional vs. Intensional

A common way of interpreting statutes is to focus on their meaning at the time of enactment.<sup>414</sup> That is obviously the approach of textualism, which asks for the original public meaning of the statute.<sup>415</sup> But even someone who focuses on the legislative history of the law is emphasizing the meaning at the time of enactment.<sup>416</sup> Even if one embraces dynamic statutory interpretation, in which the meaning of the statute can evolve over time (like the common law),<sup>417</sup> it is usually relevant to ask what the statute meant when first enacted.<sup>418</sup> We therefore thought it useful to explore GPT's ability to identify meaning at a particular time. In the examples below, we prompt GPT to focus on the decade of the 1950s.<sup>419</sup>

415. See, e.g., SCALIA & GARNER, supra note 213, at 41, 83; Victoria F. Nourse, Textualism 3.0: Statutory Interpretation after Justice Scalia, 70 ALA. L. REV. 667, 676–80 (2019).

416. See Caleb E. Nelson, What Is Textualism?, 91 VA. L. REV., 347, 348 (2005) ("[J]udges whom we think of as textualists construct their sense of objective meaning from what the evidence that they are willing to consider tells them about the subjective intent of the enacting legislature."); See also Federal Legislative History Research, U.S. DEP'T OF THE INTERIOR, https://www.doi.gov/library/collections/law/legishist [https://perma.cc/8XB8-2QHN] (last visited Sept. 09, 2024) (explaining that one of the two "processes that comprise legislative history [is] . . . determining the meaning or intent of an enacted law").

417. See WILLIAM N. ESKRIDGE, JR., DYNAMIC STATUTORY INTERPRETATION (1994) (discussing the dynamic statutory interpretation).

418. When Judge Posner disregarded the meaning of Title VII in his concurrence, opting for an updated or "fresh" interpretation, he conceded that "[t]he first and most conventional" approach "is the extraction of the original meaning of the statute," which was the analysis of the judges in the majority of the en banc decision. *See* Hiveley v. Ivy Tech Cmty.Coll. of Ind., 853 F.3d 339, 352 (7th Cir. 2017) (Posner, J., concurring). We do not mean that this conventional approach is correct. For the best analysis of the different options, *see* Eskridge et al., *supra* note 72, at 1507–09 (distinguishing societal dynamism, linguistic dynamism, and normative dynamism).

<sup>409.</sup> See supra text accompanying notes 403–08 (discussing the principle to be applied).

<sup>410.</sup> See supra graph accompanying note 367 (referencing Figure 8 and the alternative purposes for banning vehicles from a park).

<sup>411.</sup> *Id*.

<sup>412.</sup> Id.

<sup>413.</sup> *Id*.

<sup>414.</sup> See, e.g., Felix Frankfurter, Some Reflections on the Reading of Statutes, 23 IND. L.J. 381, 382 (1948); John F. Manning, Textualism and Legislative Intent, 91 VA. L. REV. 419, 421 (2005).

<sup>419.</sup> See infra text accompanying notes 439-40 (providing prompts focused on the 1950s).

At the same time, we combined this exploration with another. We wanted to investigate the fundamental difference in extensional and intensional meaning.<sup>420</sup> Extensional meaning refers to "the collection of things that fall within the scope of a term."<sup>421</sup> The extensional meaning of "mammal" would be a list of animals that qualify as mammals.<sup>422</sup> The extension of "planets" is a list of known objects to which the term applies.<sup>423</sup> By contrast, intensional meaning refers to the characteristics or attributes of the term, possibly a set of necessary and sufficient conditions; in short, a definition.<sup>424</sup> The intensional meaning of "mammal" might be any "vertebrate animals in which the young are" (or could be) "nourished with milk from the mammary glands of the mother."<sup>425</sup> The intension of "planet" in our solar system might be "a celestial body" that orbits a star and possesses sufficient mass "to have enough gravity to force it into a spherical shape" and to have "cleared away any other objects of a similar size near its orbit."<sup>426</sup>

One might propose to define statutory terms in either way.<sup>427</sup> Advocates of corpus linguistics are implicitly favoring extension because they look in the corpora for examples of sentences using the term.<sup>428</sup> When Thomas Lee and Stephen Mouritsen used corpus linguistics to ask whether bicycles or airplanes are "vehicles," they looked for sentences in which the term "vehicle" referred to a bicycle or airplane.<sup>429</sup> That would be like looking for sentences that refer to a bat as a mammal or Neptune as a planet.<sup>430</sup> In any case, it is demonstrating that the extension of the larger category includes the specific item listed.<sup>431</sup> What this typical use of corpus linguistics does *not* do is intension.<sup>432</sup> There is no effort to create a definition of "vehicle" from which one could decide what objects belong in the category.<sup>433</sup>

Seeking meaning through intension has certain advantages over extension. As William Eskridge, Brian Slocum, and Stefan Gries explain,

"[I]n 1920 the extension of *airplane* did not include any jets, but its extension in 2021 does. In contrast, even though its extension will

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<sup>420.</sup> Id.

<sup>421.</sup> See Eskridge et al., supra note 72, at 1526.

<sup>422.</sup> Id.

<sup>423.</sup> Id.

<sup>424.</sup> Id.

<sup>425.</sup> See David M. Armstrong et al., *Mammal*, BRITANNICA (Aug. 5, 2024), https://www.britannica.com/animal/mammal [https://perma.cc/5KJU-RA44] (explaining what a mammal is). 426. This is NASA's gloss on the definition of the International Astronomical Union that controversially

excludes Pluto, which is now a dwarf planet. See The Definition of a Planet, NASA, https://science.nasa.gov/solar-system/planets/what-is-a-planet/ [https://perma.cc/JB3F-X84M] (explaining what a planet is) (last visited Sept. 10, 2024).

<sup>427.</sup> See supra text accompanying notes 421–25.

<sup>428.</sup> See Lee & Mouritsen, supra note 15, at 844 (using extension to determine whether "vehicle" includes bicycles or airplanes).

<sup>429.</sup> Id.

<sup>430.</sup> *Id*.

<sup>431.</sup> *Id*.

<sup>432.</sup> But see Jesse Egbert & Thomas R. Lee, Prototype-By-Component Analysis: A Corpus-Based, Intensional Approach to Ordinary Meaning in Statutory Interpretation, 4 APPLIED CORPUS LINGUISTICS 1 (2024) (offering an innovative approach to extract intensional meanings from an analysis of corpus linguistics). 433. Id.

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change constantly over short periods of time, the intensional meaning of *airplane* might, theoretically, remain stable for long stretches of time."<sup>434</sup>

To take a different example, suppose that in the future we discover a celestial body—call it Astro—that is larger than the dwarf planet Pluto but smaller than the planet Mercury. How do we decide whether Astro is a *planet*? Using corpus linguistics would not be helpful because there are no prior references to the celestial body now known as Astro.<sup>435</sup> But the intensional approach provides criteria that can be applied to new objects.<sup>436</sup> The extension of planet can appropriately expand while the intension remains the same.<sup>437</sup>

Here we explore how GPT operates when asked to determine meaning extensionally and intensionally,<sup>438</sup> both as applied to a specific historical period, a statute or ordinance enacted in the 1950s. We compare the following two system prompts, each with one assistant prompt. The prompts are worth quoting in full:

#### The Extension Prompt:

We are interested in the way a term (that we are going to show you below) has been interpreted in the 1950s. To make the question tractable, we propose a thought experiment. Assume that, in that era, 2,835 participants have been asked how they interpret the term.

What follows is the question that these hypothetical participants would have been asked, not the question we are asking you. From you we want to learn how many participants you believe would have responded "Yes." Please note that this is not a knowledge question. Rather we want to learn your belief. Given your world knowledge, which is your best guess?<sup>439</sup>

#### The Intension Prompt:

We are interested in the way a term (that we are going to show you below) has been interpreted in the 1950s. To make the question tractable, we propose a thought experiment. Assume that, today, 2,835 participants have been asked how they think the term would have been interpreted in the 1950s. They are admonished not to straight out jump at the response. Rather they are reminded that the meaning of words may change over time. To address the challenge, these hypothetical participants are asked to proceed in two steps. In

<sup>434.</sup> See Eskridge et al., supra note 72, at 1527.

<sup>435.</sup> See John S. Ehrett, Against Corpus Linguistics, 108 GEO. L.J. 50, 54 (2019) ("[C]orpus linguistics research often... revolves around three distinct avenues of inquiry: *frequency, collocation,* and *keywords in context.*"); see supra text accompanying notes 428–29 (illustrating a similar example for deciding whether bicycles or airplanes are "vehicles").

<sup>436.</sup> See Eskridge et al., supra note 72 at 1635 ("On this intensional approach, what matters is the original concepts, not the original expected applications.").

<sup>437.</sup> Id.

<sup>438.</sup> See supra text accompanying notes 421, 424 (defining extension and intension).

<sup>439.</sup> We followed this prompt with our standard language: "Please do not repeat the task, or the question that human participants have been asked. Do also not give explanations. Just respond in one of these seven ways: [the same Likert scale as used above]. This is the question that hypothetical participants would have been asked: [whether a particular object is a vehicle]." Next, we gave our standard *Assistant prompt*: "You are asking back: Why do you want to know? I am answering: There is a rule that says: no vehicles in the park."

the first step, they are asked to reflect upon the general scope of the term in the 1950s. In the second step, they are asked whether, given their belief about the general understanding of the term in the 1950s, a specific object would have been brought under the rubric of the term. If the object in question had not existed in the 1950s, they are invited to proceed by analogy.

What follows is the question that these hypothetical participants would have been asked, not the question we are asking you. From you we want to learn how many participants you believe would have responded "Yes" in the second step of the question they have been asked. Please note that this is not a knowledge question. Rather we want to learn your belief. Given your world knowledge, which is your best guess?<sup>440</sup>

As Figure 9 shows, GPT does indeed make a difference between the assessment today (Figure 6) and an attempt at reconstructing the assessment seventy years ago.<sup>441</sup> Overall, in GPT's opinion, objects are more likely to be classified as vehicles today than they would have been classified in the past.<sup>442</sup> More importantly, GPT makes a difference between an intensional and an extensional approach to historical meaning.<sup>443</sup> If GPT reasons from an abstract definition to the application in question (i.e., if it adopts an intensional approach), it is more likely to classify a World War II truck, a carriage, a canoe, and a bicycle to be vehicles.<sup>444</sup> These findings suggest that, with the intensional prompt, GPT puts more stress on the question whether the object has already existed in the 1950s.<sup>445</sup> By contrast with the extensional prompt, GPT is more likely to classify a golf cart, a helicopter, or a moped as vehicles.<sup>446</sup> Arguably,

<sup>440.</sup> We followed this prompt by the standard language in the prior footnote.

<sup>441.</sup> As we have added the assistant prompt "There is a rule that says: no vehicles in the park," the appropriate comparison is data from using this assistant prompt but asking for the beliefs of human participants who have been tested contemporaneously.

<sup>442.</sup> Compare Response to: "Is the following a vehicle: <vehicle>. Exclusively respond with a number between 0 and 100", supra note 336 (summarizing GPT's classification of vehicles today), with infra graph accompanying note 448 (summarizing GPT's classification of vehicles seventy years ago).

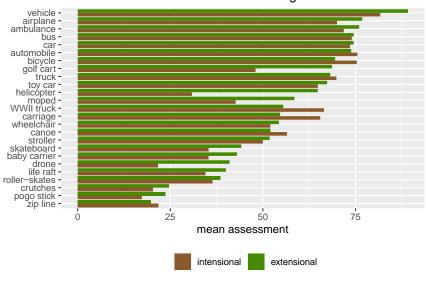
<sup>443.</sup> See infra graph accompanying note 448 (summarizing GPT's classification of vehicles seventy years ago).

<sup>444.</sup> Id.

<sup>445.</sup> Id.

<sup>446.</sup> Id.

GPT thinks that these objects are similar enough to objects that were prototypical for vehicles in the 1950s.<sup>447</sup>



historical meaning

Figure 9<sup>448</sup> Historical, Intensional & Extensional Meaning

## IV. GPT AND ORDINARY MEANING: SOME LESSONS LEARNED

As a field of academic study, law became noticeably more empirical a decade or two ago.<sup>449</sup> Today, empirical investigations are no longer confined to specialized areas, like antitrust or patent,<sup>450</sup> but include commercial law,<sup>451</sup>

<sup>447.</sup> Id.

<sup>448.</sup> See GITHUB, infra note 230 (figure 9 is posted on the main page).

<sup>449.</sup> See supra Part I.A.

<sup>450.</sup> See, e.g., Christoph Engel, Tacit Collusion. The Neglected Experimental Evidence, 12 J. EMPIRICAL LEGAL STUD. 537 (2015) ("This article standardizes the evidence by way of a meta-study, and relates experimental findings as closely as possible to antitrust doctrine."); Philippe Aghion et al., The Causal Effects of Competition on Innovation: Experimental Evidence, 34 J. L., ECON. & ORG. 162 (2018) (designing "two laboratory experiments to analyze the causal effects of competition on step-by-step innovation. Innovations result from costly R&D investments and move technology up one step").

<sup>451.</sup> Sarath Sanga & Eric Talley, *Don't Go Chasing Waterfalls: Fiduciary Duties in Venture Capital Backed Startups*, 52 J. LEGAL STUD. 1,1 (describing a model to evaluate judicial precedent in corporate law).

consumer protection,<sup>452</sup> education,<sup>453</sup> criminal law,<sup>454</sup> and comparative law.<sup>455</sup> Yet in the sense of the distinction proposed by H.L.A. Hart, the older empirical investigations predominantly adopted an "external" view to legal issues.<sup>456</sup> The newer trend is to apply empiricism to the "internal" perspective on law, studying statutes and cases with the help of statistical analysis.<sup>457</sup>

Recent articles on statutory interpretation have recognized that law needs empirical ways to test assumptions about ordinary meaning and explored the options of corpus linguistics, experimental surveys, and cosine similarity.<sup>458</sup> With our testing of GPT, we add LLMs to that set of empirical tools.<sup>459</sup> Precisely because LLMs are built on language, and results are formulated in natural language, questions come within the reach of rigorous empirical analysis that would previously have been difficult, if not impossible, to analyze in quantitative terms.<sup>460</sup>

Our effort is merely a first, necessarily exploratory one, but LLMs have enormous potential for revealing ordinary meaning in statutes, as well as some significant potential for unrigorous and poorly motivated prompting that obscures rather than illuminates.<sup>461</sup> The need to understand LLMs as interpretive engines—with all of their strengths and weaknesses—is pressing. No matter what the legal academy says in academic articles on the subject, we can expect LLMs to show up in actual lawyering on statutory issues, as it already has in other respects.<sup>462</sup> The relative ease of GPT makes its use inevitable.<sup>463</sup>

456. HART, supra note 210, at 91.

457. See, e.g., Curtis Bradley & Eric Posner, The Real Political Question Doctrine, 75 STAN. L. REV. 1031 (2023) (reporting on empirical collection of hundreds of 1,200 lower court cases engaging the political question doctrine); Eric Ruben & Joseph Blocher, From Theory to Doctrine: An Empirical Analysis of the Right to Keep and Bear Arms After Heller, 67 DUKE L.J. 1433 (2018) (reporting and discussing an analysis of every Second Amendment opinion—over 1000—from 2008 to 2016). See generally William Baude et al., Making Doctrinal Work More Rigorous: Lessons from Systematic Reviews, 84 U. CHI. L. REV. 37, 57 (2017) (advocating the development of "methodological standards for analyzing case law").

458. See, e.g., supra text accompanying notes 36–38 (discussing prior empirical methods of determining ordinary meaning).

<sup>452.</sup> See, e.g., Yannis Bakos et al., Does Anyone Read the Fine Print? Consumer Attention to Standard-Form Contracts, 43 J. LEGAL STUD. 1, 1 (2014) (discussing an empirical investigation in consumer protection).

<sup>453.</sup> See, e.g., Claudia Cerrone et al., School Choice with Consent: An Experiment, 134 ECON. J. 1, 1–2 (discussing an empirical investigation in education).

<sup>454.</sup> See, e.g., Tim Friehe et al., Does the Severity of Sanctions Influence Learning about Enforcement Policy? Experimental Evidence, 52 J. LEGAL STUD. 83, 83 (2023) (discussing an empirical investigation in the criminal law).

<sup>455.</sup> See, e.g., Yun-chien Chang et al., Drawing the Legal Family Tree: An Empirical Comparative Study of 170 Dimensions of Property Law in 129 Jurisdictions, 13 J. LEGAL ANALYSIS 231 (2021) (discussing an empirical comparative study on property law in 129 jurisdictions).

<sup>459.</sup> Choi, *supra* note 199, at 214–15.

<sup>460.</sup> Id.

<sup>461.</sup> Snell v. United Specialty Ins. Co., 102 F.4th 1208, 1228 (11th Cir. 2024) (Newsom, J., concurring) (discussing the surprising effectiveness, potential, and dangers of GPT LLM in the concurrence); Chris Miciek, *LLMs, ChatGPT, and a Really Bad Idea*, NAT'L ASS'N COLLS. AND EMPS. (Dec. 1, 2023), https://www.naceweb.org/career-development/trends-and-predictions/llms-chatgpt-and-a-really-bad-idea

<sup>[</sup>https://perma.cc/HK8F-CCJE] ("LLMs, as the term "stochastic parrots" suggests, do not operate with understanding; they simply generate probabilistic modeling of language.").

<sup>462.</sup> Snell, 102 F.4th at 1225–34.

<sup>463.</sup> See id. (discussing accessibility of LLMs).

Consider the attractiveness of GPT compared to the empirical alternatives. Experimental surveys are methodologically powerful but expensive and time-consuming.<sup>464</sup> Cosine similarities may require more mathematical comprehension than the typical lawyer and judge possess.<sup>465</sup> GPT is not only more accessible than those two options but is easier to use than the third, corpus linguistics.<sup>466</sup> Or, what is effectively the same, it will wrongly *appear* to lawyers to be easier to use *well*.

Corpus linguistics allows one to seek data about (1) the frequency of a word's appearance in English texts, (2) the collocation of two words (their tendency to be used in the same sentence or passage), and (3) a word in "KWIC"<sup>467</sup> indexing (seeing many examples of a snippet of text before and after the word of interest).<sup>468</sup> But the lawyer or judge must make a host of decisions before reaching any results, beginning with which one or combination of these three search tools to use.<sup>469</sup> For collocation, one must decide what two words to search for.<sup>470</sup> For example, if one is checking on whether a statutory term (like "vehicle") can refer to a term describing a pivotal object in the facts of the case (like "bicycle"), one must consider whether to seek collocation of some close or exact synonyms of either or both words (like "conveyance" or "transport" for "vehicle," or "bike" or "pedal cycle" for "bicycle").<sup>471</sup> For "KWIC" searches, one must decide how much context to seek and then one has the task of reading through the many examples to see what insights they generate.<sup>472</sup>

To use GPT *well*, one must *also* take time and exercise care, as we have shown.<sup>473</sup> We do not mean to imply otherwise. One message of our paper should be: one cannot take all responses of LLMs at face value. Before GPT evidence should be used to investigate ordinary meaning, one must understand how LLMs work, and ideally the prompts one uses should have been tested against a benchmark from human subjects.

Yet our caveats will not stop lawyers from using GPT, which will likely prove more popular than corpus linguistics. Where most people and most

<sup>464.</sup> Louise Gaille, *16 Advantages and Disadvantages of Experimental Research*, VITTANA (Apr. 13, 2017), https://vittana.org/16-advantages-and-disadvantages-of-experimental-research [perma.cc/KFM4-Q4XR] ("[The experimental research] process can be lengthy and require a large amount of financial and personnel resources.").

<sup>465.</sup> Choi, *supra* note 74; *See generally*, Debra C. Weiss, *Posner: Lawyers Bad at Math are an Increasing Concern; Inmate's Blood-Pressure Suit Shows Why*, A.B.A. J. SCI. TECH. (Oct. 29, 2013, 12:51 PM), https://www.abajournal.com/news/article/posner\_math\_block\_lawyers\_an\_increasing\_concern\_inmates\_blood -pressure\_suit [https://perma.cc/GSF8-GCXS] (discussing how some lawyers go into the field of law to avoid math).

<sup>466.</sup> See generally, Phoebe Lin, *ChatGPT: Friend or Foe (to Corpus Linguists)*, APPLIED CORPUS LINGUISTICS (Dec. 2023) (discussing how ChatGPT's ease of use, efficiency, and popularity could challenge traditional corpus linguistics methods).

<sup>467. &</sup>quot;Key word in context".

<sup>468.</sup> See Lee & Mouritsen, supra note 15, at 831–32.

<sup>469.</sup> Andria D. Ebert, Corpus Linguistics: Just Another Tool in the Judge's Toolbox?, A.B.A. (July 1, 2020), https://www.americanbar.org/groups/science\_technology/publications/scitech\_lawyer/2020/summer/corpus-linguistics-just-another-tool-the-judges-toolbox/ [https://perma.cc/HJB7-T4BZ].

<sup>470.</sup> Lee & Mouritsen, *supra* note 15, at 832.

<sup>471.</sup> See id. at 847, 875 (discussing the need to check for synonyms).

<sup>472.</sup> Id. at 832, 839, 841-42.

<sup>473.</sup> See supra Part II (detailing author's methodologies and experiments utilizing GPT).

lawyers have no need to consult corpora for other aspects of their lives, people are learning to use GPT as an all-purpose assistant for a wide array of tasks, which is why many Americans have used GPT and some have downloaded the app onto their phone.<sup>474</sup> If they have not already done so, there can be little doubt then that lawyers who think of GPT as useful for making restaurant recommendations or summarizing cases will soon be citing GPT results in their briefs, and judges may follow suit in their opinions. It is important, therefore, for lawyers and judges to develop a sound methodology for consulting GPT on statutory interpretation, a project we have now begun.

We now summarize and explain what we think are the important lessons we learned from our empirical testing of GPT:

- First, we should not consider GPT evidence of ordinary meaning unless the prompting method has been separately tested against some reliable benchmark.
- Second, to capture the plausible meanings of a term, rather than just the most common, one must query GPT multiple times.<sup>475</sup>
- Third, our most successful method-combining a belief prompt with • a Likert scale—is "good enough" for now to justify some confidence in its use, but it requires more testing.476
- Fourth, we advocate testing of alternative prompts we have not considered; something else could easily prove to be better than our best.
- Fifth, pending much more testing, the best use of GPT is in • combination with other empirical evidence of meaning.

We offer some support for these propositions. First, from a legal policy perspective, benchmarking is of the utmost importance. We identified and exploited one possible benchmark: Tobia's experimental survey results on the meaning of "vehicle."477 His data on American users of English enabled us with the precious opportunity to compare the evidence GPT generates with quasi "ground truth."<sup>478</sup> Most of the GPT data we generated deviated substantially from the human data, which casts strong doubt on the reliability of those prompting techniques, at least until other evidence says otherwise.<sup>479</sup> When we simply asked GPT the question "Is the following a vehicle: [object name]," the

See Jon Porter, ChatGPT Continues to be One of the Fastest-Growing Services Ever, THE VERGE 474. (Nov. 6, 2023, 12:30 PM), https://www.theverge.com/2023/11/6/23948386/chatgpt-active-user-count-openaideveloper-conference# [https://perma.cc/FM7Q-JB9Q] (noting that, worldwide, "[o]ne hundred million people are using ChatGPT on a weekly basis"); Sarah Perez, On ChatGPT's First Anniversary, its Mobile Apps Have Topped 110M Installs and Nearly \$30M in Revenue, TECHCRUNCH (Nov. 30, 2023, 9:00 AM), https://techcrunch.com/2023/11/30/on-chatgpts-first-anniversary-its-mobile-apps-have-topped-110m-installsand-nearly-30m-in-revenue/ [perma.cc/2QW9-WGEM] ("ChatGPT's mobile app downloads continue to grow following its spring and summer debuts on iOS and Android, respectively, now topping 110 million.").

<sup>475.</sup> See supra Part II (documenting author's findings utilizing multiple GPT queries). 476. See supra Part II (showcasing author's use of a belief prompt and Likert scale).

<sup>477.</sup> Tobia, supra note 24.

<sup>478.</sup> Id. at 783.

<sup>479.</sup> See OpenAI, supra graph accompanying note 238 (comparing results from Tobia's study with author's attempt to replicate the study through GPT).

results we received were significantly different from Tobia's results.<sup>480</sup> The same was true when we used the common "chain of thought" inquiry technique, or an ordinary belief prompt (without limiting the form of the answer to a Likert scale).<sup>481</sup> These were perfectly plausible approaches, but the benchmarking rejects them, which is a strong caution for relying on intuition alone to settle upon a prompting strategy.

*Second*, for practical assistance in statutory interpretation, one needs to prompt GPT repeatedly to generate a distribution of results. The temptation, of course, is to simply *ask GPT once for the answer* to the interpretive question a statute poses. Hence, a legal practitioner might simply open ChatGPT and ask: *Is a bicycle a vehicle?* There is an alternate method in which this might be a useful beginning.<sup>482</sup> This "single question" approach might be useful if combined with alternative single prompts, along the lines that we have tested in this article:<sup>483</sup> does the response change if one asks for a belief, rather than GPT's own assessment? Does it change if one adds context, in particular the wording of the rule that uses the contested term? Does it change if one adds the agreed upon purpose of the rule, or contested definitions of this purpose for that matter? If there is no change, then one has mustered some plausible evidence of meaning.

Yet the "single question" approach has a serious drawback: the absence of a distribution of replies does not allow the researcher to compare the strength of alternative meanings. Any single inquiry reveals nothing about the likely prevalence of a given meaning, but merely GPT's most preferred meaning.<sup>484</sup> Put differently, one does not learn how confident the LLM is in the given response to a single inquiry. When there may be two plausible responses, we would usually want to know if GPT judges its preferred reply as most likely by a bare majority of 51% or by a near certainty of 99%. In the former case, GPT may assess the "second-best" meaning as 49% likely, an impressively plausible alternative. Remember that our argument is that the GPT data are *relevant*, but given all the other context that is relevant, no one should think that GPT's favored meaning as being quite strong.

<sup>480.</sup> Tobia, *supra* note 24, at 753–77.

<sup>481.</sup> See supra note 247 (displaying results from Tobia's study with author's GPT experiments utilizing the Likert Scale).

<sup>482.</sup> If one seeks a single response, one should use the overall most accurate LLM, which at the time of this writing is GPT-4. Unlike our approach, one should *not* set temperature to a high value; that would increase the probability of receiving a minority response. Rather one should set it to zero, and then get GPT's best guess.

<sup>483.</sup> Antony Drake, *Choosing the Right Prompt for Language Models: A Key to Task-Specific Performance*, COMET (Dec. 19, 2023), https://www.comet.com/site/blog/choosing-the-right-prompt-for-language-models-a-key-to-task-specific-performance/ [perma.cc/C99X-HZVD] ("Provide relevant context about the subject matter to ensure the model's sentiment analysis aligns with the appropriate context."); *see supra* Part II.

<sup>484.</sup> See supra Part II (explaining results from author's GPT prompt tests).

As we said previously,<sup>485</sup> an even stronger case might be where there are three plausible responses, one with probability 35%, the next with probability 33%, and the third with probability 32%. Then the most likely response is still minoritarian. Then GPT's favored answer is not even the most likely meaning. Hence for the contested cases for which empirical evidence may be critical, it is important to generate a complete distribution of responses, rather than the single most likely response.

*Third*, our belief prompt combined with a Likert scale was reasonably successful, generating results visually similar to and statistically indistinguishable from Tobia's benchmark.<sup>486</sup> This is an important step towards verification. When the match between the results from human participants and from GPT is "good enough," there is room for a radical change in interpretive practice. For GPT does not only generate rigorous evidence but does so at vastly less expense.<sup>487</sup> For financial and for practical reasons, it is not possible to "scale up" Tobia's experimental survey method,<sup>488</sup> but it is possible with GPT. Effectively, GPT could democratize data generation to an unprecedented degree.

Ultimately, the introduction of data generated with the help of LLMs as evidence for ordinary meaning will depend on the perceived benefit. To the prior discussion, we wish to elaborate on two such benefits. First, with the help of LLMs, it may be possible to narrow down the contested domain of complex and expensive legal conflict to the truly critical elements. Take our main example: The rule says: no vehicles in the park.<sup>489</sup> If one asks GPT for its belief about the assessment by experimental participants, and using a seven-point Likert scale, a drone quite clearly qualifies (75.67% yes).<sup>490</sup> If one adds the content of the rule (no vehicles in the park), GPT becomes undecided (54.67% yes).<sup>491</sup> If one focuses on an historic meaning and asks for ordinary meaning at the point in time when the rule has been enacted, instructing GPT to first define five clear applications, GPT becomes skeptical (41% yes).<sup>492</sup> Finally, if one instructs GPT to first develop a definition, from the perspective of the time of enactment. GPT is clearly negative (21.67%).<sup>493</sup> Hence in this contested case, GPT evidence quickly and inexpensively shows what the dispute is actually about: which is the appropriate method for interpreting the rule? Likely the conflict would focus on the relevance of contemporary versus historical ordinary meaning.

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<sup>485.</sup> See supra Part I.B.3 ("Or even worse: there may be three plausible responses, one with probability 35%, the next with probability 33%, and the third with probability 32% ....").

<sup>486.</sup> See supra Part II.E (discussing GPT's results using the belief prompt combined with a Likert scale).

<sup>487.</sup> Brown et al., *supra* note 88.

<sup>488.</sup> See Tobia, supra note 24, at 754–56 (discussing the number of participants and resources enrolled in the experiments).

<sup>489.</sup> Hart, supra note 29, at 607.

<sup>490.</sup> See supra graph accompanying note 292 (displaying experimental results of GPT responses to a combination of belief prompts and the Likert scale).

<sup>491.</sup> See supra graph accompanying note 313 (showing the results of GPT when adding a "content of rule" to the prompt).

<sup>492.</sup> See graph accompanying note 448 (presenting results that when GPT is prompted to first consider the historical context, GPT's skepticism increases).

<sup>493.</sup> See id. (presenting results that when GPT is prompted to first consider the historical context, GPT's skepticism increases).

This exercise would never be definitive. If one of the parties is not happy with the provisional delineation of the area of conflict, it is up to her to broaden the area. But the more the interpretation suggested by GPT, and possibly probed with a series of alternative prompts, seems unequivocal, the more the burden of argumentation would shift to such a contending party.

The second likely benefit is easiest to explain with an analogy to an established practice in computer science.<sup>494</sup> It originates in the architecture of the most advanced algorithms.<sup>495</sup> These days, most of them are neural networks.<sup>496</sup> Neural networks have multiple layers, and often also allow for bidirectionality.<sup>497</sup> Due to both features, output effectively "emerges."<sup>498</sup> It is next to impossible to predict the outcome ex ante, given the architecture, the training data, and the current input.<sup>499</sup> And it is equally difficult to mechanically explain why a certain outcome has emerged.<sup>500</sup> This concern has led to an entire sub-branch of computer science, explainable AI.<sup>501</sup> One approach is in the spirit of experimentation: one changes a single element of the input, using a list of alternative inputs, and explores which alternative input would have changed the output.<sup>502</sup> This approach is commonly called reasoning by counterfactual.<sup>503</sup>

We can again use our running example to illustrate the usefulness of this approach. Let us once more assume that the rule is "no vehicle in the park,"<sup>504</sup> and that the contested item is a drone. The defendant argues that drones are a novel, unobtrusive pastime, and should therefore be allowed in. The other party objects that the ordinary meaning of a vehicle includes a drone. If the court considers the methodology appropriate that we have used in our attempt to

496. See supra notes 98–100 (discussing neural network architecture).

497. Amit Prakash, *What is Transformer Architecture and How Does It Power ChatGPT*?, THOUGHTSPOT (Feb. 23, 2023), https://www.thoughtspot.com/data-trends/ai/what-is-transformer-architecture-chatgpt [https://perma.cc/7AJ8-42UJ].

498. Bidirectional Recurrent Neural Network, GEEKSFORGEEKS (June 8, 2023), https://www.geeksforgeeks.org/bidirectional-recurrent-neural-network/ [perma.cc/7S73-9PDM] ("Compared to conventional unidirectional recurrent neural networks, the accuracy of the BRNN is improved since it can process information in both directions and account for both past and future contexts.").

499. Niklas Donges, *4 Disadvantages of Neural Networks*, BUILT IN, https://builtin.com/datascience/disadvantages-neural-networks [perma.cc/K7VJ-MPRP] (last visited Sept. 9, 2024) ("[T]he best-known disadvantage of neural networks is their 'black box' nature. Simply put, you don't know how or why your [neural network] came up with a certain output.").

<sup>494.</sup> See Mayank Bhola, Using ChatGPT for Test Automation, LAMBDATEST (Nov. 17, 2023), https://www.lambdatest.com/blog/using-chatgpt-for-test-automation/ [perma.cc/RS2K-F74M] (discussing ChatGPT's usage in computer science for test automation).

<sup>495.</sup> Eric Horvitz et al., Steering at the Frontier: Extending the Power of Prompting, MICROSOFT: RSCH. BLOG (Dec. 12, 2023), https://www.microsoft.com/en-us/research/blog/steering-at-the-frontier-extending-the-power-of-prompting/ [perma.cc/T6LR-S73E] ("As an illustration of the capabilities of the frontier models and on opportunities to harness and extend the recent efforts with reaching state-of-the-art (SoTA) results via steering GPT-4, we'll review SoTA results on benchmarks that Google chose for evaluating Gemini Ultra.").

<sup>500.</sup> Id.

<sup>501.</sup> For an overview of the most prominent approaches, *see* WOJCIECH SAMEK ET AL., EXPLAINABLE AI: INTERPRETING, EXPLAINING AND VISUALIZING DEEP LEARNING (Klaus-Robert Müller et al. eds., 2019).

<sup>502.</sup> See Ilia Stepin et al., A Survey of Contrastive and Counterfactual Explanation Generation Methods for Explainable Artificial Intelligence, 9 IEEE ACCESS 11974-12001 (2021); Sahil Verma et al., Counterfactual Explanations and Algorithmic Recourses for Machine Learning: A Review, ARXIV (Nov. 15, 2022), https://arxiv.org/pdf/2010.10596 [https://perma.cc/SEC8-SZXZ].

<sup>503.</sup> Id.

<sup>504.</sup> See supra Part I.A (describing the experiments involving inputting "No vehicles in parks" to GPT).

replicate the Tobia data<sup>505</sup> (Figure 5), it could object: GPT considers drones to be vehicles with 75.67% probability.<sup>506</sup> To be accepted in the park, the object would have to be as different from the ordinary meaning of a vehicle as a pogo stick (15.5%) or a zip line (14.3%).<sup>507</sup>

*Fourth*, we still do not claim that our single success is sufficient by itself to fully validate even our successful technique (belief prompt with Likert scale). Even this best performing prompt did not yield a perfect match with Tobia's data, though the distributions of responses were no longer statistically distinct.<sup>508</sup> We feel confident to recommend this prompt for tentative use. But before GPT evidence makes it into judicial opinions on statutory interpretation, we recommend that many more exercises along the lines of ours are undertaken. The engineering of LLM prompts is not yet a science, but an art. While a large community, in computer science and beyond, engages in finding more powerful, and more reliable prompts, the debate over prompting is far from closed. We consider it rather likely that, with still different prompts, one could generate discernibly different outcomes, some more consistent with human data than our best.

In particular, there are things we did not test. We did not test ChatGPT 4.0 (for reasons explained), "temperature" settings other than one (for reasons explained), nor repeating the prompt more than 100 times.<sup>509</sup> We did not test more than one benchmark. In particular, our benchmark involved a noun (vehicle), where the question is whether the category the noun defines includes other nouns (*e.g.*, bicycle).<sup>510</sup> We leave for future testing the ability of GPT to generate useful data on other problems of statutory interpretation.

We also sought to test only ordinary meaning, which is the most relevant but not the exclusive way to proceed.<sup>511</sup> Although textualists seem to favor ordinary meaning in every case,<sup>512</sup> there may be contexts where a technical or specialized meaning would be appropriate. Perhaps a statute regulating lawyers, doctors, or hedge fund managers should be interpreted according to the meaning of terms within the regulated industry. Technically, it would be possible to instruct GPT to respond, assuming the role of a trained lawyer, doctor, or hedge fund manager. But before one could trust the results, one would have to carefully investigate how good GPT is at producing such evidence, comparing it to a benchmark of data from the relevant human group. As the language model has

<sup>505.</sup> See supra graph accompanying note 292 (displaying experimental results of GPT responses to a combination of belief prompts and the Likert scale).

<sup>506.</sup> See supra graph accompanying note 292 (displaying experimental results of GPT responses to a combination of belief prompts and the Likert scale).

<sup>507.</sup> See supra graph accompanying note 292 (displaying experimental results of GPT responses to a combination of belief prompts and the Likert scale).

<sup>508.</sup> See supra Part II.E (describing the correlation between the responses of human participants and GPT). 509. See supra text accompanying note 482 ("Unlike our approach, one should *not* set temperature to a high value ....").

<sup>510.</sup> See Hart, supra note 29 (describing the author's use of the prompt "What is a vehicle?" in his experiments).

<sup>511.</sup> VALERIE C. BRANNON, CONG. RSCH. SERV., R45153, STATUTORY INTERPRETATION: THEORIES, TOOLS AND TRENDS 2 (Mar. 10, 2023) (explaining that "ordinary meaning" is the first tool judges use when interpreting a statute, thus making it one of the most relevant statutory interpretation tools available).

<sup>512.</sup> Barrett, supra note 12.

not been specifically trained on legal text, or on text from any other group of professional experts for that matter, there is an additional reason for being cautious.

*Fifth*, although obvious, we observe the important difference between using GPT as one source of empirical data on meaning and using it as the only source. Others have written on the usefulness of combining different empirical approaches together to "triangulate" meaning.<sup>513</sup> Where that suggestion involved the combination of traditional tools (*e.g.*, dictionaries and linguistic canons), corpus linguistics, and experimental surveys,<sup>514</sup> we add that GPT should be considered alongside this mix. Its accessibility<sup>515</sup> may tempt some efforts to use it by itself, but that is a poor idea until there has been much more testing and verification.

#### CONCLUSION

Within little more than a year, and despite the persistence of obvious limitations (like hallucinations),<sup>516</sup> LLMs have infiltrated a rich array of social practice. They have already profoundly changed the way how most people search for information.<sup>517</sup> For many purposes, even the production of written text, oral output, and visual stimuli has been entrusted to language models.<sup>518</sup> Language models are here to stay.

Should the responses that LLMs provide to the prompts about the meaning of statutory terms be accepted as empirical evidence of the terms' ordinary meaning? In this article, we have given a cautiously optimistic response regarding their probative value, or their accuracy, to use the standard term in computer science. Provided that results from test runs come sufficiently close to human responses used as benchmarks, and provided that sufficient care is taken with repetitions, prompting, and the representation of the data, results might indeed serve as an easily accessible window into the way a contested term is interpreted in the wider population. LLMs may provide empirical evidence of ordinary meaning with unparalleled ease. We have explained why legal actors have good reason to be cautious. But language models have the potential to radically facilitate and improve legal tasks, including the interpretation of statutes.

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<sup>513.</sup> Tobia et al., *supra* note 8, at 23–25.

<sup>514.</sup> *Id.* at 25.

<sup>515.</sup> Porter, supra note 474.

<sup>516.</sup> Ziwei Xu et al., Hallucination is Inevitable: An Innate Limitation of Large Language Models, ARXIV (2024), https://arxiv.org/pdf/2401.11817 [https://perma.cc/SE8Y-NHXQ].

<sup>517.</sup> How Chat GPT is Revolutionizing the Way We Find Information, JAFTON https://www.jafton.com/insights/how-chat-gpt-is-revolutionizing-the-way-we-find-information

<sup>[</sup>https://perma.cc/87KT-2H29] ("One of the latest tools to emerge is ChatGPT, which stands for Generative Pre-Trained Transformer. This powerful AI tool is changing the way we search for and find information.") (last visited Sept. 8, 2024).

<sup>518.</sup> Margo Poda, *Large Language Models: The Basics and their Applications*, MOVEWORKS BLOG (Feb. 09, 2023), https://www.moveworks.com/us/en/resources/blog/large-language-models-strengths-and-weaknesses#what-are-large-language-models-used-for [https://perma.cc/H2RC-XGTH] (discussing the many different uses for LLMs).